GUAM PUBLIC UTILITIES COMMISSION SPECIAL MEETING JULY 27, 2009 SUITE 207 GCIC BUILDING, HAGATNA



MINUTES

The Guam Public Utilities Commission [PUC] conducted a special business meeting commencing at 6:00 p.m. on July 27, 2009 pursuant to due and lawful notice. Commissioners Johnson, Perez, McDonald, and Pangelinan were in attendance. The following matters were considered at the meeting under the agenda made *Attachment "A"* hereto.

1. Approval of Minutes

The Commission reviewed the minutes of the meeting conducted on May 28, 2009. Commissioner Pangelinan noted that he had abstained from deciding matters relative to the application of Guam Telecom LLC for a Certificate of Authority, as set forth in Item 3 of the minutes, as Guam Telecom is a client of his law firm. Commissioner Pangelinan asked that the minutes indicate that he had abstained from participating in that matter. Subject to the foregoing correction, upon motion duly made, seconded and unanimously carried, the Commission approved the minutes of the May 28, 2009 meeting.

2. Guam Power Authority

(a) <u>GPA's Notice of Intent to Extend Existing PMC Contract for Cabras</u> 1 & 2, Docket 94-04.

The Commission next considered GPA's Notice of Intent to Extend the Existing PMC Contract for Cabras 1 & 2. The Commissioners were provided with a PUC Legal Counsel Report on this matter and a proposed order. Counsel indicated that this matter arose under the Contract Review Protocol. This was the fourth contract extension requested by GPA. The reason for this extension given by GPA is that a bid protest had been filed in the procurement process. GPA's original bid award had been protested, and GPA was required by the Public Auditor to rebid the procurement for a PMC for Cabras 1 & 2. GPA sought to continue to use its existing PMC contractor TEMES until a contractor has been selected under the new procurement. GPA's Notice indicated that the existing PMC would be extended until no later than December 31, 2009; the final selection of the PMC was expected by September 2009 but GPA wishes to continue to use the existing PMC contractor until the entire procurement process is resolved.

Commissioner Perez asked whether it is anticipated that there will be any protests of the procurement process. GPA General Manager Joaquin Flores indicated that any bidder would have fourteen days after the bid was awarded to protest, but that GPA was not yet at that stage in the process. Commissioner Perez then asked whether the procurement was being protested by the current contractor. Randy Wiegand, CFO of GPA, indicated that there was a protest, but not by the current contractor. Upon motion duly made, seconded and unanimously carried, the Commission approved the fourth contract extension of the PMC Contract for Cabras 1 & 2, and adopted the ORDER made *Attachment* "B" hereto.

(b) <u>Petition for Supply of Diesel Engine Cylinder Lubricating Oil,</u> <u>Docket 94-04</u>

GPA seeks authority to procure a supplier of Diesel Engine Cylinder Lubricating Oil through the issuance of an invitation for bids. PUC Legal Counsel has submitted a Report in this matter and a proposed order. Counsel indicated that these are standard three year contracts for the supply of diesel engine cylinder lubricating oil to its generation plants. The present contract with Shell Guam terminates on September 30, 2009. Although there are extension provisions in the contract, GPA desires to go out on bid and procure diesel engine cylinder lubricating oil. GPA needs approximately 240,000 gallons per year of such oil for its Cabras 3 & 4 plants, and an additional 240,000 gallons of such oil for Piti units 8 & 9. According to GPA, such oil is essential for the continued operation of power plants. The cumulative cost of the present cylinder oil contract through March of the current fiscal year is \$4,966,812. A draft IFB submitted by GPA indicates that the price submitted by suppliers is based upon the fixed cost of the cylinder lubrication oil and the service fee charged. Counsel recommends PUC approval of GPA's request to procure the supply of such oil, as it cannot operate without it. Once the contractor is selected, GPA should submit the final contract to the Commission for review (since the final price is unknown). Upon motion duly made, seconded, and unanimously carried, the Commission approved GPA's request to procure diesel engine cylinder lubricating oil and adopted the ORDER made Attachment "C" hereto.

(c) Petition for Approval to Procure PMC for Management Operation and Maintenance of GPA's Fuel Farm Bulk Storage Facility, Docket 94-04

GPA seeks approval of a procurement for a Performance Management Contract [PMC] for the management, operation, and maintenance of GPA Fuel Farm Bulk Storage Facility. PUC Legal Counsel has filed a Report herein. He reported that at present, GPA has a contractor, Peterra, Inc., that manages the facility through contractual arrangement. However, in addition to management and operation of the facility, GPA believes that it needs to hire a PMC to undertake responsibility

for the operation, maintenance and refurbishment of the fuel lines. Due to the present condition of the fuel lines, upgrades and repairs will be needed. The expanded duties and responsibilities of the proposed PMC are stated in the procurement documents, which include preparation of the budget, provision of staffing, possible financing of CIP/PIP projects, as well as management and operation of the fuel farm facility. GPA submits that the hiring of a PMC will improve efficiency and cost effectiveness.

The initial project the PMC will work on is the installation and calibration of fuel meters at the fuel farm facility and plants in a capital improvement project. Computers will measure the flow of fuel into the fuel tank farm and the fuel received at each of the plants. The PMC will then be able to determine what amounts of fuel are lost at the facility plants, i.e. "fuel variance". These losses will be assessed against the PMC if it does not reach the Fuel Measurement Variance Percentage Target of 0.25%. Legal Counsel recommends approval of the procurement as the PMC concept has worked well with other plants and has been recognized by the PUC and its consultants as a mechanism for upgrading performance and efficiency.

Commissioner Perez asked if there would be an increase in cost for the PMC from the monthly amount presently paid to Peterra, Inc. GPA's General Manager Joaquin Flores indicated that there would likely be additional costs because of the need of the PMC to enhance maintenance on the pipelines, which is an additional duty beyond the scope of the present contractor. In addition, there will be a need for greater maintenance of the pipelines, which are over 40 years old. Commissioner Perez further asked whether GPA has done an assessment. John Benavente, General Manager of Consolidated Utility Services indicated that a maintenance plan was necessary due to prior oil spills. Chairman Johnson asked if the pipelines to the fuel farm and to the plants are presently metered. Mr. Benavente indicated that they were not. Upon motion duly made, seconded and unanimously carried, the Commission approved the petition of GPA to procure a PMC for the management, operation and maintenance of GPA's Fuel Farm Bulk Storage Facility, and adopted the ORDER made Attachment "D" hereto.

(d) Applications of GPA to Procure the Supply of Diesel Fuel Oil

Legal Counsel has submitted a report and proposed order. Counsel stated that GPA seeks approval from the PUC to issue procurements for the supply of diesel fuel oil. The first petition seeks approval for procurement of diesel fuel oil supply for the Dededo Diesel and Combustion Turbine units (CTs at Dededo, Macheche, Marbo and Yigo); the second petition seeks approval for procurement of diesel fuel oil supply for the Fast Track, Base Load, and TEMES & Tenjo Vista Combustion Turbine Units. The cumulative cost of diesel fuel for the fast track, diesel base load and other units is \$29,983,598 through May of the current fiscal

year. The cumulative cost for fuel oil supply for Dededo diesel and combustion turbine units is \$4,335,582 through April of the current fiscal year. The procurement sought for the Dededo diesel and CT units is low sulfur diesel fuel no. 2.

The Consolidated Commission of Utilities has approved the procurements. There is a necessity for diesel fuel oil to maintain and keep generators running. Counsel recommends approval, as issuance of the RFPs is prudent and necessary. Commissioner Perez asked whether the current three year contract can be renewed for three years, or whether GPA is going out for a new contract. GPA officials indicated that the current contracts have not expired, but when they were negotiating for an extension, GPA thought that it could get a better price by going out to bid. Randy Wiegand indicated that GPA was not exercising the option to renew the three year contract. Upon motion duly made, seconded and unanimously carried, the Commission approved the issuance of two procurements for the supply of diesel fuel oil for the respective plants, and adopted the ORDER made *Attachment* "E" hereto.

(f) Levelized Energy Adjustment Clause, Docket 02-04

The Commission next proceeded to consider GPA's June 15, 2009 LEAC filing, which requested that the current LEAC Factor [\$0.13645 per kWh] for its civilian customers be decreased to \$0.12702 per kWh for meters read on and after August 1, 2009 and continuing until January 31, 2010. Legal Counsel reported that after such filing by GPA, there were changes in fuel oil prices. Discussions ensued between GPA and the Commission's Regulatory Consultant, Georgetown Consulting Group Inc. There was agreement between the parties that the fuel prices had increased more rapidly than previously expected. After conducting its review, GCG updated the total fuel costs for the six month period ending January 31, 2010. Based upon updated Morgan Stanley fuel price forecasts for both no. 2 and no. 6 oil, GCG recommended that the current LEAC factor be decreased to \$0.12967 per kWh. This was a lesser reduction than that originally sought by GPA in its LEAC filing.

However, there was a dispute between the parties concerning the proper calculation of the "floor" relative to recovery by GPA on fuel inventory valuation. GPA filed a supplemental letter which indicated that, notwithstanding the dispute concerning fuel inventory valuation, it would agree to the LEAC reduction proposed by GCG. In its letter filing, however, GPA reserved the right to revisit the issue of fuel inventory valuation in subsequent proceedings and to request that it recover the inventory valuation cost based upon actual fuel cost. Legal Counsel submitted a proposed order which, in addition to establishing a new LEAC factor of \$0.12967 kWh to be used by GPA for all civilian bills for meters read on and after August 1, 2009, GPA is also ordered to submit an updated report to the PUC on or before December 15, 2009

concerning its ongoing efforts to secure a standby letter of credit to address fuel hedging issues, and to file a petition for a "cash policy" if it intends to do so. GPA should also indicate the current status of its fuel hedging program. Finally, GPA is to submit a transmission study on its line loss proposal.

Chairman Johnson asked about the current status of GPA's fuel hedging program. Randy Wiegand indicated that GPA was looking at revising the program and was exercising calls in an effort to take advantage of market weakness. Chairman Johnson then asked if GPA would look at calls out beyond one year if it's feasible from a cost perspective. Mr. Wiegand indicated that GPA had been limited to one year on its calls by its hedge providers, when its credit rating had been reduced below investment grade. However, GPA was expecting to get investment grade credit rating within the next few months, which should enable GPA to go out beyond one year. GPA would be interested in such calls.

The Chairman also indicated that GPA was far behind on fuel inventory numbers for last year, but wondered if GPA was almost caught up. Mr. Wiegand indicated that GPA would be zeroed out from the loss for FY08. The Chairman asked if there was only one hedge left from the old program which expired on September 30th. Wiegand indicated that such was the case. Upon motion duly made, seconded and unanimously carried, the Commission approved a LEAC factor of \$0.12967 kWh for use by GPA for all civilian bills for meters read on and after August 1, 2009 to recover its forecasted fuel and related expenses, and adopted the ORDER made *Attachment "F"* hereto. The Chairman asked additional questions on the progress of the renewables procurement and the wind study. GPA officials indicated that progress was being made with regard to both areas.

3. Guam Waterworks Authority

(a) GWA Docket 09-03, Base Rate Case and GWA Docket 09-05,
Emergency Petition for Approval of Moratorium Project Contract
and for Issuance of Revenue Finance Bonds

Legal Counsel Horecky was designated in this matter as Administrative Law Judge. He submitted an ALJ Report which detailed the procedural history of this proceeding and indicated that GWA has complied with the prefiling notice requirements and other notice requirements of the Ratepayer Bill of Rights. Horecky indicated that the rates originally requested by GWA provided for rate increases of 12.9% in FY2009, 2% in FY2010, 8% in FY2011, 2% in FY2012 and 8% in FY2013. After negotiations between GWA and the Georgetown Consulting Group, the Commission's consultant, the amount of rate increases requested were adjusted. In the joint stipulation submitted by GWA and GCG, the overall increases requested in customer bills for FY2010, FY2011, FY2012, and FY2013 were 14%, 8%, 4.9%, and 8% respectively. In the stipulation, the parties indicate

that the changes to GWA's original rate increase request are necessary to maintain an adequate debt service coverage ratio of 1.75x over the rate plan period. Such DSCR is necessary to fund the construction of approximately \$150 Million in bond funded capital improvement projects (part of plan to fund \$209.4 Million in construction projects during the five year rate plan), which include the moratorium project and other projects indicated in the stipulation. The revenue increases are also necessary to fund reserves for GWA's bond indentures on certain internally generated capital improvement projects.

The rate increases apply to lifeline rates for 2010 and water and wastewater rates. The parties agreed that approximately \$50 Million should be approved for the moratorium project. In addition, GWA would be authorized to issue revenue financed bonds in the principal amount of approximately \$54 Million by the end of December 2009. The parties also request GWA be authorized to issue revenue financed bonds in a principal amount of not more than \$126.1 Million on or about January 1, 2012. Finally, GWA would be authorized to incur short term debt of up to \$30 Million in order to provide bridge financing for the moratorium project and fund certain bond reserve funds.

Existing surcharges established by the PUC to recover past amounts due to GPA and Navy would continue until paid. The debt service coverage ratio targets are stipulated to by the parties. GWA and GCG would further initiate Cost of Service study discussions by November 1, 2009. GWA will also provide a report to the PUC not later than November 12, 2009 relative to the status of its meter replacement program. The interim Tiyan rates are extended pending further PUC action, subject to the same percentage rate increases recommended by the stipulation.

On an annual basis, GWA is required to submit substantial information to the PUC on its actual costs and revenues. The process would be similar to that of a "true up" in LEAC. Here, the projected rates will go back to the PUC for review; annually the PUC will determine whether the rate increases are still appropriate for the upcoming year. There is a continuing review process and accountability. The ALJ recommended that the PUC adopt the stipulation of the parties. As pointed out in a report by R.W. Beck, if the rate plan were not adopted and the substantial improvements needed were not made by GWA, GWA would be placed in jeopardy of meeting its debt service coverage ratios and of not having money available to support the moratorium project and to meet the requirements of the Stipulated Order. The ALJ indicated that the proposed ORDER submitted makes the legal determinations required, as set forth in the ALJ report. In addition, the requirement of an annual staffing study for GWA has been satisfied. An updated study was prepared by GCG and submitted to the Commissioners for their consideration. GWA has not exceeded the staffing levels which GCG determined to be appropriate in 2003 (around 300 employees). The ORDER, if adopted, would keep this docket open for annual review by the

Commission. The ALJ recommends that the Commissioners adopt the determinations and ordering provisions in the ORDER.

Commissioner Perez asked why there is an approval now for a five year rate plan and whether that was because of the bonds that GWA intends to secure. The ALJ indicated the five year plan was needed to fund the projects under the stipulated order. Commissioner Perez asked whether it covers the moratorium project other than CIP projects. GWA officials indicated that the financing would cover moratorium projects and island wide projects needed for the upcoming military growth. Commissioner Perez indicated further that she was concerned about the point raised by Georgetown that GWA had procured the moratorium contract without following the proper protocol. There was a concern that the PUC could turn out to be an administrative formality for an agency to go out on a procurement and not follow what the PUC has structured. The ALJ indicated that these issues need to be addressed on contract review. Commissioner Perez asked whether GWA included the prioritization of the master plan projects referred to in the GCG Report. The ALJ indicated that that issue is one that needs to be examined.

Commissioner Perez indicated that there was a fourteen percent rate increase but that sample bills submitted by GWA refer to a 15.6% increase for high schools, commercial/hotels at 15.6% increase and residential at 14.8% increase. She requested an explanation of these sample bills. Greg Cruz, CFO of GWA, indicated that the sample bills reflected a combination of lifeline rates plus volumetric charges. As a combination of these two factors, the result is a higher increase than the effective rate. These are not across the board percentage increases.

Commissioner Pangelinan indicated that a 14% increase is not necessarily reflected in any particular bill; commercial bills do not vary and are at 15.6%. GWA officials indicated that is correct. Commissioner Pangelinan indicated that commercial bills would normally be higher than 14%, i.e. 15.6%. GWA confirmed that that was the overall impact of the rate increase. Chairman Johnson asked whether the rate increases in subsequent years are both for water and sewer. GWA indicated that the lifeline rates would not be affected in any year except 2010 and would be frozen until at least 2013. Wastewater rates will be raised in accordance with proposed rate increases. Commissioner Perez asked whether in this proceeding GWA would be authorized to get financing for \$64 Million in addition to the moratorium project, which is \$50 Million principal and interest by 2009. GWA indicated that such was the case. Commissioner Perez further indicated her understanding that in January 2012 PUC would give GWA authorization, if the stipulation were approved, to go out for financing for an additional \$126 Million. GWA Legal Counsel Sam Taylor indicated that was correct.

Commissioner Perez further indicated that GWA was seeking short term debt of \$30 Million which GWA would use to bridge the gap. Counsel Taylor indicated that \$22 Million of that would be used to fill reserve funds, and \$5-8 Million for the moratorium project. The General Manager of Consolidated Utility Services John Benavente indicated that GWA must get the \$30 Million in place or they can't go out on the bond market. Commissioner Perez asked whether GWA has been talking to any financial institutions. Counsel Taylor indicated that GWA had.

Commissioner Pangelinan asked about the annual review process by PUC, and to what degree PUC is constrained now if it approves these rate increase percentages, what would be its ability to deviate on such increases during the review process. ALJ indicated that the PUC could deviate from these rate increases in the annual review process. Commissioner Pangelinan asked whether the PUC would just be verifying and matching up the numbers in the review process, or whether it had discretion in the review to revisit the percentages. The ALJ indicated that a review would be based upon an evaluation of the materials received from GWA, such as revenues and expenses; each review would be a "mini rate case" where the Commission would have the ability to change the amounts of the increases if warranted. Commissioner Pangelinan asked whether there would be a "just and reasonable" standard in the annual reviews. The ALJ indicated that that was correct.

Commissioner McDonald asked whether looking through GWA's revenue projections, did GWA factor in the reduction in the leak losses, or is this all increased revenue through rate increases. GWA indicated that a certain amount has been factored in. Commissioner Perez asked whether GWA was in conversation with the military and defense about the military contribution to our water system because of the load in upcoming years. The General Manager of Consolidated Utility Services indicated that there were ongoing discussions with the military and biweekly conference calls. Commissioner McDonald asked whether on GWA sample bills they were increasing the agriculture and resellers of water. GWA indicated that these are across the board increases. Commissioner McDonald also asked whether there were comments from agriculture or resellers at the public hearings. Chairman Johnson indicated no, that the only comments had been from village mayors. John Benavente of GWA indicated that there was impact on the increases for agriculture and resellers. Chairman Johnson asked whether there was any update on federal EPA with regard to secondary treatment. Mr. Benavente indicated that there was not. Commissioner Perez requested that GWA address the concerns raised by the two mayors. Mr. Benavente indicated that they were communicating with the Mayors about their concerns.

The Chairman then requested whether there was a motion. The ALJ suggested that the Commission should first adopt all of the determinations in the FY09 Rate

Decision, and secondly adopt the ordering provisions and the Order. Commissioner Perez indicated that she wished to address the contract review issues in GWA Docket 09-05. The ALJ indicated that initially two cases had been filed by GWA, the base rate case and an emergency petition under the contract review protocol for approval by the PUC of the moratorium project and the bond financing, and financing for master plan projects. The stipulation between the parties in the base rate case considered all issues including those regarding the moratorium contract. The ALJ indicated that he had also filed a PUC Legal Counsel Report in GWA Docket 09-05.

Georgetown Consulting Group had also filed a report in this docket which indicated that GWA did not comply with the contract review protocol with regard to the moratorium project. The ALI indicated that the point was correct. The contract review protocol provides that procurements be approved by the PUC before the procurement process is commenced. With regard to the moratorium project procurements, the Guam Legislature has recognized that an emergency situation existed which was necessary to end the moratorium. However, the fact is that GWA did violate the protocol. The ALJ asked then what the remedy is. Disapproval of the contract would not be an appropriate remedy. However, GWA needs to be reminded to comply with the protocol. The ALJ suggests (1) the final moratorium project contract must be approved by the PUC; and (2) that any use of the bond finance funds for the projects financed must be approved by the PUC. The present protocol applies to any use of bond funds and requires that all such uses of bond funds be approved by the Commission. The proposed uses of funds by GWA for bond projects need to be further reviewed by the PUC.

Commissioner Perez indicated that she appreciated Georgetown's report to the PUC. GWA did not communicate to the PUC that there were bidders. It is a matter of mutual respect between the agency and the Commission that the agency should follow the proper procedure. GM Benavente apologized on behalf of GWA for not bringing this procurement matter before the PUC. He indicated that there was no intent to bypass the PUC. The ALJ then recommended that the PUC should keep the determinations in the rate case separate from those involving contract review. Should the Commission wish to make any orders regarding contract review, it should do so in Docket 09-05.

The Chairman then asked if there was a motion to accept the determinations in the proposed ORDER as written. Commissioner Pangelinan indicated that he had certain minor corrections and suggested revisions. He stated that at p. 6, item no. 7 Order, relative to Annual Review, it references the stipulation in par. 7 but does not pick up the detail as set forth in the stipulation. He suggested either brining paragraph 7 of the stipulation into paragraph 7 of the Order or referencing the "just and reasonable" standard in paragraph 7 of the Order. To par. 7 of the ORDER he would add the language "and to ensure that such rate

increases are just and reasonable in accordance with 12 GCA §§12015 and 12017". Also, Commissioner Pangelinan requested that at p. 2, par. 3 of the ORDER, that the last sentence be changed to read as follows: "Based upon the information received by the PUC as of the date of this ORDER, these rates are "just" and "reasonable" pursuant to 12 GCA §§12015 and 12017." The PUC does not want to say here the rates are just and reasonable if it wants to tweak them later. Chairman Johnson requested that at p. 2 par. 3 of the ORDER it specify that its not only water rates but also wastewater rates that would be adjusted in accord with the percentages. He suggested the addition of the language "including water and wastewater rates across all customer classes (including the Navy)..." Commissioner Perez asked Attorney Taylor if he had mentioned that Lifeline rates would not be affected on 2013. Mr. Taylor indicated that they would be affected in 2010 and also possibly in 2013.

Upon motion duly made, seconded and unanimously carried, the Commission approved the determinations in the ORDER. Upon motion duly made, seconded and unanimously carried, the Commission approved the Ordering Provisions of the ORDER and adopted the ORDER made *Attachment "G"* hereto. Upon motion duly made, seconded and unanimously carried, Legal Counsel was directed to initiate discussions with GWA concerning moratorium project and contract review.

4. GTA Teleguam/PDS

Counsel indicated that this matter, Docket 08-11, arose as an arbitration dispute before former ALJ Boertzel. The parties [GTA and PDS] requested the arbitration. The Arbitration Order of Judge Boertzel found that certain dark fiber routes provided by GTA to PDS were not "in good working order." This was the standard that the parties had agreed to in their Interconnection Agreement.

The issue addressed by ALJ Mair in his July 20 Order concerned the "standard" agreed to by the parties: what did PDS and GTA mean by "guaranteed good working order?" Previously the ALJ had issued his Order on April 13, 2009. He found that the parties had a contract wherein GTA agreed to provide fibers to PDS that were "in good working order." Therefore, there was a contractual obligation of GTA. ALJ Mair upheld the arbitration award of prior judge Boertzel.

On April 20, 2009, the Commission had affirmed ALJ Mair's April 13 Order. The Commission found that GTA had a duty to provide fibers to PDS in guaranteed good working order. After that Order was issued, GTA had taken exception and requested a second motion for reconsideration of the Commission's Orders. Pursuant to Rule 37 of the Commission's Rules, GTA, in order to support a request for a rehearing by the Commission on a matter, must provide "newly discovered evidence." ALJ Mair found in his July 20 Order that GTA had not

met the standard to obtain a rehearing. It had not provided new evidence which would serve as a basis to overturn the prior Order. According to ALJ Mair, GTA had agreed to the Limtiaco Report, and never questioned the standards for dark fiber routes set forth in that Report. Furthermore, by written letter, GTA had specifically agreed with the findings in the Limtiaco Report.

In his Order of July 20, ALJ Mair found that GTA failed to provide 7 dark fiber routes to PDS in good guaranteed working order. GTA claims that the PUC violated federal standards whereunder GTA is only required to provide the same quality of dark fibers to its customers that it provides to itself. According to Counsel, however, the Telecom Act provides that parties to an Arbitration Agreement are not limited to the standards in federal law, but can agree to higher standards. The right of the parties to include their own standards or to negotiate different standards is specifically provided for in the law. Thus, PUC did not force GTA to adopt any standard; GTA voluntarily adopted the standard of "guaranteed good working order." ALJ Mair found that the determination of the quality of the dark fibers provided by GTA is a question of fact. The parties had a history concerning the meaning of "good working order." GTA had made previous written representations to PDS that the dark fibers were in good working condition in accordance with the Interconnection Agreement and were within GTA's as well as IEEE/TIA Standards.

The parties had jointly submitted the issue of whether these fibers were in good working order to Mr. Limtiaco. Both GTA and PDS agreed to the selection of Mr. Limtiaco, and submitted the agreed upon issue to him. Mr. Limtiaco concluded that, based upon the IEEE/TIA Standards, the dark fibers were not in good working order. GTA has never provided any expert testimony or evidence that Mr. Limtiaco's conclusions were wrong. By letter dated July 8, 2008, GTA stated that it did not dispute the findings of Mr. Limtiaco. Despite that, GTA now says that it doesn't agree with Mr. Limtiaco's findings. However, the standards were agreed to in the record. GTA has already agreed that Mr. Limtiaco's conclusions were correct. Here the PUC has held that GTA is required to meet the contractual obligation that it has to PDS. An administrative body such as the Commission does not reconsider a decision where there are no new facts. Based upon prior communications of the parties, ALJ Mair found that communications between GTA and PDS reflected the intent of the parties regarding the quality of dark fiber to be provided by GTA to PDS. Whether the fibers provided by GTA to PDS were in good working order is a question of fact.

According to Legal Counsel, the ALJ's decision is a fair reading of the case and history of the proceedings.

Counsel indicated that the proposed Order which he has prepared for the Commission adopts ALJ Mair's Order of July 20, 2009. The holding is that GTA has not provided evidence to disturb or reconsider the findings that were already

articulated in the April 20, 2009 Order of the Commission. In addition, all prior provisions of the April 20 Order remain in effect, including the injunction preventing GTA from terminating service to PDS for nonpayment on the disputed dark fiber lines. The ALJ would be authorized to schedule further proceedings, and payment of regulatory fees and expenses by GTA and PDS would be required. Finally, Counsel pointed out that the Order proposed to the Commission would attach the July 20 ALJ Order, the April 20 PUC Order [which approves the April 13 ALJ Order], and the administrative record attached to the April 13 Order. Those documents would constitute the record in this case. GTA's petition for rehearing/reconsideration would be denied.

Commissioner Perez asked whether the Commissioners would want to see the letters that had been referenced by Legal Counsel. Counsel indicated that those letters were included in the record of the proceeding but not in the materials provided to the Commissioners. The Order would include the entire administrative record which was a part of the ALI's April 20 Order. Commissioner Pangelinan asked whether Counsel could address the Qwest 9th Cir. Case, and whether that case would raise anything that constitutes a new issue. Counsel indicated that, although he was not the ALI, he did not believe that the Qwest decision applied at all to this case. Qwest dealt with what "unbundling" is required under Sec. 270 of the Telecommunications Act. That issue is unrelated to any issue in the case before the Commission. The PUC did not require GTA to adopt a standard. The Qwest facts and circumstances are different. Commissioner Pangelinan then asked whether if Qwest had dealt with exactly the same facts as in this case, would it have warranted reconsideration? Is the reason that *Qwest* would not affect anything in this case that the facts are not dealing with the same scenario? Counsel replied that Qwest just was not applicable. There a State Commission tried to force a party to accept bundling requirements that weren't required under federal law. We don't have that situation here where there was a consensual agreement, expressly provided for in §252 of the Telecommunications Act, pursuant to which parties are free to accept standards beyond those provided in law. Qwest involved a State Commission attempting to force requirements upon a party. Here the parties voluntarily agreed to adopt a standard for dark fibers.

Chairman Johnson asked whether there was a motion to adopt the Order and to include the historical body of the record with the Order. Commission McDonald asked whether GTA agreed that there are no new facts. The Chairman indicated that GTA presented *Qwest* as the "new facts." Dan Moffat of GTA indicated that any amendment had to be in writing. He felt that discussion of the Limtiaco testing was just that, discussion. Commissioner McDonald asked whether with Limtiaco, wasn't there a letter? Mr. Moffat replied that there was, and a discussion of IEEE Standards. He indicated that GTA did go through that process but did not agree to an amendment to the Interconnection Agreement. In terms of "just and reasonable", Mr. Moffat felt that this decision would cause

GTA to be the only company of its type in the country to adhere to this type of standard. Generally the industry standard means that you will give the CLEC fiber comparable to what you use yourself. Commissioner McDonald indicated that he would place the matter on Legal Counsel for his interpretation of GTA's letter. Counsel stated that we are not talking about amending the Interconnection Agreement. We are talking about a provision where GTA said it would provide dark fiber routes to PDS in guaranteed good working order. That was its agreement, and it negotiated the agreement with PDS. To determine the meaning of guaranteed good working order, the parties submitted the issue to Mr. Limtiaco. His Report said that the dark fibers were not in good working condition, because they did not comply with industry standards. GTA then indicated that it agreed with Mr. Limtiaco's Report. There is no question of amending the agreement, but holding GTA to its own agreement. The history of the relations between GTA and PDS is evidence of what the parties meant by the term "good working order."

Chairman Johnson asked whether there was a motion. Commissioner Perez made a motion to approve the Order, and the Chairman asked for a "second." Commissioner McDonald asked whether the letter would be attached to this Order? Counsel indicated that it would, that the whole administrative record will be made a part of the Order - - that includes the Limitaco Report and the GTA letter. Chairman Johnson indicated that there was a motion on the floor to adopt the Order as written and asked whether there was a second. There was no response from the Commissioners. Chairman Johnson asked Legal Counsel where the Commission would go from here if they didn't uphold the ALI's Order? Counsel indicated that would place the Commission in limbo on the issue, probably *status quo* without a decision. If the Commissioners took no action, it would neither approve the ALJ's Order or GTA's request for rehearing. The proceeding would be left in doubt. Chairman Johnson asked where the parties would go from here. Counsel indicated that he would have to examine that issue more as to what a lack of action by the Commission would mean, what options the parties would have. It is likely that the April Order of the Commission would stand, and the prior orders speak for enforcement. The issue would have to be looked at in more detail.

Mr. John Day of PDS asked whether he could speak. He stated that there may not be an appreciation of this docket. The dispute started in 2007. When the parties couldn't resolve the issue, it was taken to the PUC for mediation. Over an eight month period, the parties tried to mediate the issue with the Administrative Law Judge. Mediation was broken off by GTA. PDS was forced to file this action in August 2008, a year ago. Since then, the facilities are not complete, PDS can't serve six areas of the island. Having the matter continued before the Commission would perpetuate this situation. It would perpetuate a lack of competition, which is the mandate of the Commission. Under the Telecommunications Act, the primary function of the PUC is to ensure a

competitive environment. Right now a competitive environment does not exist. This is a crucial issue and the facilities are crucial so that we can provide services. Since both parties feel strongly here, whatever the decision, it is likely the issue would go to a higher court. It is important that the PUC be done with this Docket so that the case can move to the next judicial level. A failure by the PUC to act will exasperate the existing situation and be a failure of the Commission's responsibility.

The Chairman indicated that we still have a motion on the table and asked for a second. Commissioner Pangelinan requested a short recess. After the recess the Commissioners came back on the record. Commissioner Perez moved to approve the ALJ Order of July 20. Commissioner McDonald clarified that approval would be with the attachments. Upon motion duly made, seconded and unanimously carried, the Commission approved the July 20, 2009 Order of ALJ Mair. A copy of the Order and relevant attachments is made *Attachment "H"* hereto.

5. Legislation Placing the Port Authority under the Jurisdiction of the PUC and Procurement for Consultant

Counsel indicated that, as a result of Public Law 30-52, signed by Acting Governor Michael Cruz on July 14, the Port Authority of Guam is now under the regulatory jurisdiction of the PUC. The law places the Port under the regulatory supervision of the PUC. The Port is now a "public utility" as defined in the law. All provisions in Title 12 Chapter 12 applicable to other utilities such as GWA and GPA are also applicable to the Port.

The notice requirements under the Rate Payer Bill of Rights are somewhat "watered down" with regard to the Port - - only a 60 day prefiling notice is required.

The question is how to commence the regulatory process between PUC and the Port. PUC has an obligation under the law to "begin proceedings" with the Port to review and modify or establish Port rates for the use of Port facilities or appliances. Until December 31, 2010, the Commission may establish interim rates and charges for use of Port facilities or appliances. Rates subject to regulation include rates for containers, dockage fees, and rental fees. PUC may be regulating rental rates charged to tenants of the Port. The Commission can establish interim rates for the Port. The procedure for establishing such interim rates may be similar to that utilized by the PUC for the PUC initiated rate case for GWA.

By December 31, 2010, the Port is required to submit a study of existing rates and cost of services. The Port must go out on a procurement to request a consultant to do the rate study. That contract is subject to prior review of the Commission.

Counsel indicated that the Commissioners have also been provided with a copy of a Briefing provided by the Port to Senators at the Guam Legislature. Under the law, the Port's Master Plan must be approved by the Legislature before the Port can proceed with necessary improvements. The Port is seeking various federal loans and forms of federal financing to fund its improvements. The legislation approving the Port's Master Plan is now pending before the Legislature. The Port has developed an aggressive program of rate increases that it seeks to fund its improvement projects. A major concern of the Port is the military buildup between 2010 and 2014. There will be a substantial increase in the number of containers coming through the Port. The Port has plans to improve the facilities needed to increase the capacity to handle a larger number of containers at the Port.

The Port is applying for a federal loan and ARRA funds on the improvements. Part of the Port's plan is tariff increases. The Port's plan is to increase tariffs by 2.6% per year over a twenty year period between 2010 - 2030. This doesn't mean that there will be annual rate proceedings but the Port will likely come to the PUC by November 2009 with its first proposed increase. According to its schedule, it hopes for final action by the PUC by March 2010.

The Port has done a significant amount of work on its improvement plans, which appear to be well thought out. The question is how the Commission will respond to its new obligation of overseeing the Port. As of yet, the existing PUC consultant has not been hired for Port matters. The first thing the PUC needs to do is to obtain a consultant to review rate proceedings when the Port comes before it. The "interim rates" may not need the full review of an ordinary rate proceeding. The Commission will need advice and consultation, hopefully from a consultant with experience with Port and regulatory matters.

Counsel indicated that he had submitted a draft RFP to the Commissioners, which RFP has a more detailed scope of work requesting consultant experience in Port matters, regulatory matters, accounting, financial analysis, etc. Counsel requests authority to finalize the RFP and, with the assistance of the Administrator, to publish notice so that the PUC will have a consultant. That's step one. Then there should also be a PUC Board to Port Board meeting. The PUC will need to implement an Assessment Order so that services to the Port by the PUC can be billed. At present the annual assessment fee for other utilities is \$75,000. Also, a Contract Review Protocol is needed for the Port. In accordance with 12 GCA §12004, the PUC will review contracts of the Port which could increase rates. Certain Port contracts, such as one anticipated for a Performance Management Contractor, will need review by the PUC. Perhaps a meeting should be set up with the Port officials.

Commissioner Pangelinan asked whether the \$75,000 would also pay for consultants? Counsel indicated that yes, there are two types of charges for every

regulated utility - - assessments, which cover administrative costs, notices, publication, etc.; a second charge is a separate fee for work done in specific dockets i.e. for consultant and other charges. Commissioner Pangelinan asked whether we need a consultant to help set up a regulatory relationship with the Port. Counsel indicated that for certain issues there was a need for a focused consultant, particularly to address rate issues, to provide financial analysis, etc. Counsel believes that a consultant could be retained to address specific projects requested by the Commission.

Commissioner Perez asked about staffing levels. Counsel indicated that, yes that is an area of possible regulation. It is not certain whether the annual staffing level review is applicable to the Port. That is an issue that needs to be examined. Commissioner Perez asked whether there could be a member with Port experience on the Commission. Counsel indicated that the law now provides for that and changes the makeup of the Commission. The law provides for two public members on the PUC, two members from the business community, one certified public accountant, and two other members. The two other members each have to be selected from one of four categories, including Port/Telecom/Power/Water. Each such member has to be selected from a different one of the four categories. The "Port" category was added. There doesn't have to be a member of the PUC with "Port" experience, but there can be such a member.

The Chairman indicated that there is now more flexibility for selection of members on the PUC than existed before. Chairman Johnson further requested that a motion that the PUC send out the RFP for a consultant for Port Authority matters. Upon motion duly made, seconded and unanimously carried, the Commission authorized the issuance of a Request for Proposals for a PUC Consultant for Port Authority matters. Chairman Johnson next requested a motion that a meeting between the PUC Commissioners and the Port Board members be scheduled for the second week of August, 2009. Upon motion duly made, seconded and unanimously carried, the Commission approved a meeting between the PUC Commissioners and the members of Port Authority Board for the second week of August, 2009.

6. Office Space for PUC

Chairman Johnson indicated that the GCIC Landlord is working with the Guam Election Commission; they are not freeing up the space yet. They may be interested in taking the middle space that we were looking at. If GEC does, I am going to stand back and let them have it because we would like them to stay since they're providing all these chairs and tables. So we're just in a holding pattern on that right now, based upon the outcome of what the GEC is going to do.

7. PUC Website

Chairman Johnson indicated that we sent out a call to AJ to update us and he's working on it right now. There's nothing to update, but the concept sheet has been approved. Legal counsel now needs to work with AJ on data input into the website. Counsel indicated that that was correct. Chairman Johnson stated that Mr. Rosario would contact Counsel on that matter.

8. Other Business

The Chairman mentioned that GBB, the Solid Waste Receiver, has implemented new solid waste rates. Mr. Manning of GBB had called the PUC and previously written a letter. Counsel indicated that Mr. Manning had written a letter perhaps in February of this year. Chairman Johnson indicated that that was the only communication by GBB with the PUC. The Chairman has suggested to Legal Counsel that PUC should send a courtesy letter to Mr. Manning, with a cc to the Governor, Legislature and the AG, that the PUC is available to help out with regard to the rate making process regarding the landfill, and that Mr. Manning can start the relationship with the PUC at any time. The PUC is available if he could reply to the PUC. Chairman Johnson asked for a discussion. He noted that the Legislature, the Attorney General and others have assumed that the PUC is involved with the rate making process for solid waste. He indicated that Counsel should prepare a letter for the Chairman's signature to GBB indicating that the PUC is available to GBB to assist with setting up the rate making process. Upon motion duly made, seconded and unanimously carried, the Commission requested that Counsel prepare a letter for the Chairman's signature to Mr. Manning of GBB indicating the availability of the PUC to work with GBB in establishing the rate making process.

Chairman Johnson also mentioned that the Administrator has provided copies of the accounts of expenses for the PUC. He stated that last year it was suggested that when the PUC retained Attorney Horecky as Legal Counsel and Attorney Mair as ALJ that such hiring would incur more expense compared to having one Administrative Law Judge previously. The Chairman indicated that he was happy to let the Commissioners know that after nine months, the PUC was actually under the budget that it had in previous years. Although the PUC previously was only having quarterly meetings and a smaller body of work, Counsel Horecky and ALJ Mair are coming under the monthly budget for a larger body of work than was done previously in the last fiscal year. The Chairman indicated that thanks be given to Mr. Horecky. Upon motion duly made, seconded and unanimously carried, the meeting was adjourned.

Jeffrey C. Johnson,

Chairman

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

SPECIAL MEETING SUITE 206 GCIC BUILDING 414 W. SOLEDAD AVE. HAGATNA, GUAM 6:00 p.m. July 27, 2009

Agenda

- 1. Approval of Minutes of May 28, 2009.
- 2. Guam Power Authority
 - Docket 94-04, GPA's Notice of Intent to Extend Existing PMC Contract for Cabras No. 1 & No. 2; PUC Legal Counsel Report and Proposed Order
 - Docket 94-04, Petition for Supply of Diesel Engine Cylinder Lubricating Oil IFB; PUC Legal Counsel Report and Proposed Order
 - Docket 94-04, Petition for Approval to Procure PMC for Management Operation and Maintenance of GPA's Fuel Farm Bulk Storage Facility; PUC Legal Counsel Report and Proposed Order
 - Docket 02-04, GPA's June 15, 2009 LEAC Filing; Consideration of GCG Report and/or Stipulation, and Proposed Order
- 3. Guam Waterworks Authority
 - GWA Docket 09-03, Base Rate Case; ALJ Report on Evidentiary Hearing and Proposed Order
 - GWA Docket 09-05, Emergency Petition for Approval of the Moratorium Project Contract and for Approval to Issue approximately \$168 million in Revenue Finance Bonds Fund GWA Master Plan Capital Projects and the Moratorium Project Master Plan Detection Contract; PUC Legal Counsel/GCG Reports and Proposed Order

4. GTA TeleGuam

- Docket 08-11, In RE: Arbitration Disputes, GTA/PDS; GTA Petition for Rehearing; ALJ Decision and Order on Petition for Rehearing, and Proposed PUC Order
- 5. Legislation placing the Port Authority under the jurisdiction of the PUC and Procurement for Consultant
- 6. Office Space for PUC
- 7. PUC Website
 - Update
- 8. Other Business

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

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Public Matters Commission

of Guarr

IN THE MATTER OF

The Extension of the Performance Management Contract (PMC) for Cabras Units 1 & 2 Docket No. 94-04

ORDER

This matter comes before the Guam Public Utilities Commission upon GPA's Notice of Intent to extend the existing Performance Management Contract [PMC] for Cabras 1 & 2, dated May 29, 2009. Taiwan Electrical & Mechanical Engineering Services [TEMES] is the Performance Management Contractor. This is the fourth proposed extension of the PMC for Cabras Units I & II. ²

On December 29, 2008, the PUC previously approved the third extension of the existing PMC Contract with TEMES for an additional six month period ending June 30, 2009. ³

The basis for the requested extension is the GPA has already issued a new procurement for the Cabras 1 & 2 PMC, with a bid closing date of June 11, 2009. GPA anticipates that the evaluation and award for the PMC Contract for Cabras 1 & 2 will be completed by September 2009. ⁴ The Consolidated Commission on Utilities has directed GPA Management to negotiate a fourth extension of the PMC with TEMES in order to provide ongoing management and operations for both plants, until a new PMC is selected, on a month to month basis not to exceed six months from July 1, 2009 through December 31, 2009. ⁵

¹ GPA Notice of Intent to Extend Existing PMC Contract for Cabras 1 & 2, filed May 29, 2009.

² Consolidated Commission on Utilities Resolution No. 2009-22, adopted May 26, 2009.

³ PUC Decision and Order in Docket No. 94-04, issued December 29, 2008, a true and correct copy of which is attached hereto as Exhibit "A". The Decision fully explains the background and history of GPA's need to extend the PMC Contracts, as well as the basis for such extensions.

⁴ GPA's Notice of Intent, p. 1.

⁵ Consolidated Commission on Utilities Resolution No. 2009-22, adopted May 26, 2009.

PUC Order Docket No. 94-04 In the Matter of: the Extension of the PMC for Cabras 1 & 2 July 27, 2009

After due consideration of the record herein, the prior Order of the PUC, and the Notice of Intent of GPA, for good cause shown, on motion duly made, seconded and unanimously carried by the affirmative vote of the undersigned Commissioners, the Commission hereby ORDERS that:

- 1. The May 29, 2009 GPA Notice, indicating an intent to extend the existing PMC Contract with TEMES for Cabras 1 & 2 on a month to month basis, not to exceed December 31, 2009, is hereby approved.
- 2. Since GPA expects to complete the evaluation and award of the PMC Contract for Cabras 1 & 2 by September 2009, it is prudent at the present time for GPA to continue to retain TEMES to carry out plant management until the pending procurement process is completed.
- 3. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §§12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

Dated this 27th day of July, 2009.

effrey (Johnson

Chairman

Rowenia E/Perez

seph M. McDonald

Michael A. Pangelinan



BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN THE MATTER OF

The Extension of the Performance Management Contract (PMC) for Cabras Units 1 & 2 Docket No. 94-04

DECISION AND ORDER

This matter comes before the Guam Public Utilities Commission upon the Notice of Intent by Guam Power Authority (GPA) to extend the existing Performance Management Contract (PMC) for Cabras 1 & 2, dated November 28, 2008. TEMES is the existing PMC for Cabras Units 1 & 2. TEMES PMC Contract was to expire on December 31, 2007. By mutual agreement, GPA and TEMES entered into two previous extensions of the PMC Contract, for a six month period ending June 30, 2008 and for a second six month period ending December 31, 2008. ¹

GPA issued a multi-step procurement bid for a new PMC Contract for Cabras 1 & 2 prior to the expiration of the original contract. However, due to a decision by the Office of Internal Auditor, GPA cancelled its notice of intent to award the contract to TEMES, and is now preparing a revised procurement package for the performance management contract for Cabras 1 & 2.

The Consolidated Commission on Utilities has now approved a third extension of the Performance Management Contract (PMC) for Cabras Units 1 & 2. ² The cost of this contract over its multi-year term exceeds the \$1.5million threshold contained in the PUC's Contract Review Protocol and requires PUC approval. ³

The PUC's independent regulatory consultant, Georgetown Consulting Group, Inc. (GCG) recommends approval of GPA's November 28, 2008 Petition for a third extension of the existing PMC contract between GPA and TEMES. 4 GCG's approval

¹ Consolidated Commission on Utilities Resolution No. 2008-31.

² Id.

³ Contract Review Protocol for Guam Power Authority, Administrative Docket, filed May 26, 2007, Par. 4

⁴ Letter from L. Gawlick to Chairman Johnson dated December 19, 2008, re: Extension of Existing PMC Contract for Cabras 1 & 2 – Docket 94-04.

PUC Decision and Order Docket No. 94-04 In the Matter of: the Extension of the PMC for Cabras 1 & 2 December 29, 2008

letter indicated that the PMC contracts have over the years saved Guam ratepayers well in excess of \$60 million.

After careful consideration of the record herein, the Notice of GPA, and the report of GCG, for good cause shown and on motion duly made, seconded and carried by the affirmative vote of the undersigned commissioners, the Commission hereby ORDERS that:

- 1. The November 28, 2008 GPA Notice seeking approval for a third extension of the existing PMC Contract with TEMES for an additional six month period ending June 30, 2009, is hereby approved.
- 2. Since GPA is now in the process of issuing a procurement package for the selection of a performance management contractor for Cabras 1 & 2, it is prudent at the present time for GPA to continue to retain TEMES to carry out the plant management of Cabras 1 & 2.
- 3. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §§12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

Dated this 29th day of December, 2008.

Jeffrey U. Johnson

Chairman

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Roweha E. Perez

Michael A. Pangelinan

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

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Public Millings Commission
of Guara

DOCKET 94-04

IN THE MATTER OF:

The Application of the Guam Power Authority to Approve the Procurement of Supply of Diesel Engine Cylinder Lubricating Oil to GPA.

ORDER

This matter comes before the Guam Public Utilities Commission upon the Petition of the Guam Power Authority [GPA] to procure the supply of diesel engine cylinder lubricating oil. As indicated by the PUC Legal Counsel Report filed herein, the present contract for the supply of diesel engine cylinder oil with Shell Guam Inc. expires on September 30, 2009. GPA estimates that it need two hundred and forty thousand gallons of diesel engine cylinder lubrication oil per year for its Cabras Units No. 3 & 4, and an additional two hundred and forty thousand gallons per year for MEC Units No. 8 & 9.1 Unless GPA is allowed to procure two diesel engine cylinder lubricating oil contracts, it will be unable to maintain the essential supply of cylinder lubricating oil for the operation of the Cabras and MEC power plants.

Upon consideration of the record herein, the Petition of GPA, the PUC Legal Counsel Report, and for good cause shown, upon motion duly made, seconded and carried by the affirmative vote of the undersigned Commissioners, the Commission hereby ORDERS that:

- The June 18, 2009, Petition of GPA for Supply of Diesel Engine Cylinder Lubricating Oil IFB, is hereby approved.
- 2. Since GPA must maintain its supply of diesel engine cylinder lubricating oil for the operation of its power plants, it is reasonable, prudent and necessary for GPA to proceed with the procurement for the supply of diesel engine cylinder lubricating oil.
- 3. Since the final price for the cylinder lubricating oil contract will only be known after the contractor is selected and the contract executed, GPA shall submit the final contract to the PUC for review and approval.

¹ IFB No. GPA-019-09, Supply of Diesel Engine Cylinder Lubricating Oil, pgs. 24-25.

PUC Order
Docket No. 94-04
Application of GPA to Procure the Supply of
Diesel Engine Cylinder Lubricating Oil
July 6, 2009

4. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §§12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

Dated this 27th day of July, 2009.

Jeffrey C. Johnson

Chairman

Rowena E. Perez

Joseph M. McDonald

Mighael A. Pangelinan

D GRAHAM BOTHA, ESQ. Legal Counsel Guam Power Authority 1911 Route 16, Suite 227 Harmon, Guam 96913 Ph: (671) 648-3203/3002 Fax: (671) 648-3290



BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN THE MATTER OF:

) DOCKET NO. 94-04

The Application of the Guam Power Authority)
Requesting Approval of the Procurement of a

of a) PETITION FOR CONTRACT REVIEW

Performance Management Contract (PMC) for

the Management, Operation and Maintenance

of the GPA Fuel Farm Bulk Storage Facility.

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COMES NOW, the GUAM POWER AUTHORITY (GPA), by and through its counsel of record, D. GRAHAM BOTHA, ESQ., and hereby files GPA's Petition for the Public Utilities Commission of Guam to review and approve GPA's request for approval of the Procurement of a Performance Management Contract (PMC) for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility, as follows:

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BACKGROUND

The Guam Power Authority awarded pursuant to IFB GPA-008-07 a contract to Peterra, Inc. for the Management, Operation, and Maintenance of the GPA Fuel Farm Bulk Storage Facility. The base period of the contract expired on April 30, 2009, and the parties agreed to extend the contract on a month-to-month basis for a period not to exceed one year, beginning May 1, 2009, and to conclude prior to April 30, 2010. The CCU in Resolution 2009-14 has approved GPA's request for approval of the procurement of a Performance Management Contract (PMC) for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility.

Attachment D

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DISCUSSION

GPA hereby petitions the PUC, pursuant to the Contract Review Protocol for the Guam Power Authority, approved by the PUC, to review and approve the procurement of a Performance Management Contract (PMC) for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility. In support of this Petition, GPA hereby provides the PUC with Consolidated Commission on Utilities (CCU) Resolution No. 2009-14, which authorizes the General Manager to proceed with the procurement of a Performance Management Contract (PMC) for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility. Said resolution and its exhibits are attached herein as Exhibit A. and incorporated by reference herein as if fully set forth. The exhibits include a copy of the draft Invitation for Multi-Step Bid, together with two CDs setting forth additional information.

CONCLUSION

The PUC should approve GPA's request to proceed with the procurement of a Performance Management Contract (PMC) for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility for Supply. This PMC will contribute to the efficient operation of the Cabras power plants, and a PMC is reasonable, prudent, and necessary.

RESPECTFULLY SUBMITTED this 18th day of June, 2009.

D. GRAHAM BOTHA, ESQ.

GPA Legal Counsel



GUAM POWER AUTHORITY

ATURIDAT ILEKTRESEDAT GUAHAN P.O BOX 2977 • AGANA, GUAM U.S.A. 96932-2977

RESOLUTION NO. 2009-14

AUTHORIZING THE MANAGEMENT OF THE GUAM POWER AUTHORITY (GPA) TO PROCEED WITH THE FIRST (1ST) YEAR EXTENSION OF THE EXISTING CONTRACT AND TO ISSUE AN RFP FOR A PERFORMANCE MANAGEMENT CONTRACT FOR THE MANAGEMENT, OPERATION AND MAINTENANCE OF THE GPA FUEL FARM BULK STORAGE FACILITY

WHEREAS, the Guam Power Authority (GPA) issued GPA-008-07 for the Management, Operation, and Maintenance of the GPA Fuel Farm Bulk Storage Facility; and

WHEREAS, GPA's management pursuant to GPA-IFB-008-07, awarded the contract to Peterra, Inc. as approved by the Consolidated Commission on Utilities on April 17, 2007 through adoption of Resolution No. 2007-12; and

WHEREAS, the base period for the contract commenced on May 01, 2007 and will expire on April 30, 2009; and

WHEREAS, pursuant to GPA-IFB-008-07 contract provisions, GPA and Peterra, Inc. have expressly agreed to extend the contract on a month-to-month basis but not to exceed one (1) year to commence on May 01, 2009, and conclude on or before April 30, 2010; and

WHEREAS, GPA and Peterra, Inc. have negotiated and agreed to waive any price escalation and the contract fixed service fee of \$54,356.00 per month shall remain unchanged; and

WHEREAS, GPA management considers the price to be beneficial to the best interest of GPA and its ratepayers; and

WHEREAS, during the contract extension period GPA intends to issue an RFP for a Performance Management Contract (PMC) for the operation of the GPA Fuel Farm Bulk Storage Facility; and

NOW THEREFORE, BE IT RESOLVED, by the Consolidated Commission on Utilities, subject to the review and approval of the Guam Public Utilities Commission, as follows:

- 1. The Consolidated Commission on Utilities finds the negotiated contract price for the first (1st) year extension of the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility to be reasonable, prudent, and beneficial to GPA and its ratepayers.
- 2. GPA Management is hereby authorized to proceed with the first (1st) year extension of contract GPA-008-07 for the Management, Operation and Maintenance of the GPA Fuel Farm Bulk Storage Facility with Peterra, Inc., for a period not to exceed one year, from May 1, 2009 to April 30, 2010, at a contract fixed service fee of \$54,356.00 per month.
- 3. The General Manager is authorized to issue an RFP for a Performance Management Contract (PMC) for the operation of the GPA Fuel Farm Bulk Storage Facility.
- 4. The signature of GPA's General Manager, or his authorized designee, shall be sufficient to bind GPA for the purposes described in paragraph 2 above.

SO RESOLVED AND DULY AND REGULARLY ADOPTED this 14th day of April, 2009.

Certified by:

SIMON A. SANCHEZ II

Chairperson

Consolidated Commission on Utilities

Attested by:

GLORIA B\NELSON

Secretary

Consolidated Commission on Utilities

SECRETARY'S CERTIFICATE

I, Gloria B. Nelson, Secretary for the Consolidated Commission on Utilities do hereby certify that the foregoing is full, true, and correct copy of the resolution duly adopted at a regular meeting of the members of Guam's Consolidated Commission on Utilities, duly and legally held at the meeting place thereof on September 09, 2008, at which meeting of all said members had due notice and at which at least s majority thereof were present, and

At said meeting said resolution was adopted by the following vote:

Ayes:

Nays:

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Absent:

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Abstain:

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As of the date of this certification, said original resolution has not been amended, modified, or rescinded since the date of its adoption, and the same is now in full force and effect.

SO CERTIFIED this 14th day of April, 2009.

GLORIA B. NELSON

Secretary

Consolidated Commission on Utilities

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN THE MATTER OF:

The Applications of the Guam Power Authority)
To Approve the Procurement for Supply of
Diesel Fuel Oil to GPA.

GPA Docket 94-04



ORDER

This matter comes before the Guam Public Utilities Commission upon the Applications of the Guam Power Authority [GPA] to procure the supply of diesel fuel oil. The first Petition seeks the approval of procurement of diesel fuel oil supply for Fast-Track, Base Load, TEMES & Tenjo Vista Combustion Turbine Units. ¹ The second Petition seeks to approve the procurement of diesel fuel oil supply for the Dededo Diesel and Combustion Turbine Units at Dededo, Macheche, Marbo and Yigo . ²

As indicated by the PUC Legal Counsel Report filed herein, the present contracts for the supply of low sulfur diesel fuel oil #2 expire on September 30, 2009. GPA estimates that it needs 280,000 gallons of fuel for the fast track diesel generators, 200,000 gallons for the Base Load Plants [Cabras MEC and Tanguisson], 2.5 million gallons for the TEMES CT, and 1.4 million gallons for the Tenjo Vista Turbine Unit. ³ For the diesel oil fuel supply for the Dededo diesel and combustion turbine units, it is estimated that the total fuel requirement is approximately 3 million gallons per year (3,000,000 gal/yr). ⁴ Unless GPA is allowed to procure diesel fuel oil for the two procurements, it will be unable to maintain the operation of essential generators and plants.

Upon consideration of the record herein, the Petitions of GPA, the PUC Legal Counsel Report, and for good cause shown, upon motion duly made, seconded and carried by the affirmative vote of the undersigned Commissioners, the Commission hereby ORDERS that:

1. The July 20, 2009 Petition of GPA to approve the procurement for Iow sulfur diesel fuel oil supply for the Dededo Diesel Power Generating Unit, and the

¹ GPA's Petition to Approve Procurement of Diesel Fuel Oil Supply for Fast-Track Base Load, TEMES & Tenjo Vista Combustion Turbine Units, filed in Docket 94-04 on July 20, 2009.

² GPA's Petition to Approve Procurement for Diesel Fuel Oil Supply for Dededo Diesel and Combustion Turbine Units, filed in Docket 09-04 on July 20, 2009.

³ IFB GPA-049-09 II, Fuel Oil Supply Contract, p. 2-3.

⁴ IFB GPA-050-09 II Fuel Oil Supply Contract, p. 23.

Combustion Turbines at Dededo, Macheche, Marbo and Yigo is hereby approved.

- The July 20, 2009 Petition of GPA for Supply of Low Sulfur Diesel Fuel Oil to approve the procurement of low sulfur diesel fuel oil supply for Fast-Track, Base Load (Cabras, MEC and Tanguisson Plants), TEMES & Tenjo Vista Combustion Turbine Units is hereby approved.
- Since GPA must maintain its supply of sulfur diesel fuel oil for the generation of
 its fast tracks, power plants, and combustion turbines, it is reasonable, prudent
 and necessary for GPA to proceed with the procurements for the supply of diesel
 fuel oil requested herein.
- 4. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §\$12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

Dated this 27th day of July, 2009.

Jeffrey C. Johnson

Chairman

Rowena/E. Perez

oseph M. McDonald

Michael A. Pangelinar

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BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

GUAM POWER AUTHORITY LEVELIZED ENERGY ADJUSTMENT CLAUSE [LEAC]



ORDER

In accordance with the protocol established by Guam Public Utilities Commission [PUC] Order dated January 29, 1996, as amended by Order dated March 14, 2002, Guam Power Authority [GPA], by Filing dated June 15, 2009, requested that the current LEAC factor [\$0.13645 per kWh] for its civilian customers be decreased to \$0.12702 per kWh for meters read on and after August 1, 2009 and continuing until January 31, 2010. ¹

Pursuant to the PUC ORDER of November 10, 2008 2 , GPA has also filed its Line Loss Reports as part of its LEAC filing. 3

After conducting a review of GPA's Filing, PUC Regulatory Consultant Georgetown Consulting Group, Inc. [GCG] filed its Report Re: GPA Request for a LEAC Factor Effective August 1, 2009. ⁴ During GCG's investigation, GPA informally indicated that there have been recent upward pressures on oil prices since the filing of its Petition. ⁵ GPA further provided GCG with later updated energy price forecasts than the ones used in the June filing. ⁶ Based upon updated Morgan Stanley fuel price forecasts for both No. 2 and No. 6 oil, the most recent price forecasts are higher than those projected by GPA in its June Petition. ⁷

¹ The basis for GPA's LEAC filing is that fuel costs have decreased substantially in the last several months, and GPA desires to pass on the benefit of reduced fuel costs to its customers.

² PUC Order in Docket 02-04 issued on November 10, 2008; said order requested that GPA continue to file its semi-annual loss reduction compliance reports.

³ GPA's Line Loss Report for December 2008 to May 2009 consists of a Progress Report, Gross Generation/Sales/Line Losses, Monthly Progress Report on Distribution System Improvements, and Feeder Analysis Summary, which are attached to the June 15, 2009 LEAC filing as Exhibit "B".

⁴ GCG Report re GPA Request for a LEAC Factor Effective August 1, 2009, filed July 22, 2009.

⁵ Id at p.1.

⁶ Id.

⁷ Id at p. 3-5.

Thus, in its Summary of LEAC Calculations [Table 1], GCG has updated the total fuel costs for the six month period ending January 31, 2010. § In addition, GCG, for purposes of determining inventory valuation, adjusted the floor for the six month period ending January 31, 2010 to \$64.46 per barrel. § In sum, GCG recommends that in setting this LEAC factor, the PUC should not use the fuel price forecasts used by GPA in its June petition, but rather should use the updated fuel price forecast information as set forth in Tables 2 and 3 of the GCG report, and to correct the inventory valuation as described above. ¹⁰

GPA questions the adjustment of a "floor" to \$64.46, and asserts that the PUC LEAC Order issued on January 26,2009 clearly established that any assumptions concerning calculation of the LEAC factor relative to valuation of fuel inventory only apply to the prior LEAC period. For this and numerous other reasons, GPA does not agree with the utilization of \$64.46/bbl as a threshold below which carrying cost adjustments cannot be recovered or paid out. It seeks to reserve the right to address the situation of the fuel inventory adjustment and petition for a true up of actual inventory carrying cost changes at a later date.¹¹

Based upon the changes which it recommends to GPA's June 15, 2009 LEAC Filing, GCG recommends that the current LEAC factor [\$0.13645 per kWh] for GPA's civilian customers be decreased to \$0.12967 per kWh for meters read on and after August 1, 2009 and continuing until January 31, 2010. ¹²

After carefully reviewing the record in this proceeding and the July 22, 2009 Report of GCG, and after discussion at a duly noticed public meeting held on July 27, 2009, for good cause shown and on motion duly made, seconded and carried by affirmative vote of the undersigned Commissioners, the Guam Public Utilities Commission hereby ORDERS THAT:

1. A LEAC factor of \$0.12967 kWh shall be used by GPA for all civilian bills, for meters read on and after August 1, 2009 to recover its forecasted fuel and related expenses, in accordance with the Tables

^{8 1}d at p. 2.

⁹ According to GCG, GPA, in its June filing, used a lower opening price and not the floor. GCG asserts that, since GPA has taken the position that \$64.46 is a floor below which valuation credits should not be taken, the same floor of \$64.46 should be used for the opening price.

¹⁰ ld at p. 8.

¹¹ Letter from Joaquin C. Flores, GPA General Manager, to PUC Legal Counsel re: August 1, 2009 Levelized Energy Adjustment Clause Factor dated July 24, 2009.

¹² ld at p. 8; this recommendation represents a lesser decrease than originally requested in GPA's June 15, 2009 Petition.

and Schedules set forth in the GCG Report dated July 22, 2009 which is made *Attachment* A hereto. This change reflects a 3.30% decrease in the total bill, or \$6.78, for a residential customer utilizing an average of 1,000 kilowatt hours per month.

- 2. Given the holding of the PUC LEAC Order dated January 26, 2009, that any assumptions concerning the calculation of the LEAC factor relative to fuel inventory would only apply to the prior LEAC period, GPA will be allowed to reserve the right to address the situation of the fuel inventory adjustment and petition for a true up of actual inventory carrying cost changes at a later date.
- 3. GPA previously reported to the PUC on May 1, 2009 on actions taken by it in response to the volatility of oil prices and the impact of hedging programs on the financial liquidity of GPA. On or before December 15, 2009, GPA should submit an updated report to the PUC concerning its ongoing efforts to secure a standby letter of credit to address fuel hedging issues, and, if it intends to do so, to file a petition with the PUC for the establishment of a cash policy. In such report, GPA should indicate the current status of its fuel hedging program, and what fuel hedging contracts or policies it intends to enter into for the future.
- 4. The intent of the PUC, that any additional costs incurred by GPA in obtaining the standby letter of credit, and any interest incurred related to the use of LOC funds [if applicable], shall be included in the LEAC computation, is hereby reaffirmed.¹³
- GPA should file its next LEAC adjustment filing on or before December 15, 2009.
- 6. GPA should submit its Transmission Study no later than December 31, 2009. The line loss target adopted in that study should be used in the December 15, 2009 LEAC filing. Such target line loss standard, if adopted by the PUC, can then be implemented in the LEAC factor for the period commencing February 1, 2010.¹⁴

¹³ In its January 26, 2009, Order in this Docket, the PUC held that additional costs incurred by GPA in establishing a standby letter of credit would be allowed to pass through the LEAC, as such costs are fuel related.

¹⁴ Id; there the PUC adopted a 7% line loss factor as an "interim standard" until the GPA Transmission Study is completed. The previous timelines for GPA adoption of a line loss target indicated in the January 26, 2009 Order are revised as set forth herein.

7. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §§12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

Dated this 27th day of July 2009.

Jeffrey C. Johnson

Chairman

Jøseph M. McDonald

Rowena E. Perez

Michael A. Pangelinan

William J. Blair Blair Sterling Johnson martinez & leon guerrero

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Attorneys for Independent Rate Consultant, Georgetown Consulting Group, Inc.

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN THE MATTER OF:)	DOCKET 02-04
GUAM POWER AUTHORITY LEVELIZED ENERGY ADJUSTMENT CLAUSE (LEAC))))	REPORT AND RECOMMENDATIONS OF GEORGETOWN CONSULTING GROUP, INC.'S ON LEAC FACTOR TO TAKE EFFECT AUGUST 1, 2009

Attached hereto is a true and correct copy of Georgetown Consulting Group, Inc.'s letter of July 21, 2009 to Jeffrey Johnson, Chairman of the Guam Public Utilities Commission re GPA Request for a LEAC Factor Effective August 1, 2009.

Dated this 22nd day of July, 2009.

BLAIR STERLING JOHNSON MARTINEZ & LEON GUERRERO A PROFESSIONAL CORPORATION

By:

Attorneys for Independent Rate Consultant, Georgetown Consulting Group, Inc.

ATTACHMENT

G62\24931-61
G:\MORDDOC\GCG\PLD\151~GCG'S REPORT ON LEAC FACTOR EFFECTIVE 8-1-09 (DRT 02-D4).DOC

GEORGETOWN CONSULTING GROUP, INC.

716 DANBURY RD. RIDGEFILD, CT. 06877

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Edward R. Margerison Jean Dorrell

July 21, 2009

Jeff Johnson, Chairman The Guam Public Utilities Commission Suite 207, GCIC Building Hagatna, Guam 96932

Re: GPA Request for a LEAC Factor Effective August 1, 2009

Dear Mr. Johnson:

This letter is in response to Guam Power Authority's ("GPA") request for a decrease in its Levelized Energy Adjustment Clause ("LEAC") factor for the six-month period commencing August 1, 2009. In its June 15, 2009 petition GPA requested that the current factor of \$0.13645 per kWh be reduced to \$0.12702 per kWh. This decrease would represent a decrease of 4.6% on a typical residential bill or about 6.9% on the fuel portion of that bill and equates to about \$9.43 per month for a typical residential ratepayer. In March 2009, GPA requested an interim decrease in the LEAC factor from \$0.157309 per kWh to the current \$0.13645 per kWh. The PUC approved this reduction by its April 20, 2009 order.

Since GPA's LEAC filing in June, there have been communications between GCG and GPA regarding the information contained in the filing. During GCG's investigation, GPA informally indicated that due primarily to the recent upward pressure on oil prices it might file an amended petition. As of the date of this report, however, there has been no formal update or re-filing, oil prices have come down from recent levels but not to the levels at the time of the filing of this petition and this report is based upon the assumption that there will be no formal updated request by GPA. Notwithstanding the fact that GPA has not formally filed an updated request, we did request from GPA an informal update and GPA provided one using later energy price forecasts than the ones used in the June filing. This report will address both the updated information and the original petition.

The following table summarizes the components of the LEAC factor proposed by GPA in June and the updated information based upon a fuel price forecast obtained from GPA's fuel consultant done on July 7, 2009, actual results for May 2009 and a correction for fuel inventory cost logic:

Table 1
Summary of LEAC Calculations

	Six	As Filed Months End 31-Jan-10	Six	ected Update Months End 1-Jan-10
Cost of Number 6 Oil	\$	83,044,679	\$	90,492,781
Cost of Number 2 Oil		1,859,983		2,006,439
Total Oil Costs	\$	84,904,662		92,499,221
Fuel Handling Costs		12,290,911		10,937,003
Total Fuel Costs	\$	97,195,573	\$	103,436,224
Civilian Allocation		79.78%		79.78%
Total LEAC Costs	\$	77,539,828	\$	82,518,439
Under/(Over) Recovery		9,070,911		5,897,586
Net LEAC Costs	\$	86,610,739	\$	88,416,025
Civilian Sales (mWh)		681,851		681,851
Proposed LEAC Factor (\$/kWh)	\$	0.12702	\$	0.12967
Current LEAC Factor	\$	0.13645	\$	0.13645
Decrease in Factor	\$	(0.00943)	\$	(0.00678)
Average Use-Res (kWh)		1,000		1,000
Monthly Decrease-Res.	\$	(9.43)	\$	(6.78)

Cost of Number 6 Oil

As can be seen in Table 1, the largest cost component used in the derivation of the LEAC factor is the cost of Number 6 oil. Ever since the PMCs have been in place there has been nothing but good news regarding the economic dispatch of the units available to GPA. In the projected six-month period ending January 2010, GPA is forecasting that 99% of the generation will come from the more cost-effective steam units and slow speed diesels.

In determining the LEAC factor, GPA uses the Morgan Stanley Energy Noon Call¹ ("MSENC") for the forecast of fuel prices for both Number 2 and Number 6 oil. This report is issued daily. Table 2 summarizes the projected prices of Number 6 oil (delivered) and compares the forecast as filed by GPA in May, a June 2009 MSENC report and the informal update provided by GPA which uses the July 7 MSENC report. It shows the price per barrel underpinning the cost of Number 6 oil in the above table.

¹ Morgan Stanley asserts that this report is confidential and cannot be distributed to the public.

Table 2
GPA Price Projections for Number 6 oil
\$/Barrel

	<u>5/18</u>	6/29	<u>7/07</u>
Apr-09	45.71		
May-09	50.31		
Jun-09	56.33	69.00	
Jul-09	56.14	66.30	65.01
Aug-09	56.30	65.99	64.78
Sep-09	56.33	66.07	64.87
Oct-09	57.09	66.12	64.87
Nov-09	57.09	66.12	64.87
Dec-09	57.09	66.12	65.61
Jan-10	58.01	66.64	65.61

Table 2 shows the "delivered price," which includes the weighted average premiums for high and low sulfur (about \$6.523 per barrel), using the May 18th, June 29th and July 7th MSENC reports.² Table 2 shows that the prices for Number 6 oil in the most recent forecast are higher than GPA projected in its June petition. In this regard, we would remind you that the price that GPA pays its supplier BP Singapore ("BP") is based upon the average for the prior month's Singapore spot prices causing a lag between these spot prices and the actual invoiced price from BP. Furthermore, the impact of increased or decreased spot prices is also "lagged" due to the "FIFO" method of inventory valuation used by GPA.

As you are aware, the LEAC is a formula which can be updated with actual and revised assumptions every six months (or sooner if warranted by unanticipated swings in the price of oil). This process is intended to be as routine, seamless and transparent as possible and, therefore, does not take into account other variables such as cash flow other than the agreed-upon-fuel inventory values.

² The premium for High Sulfur Oil is \$5.30 per barrel and for Low Sulfur Oil is \$8.79 per barrel.

³ First in First Out ("FIFO") inventory uses the oldest price of supply in inventory before recognizing the more current price.

Unlike some prior GPA LEAC filings, GPA did <u>not</u> use any "multiplier" as a way to be conservative in its fuel price forecasts, i.e. using a fuel price different from the ones contained in the MSENC. In its January 26, 2009 LEAC order, the PUC permitted a "volatility factor" of 7%, as had been jointly recommended by GCG and GPA. Both GCG and GPA agreed at the time that such a volatility factor would be viewed as a "one-time" event, absent a demonstration of extraordinary circumstances. No such extraordinary circumstances were asserted by GPA in its June filing and no volatility factor was requested.

GPA also previously indicated that it might wish to change the source or methodology used by it to forecast the price of Number 6 oil. GPA and GCG signed a stipulation in January 2009 on this and other matters. Regarding the source and technique of pricing forecasts, the stipulation stated:

GPA has indicated that it desires to evaluate the use of an alternate to the Morgan Stanley fuel price forecast which GPA has used for the last several LEAC filings. In the event that GPA decides to propose the use of a different forecast methodology in the next LEAC filing, GPA agrees to file the proposed alternate forecast not less than 90 days prior to the effective date of the next LEAC factor and to provide justification for the requested change. The material to be filed by GPA should include a comparison of prior forecasts of the proposed forecast model and comparable Morgan Stanley prior forecasts as compared to the actual fuel prices for the periods under review. §

The current filing does <u>not</u> include any requested change and informal discussion indicates that GPA believes that the use of MSENC reports is acceptable to GPA in this filing.

Cost of Number 2 Oil

As indicated above, the total cost of Number 2 oil ("diesel"), is very small compared to other costs used to derive the LEAC factor. Table 3 below shows the price of diesel fuel that was originally forecasted in the May 2009 filing and the prices that were used in the informal update:

Table 3
Price of Diesel Fuel- \$/Bbl

	MS 5/18	- MS 7/07
May-09	86.59	86.59
Jun-09	84.58	100.26
Jul-09	86,31	93.59
Aug-09	87.90	94.88
Sep-09	87.91	96.47
Oct-09	92.28	99.40
Nov-09	92.28	99.40
Dec-09	92.28	99.40
Jan-10	96.12	103.21

⁴ Docket 02-04 Stipulation, January 2009, ¶2.b

⁵ Docket 02-04, Stipulation, January 2009, ¶ 3.

As can be seen, as in the case of Number 6 oil, the most recent forecast shows diesel fuel as costing more than assumed by GPA in its June petition.

Fuel Handling Costs

The PUC has approved the inclusion of other fuel-related costs in the computation of the LEAC factor under the generic title of "fuel handling costs." The largest items within these costs are related to docking and storage ("Shell Management"), fuel hedging and inventory valuation. The following table shows the components of GPA's fuel handling costs both as filed and as updated:

Table 4
Fuel "Handling Costs"

Sheil Management	\$1,354,881	\$1,354,881
PEDCO	326,136	326,136
Demurage	87,000	87,000
Hedging Cost	5,809,435	4,680,446
Lube Oil	600,000	600,000
Miscellaneous Items	48,700	48,700
Sale to Matson	(389,884)	(389,884)
Inventory growth (FY2008)	3,268,039	3,268,039
Inventory growth (Six months ending Jan 2010)	642,259	384,444
SGS Inspection (FY 09 Budget)	<u>115,065</u>	<u>115,065</u>
TOTAL	\$10,506,750	\$9,119,946
Labor charges	62,500	62,500
L/C Charges,Bank Charges	366,781	399,676
TOTAL ADDITIONAL COST	<u>\$12,290,911</u>	\$10.937,003

The majority of the "handling costs" are related to two items (the hedging program and inventory growth). In its LEAC forecast, GPA is projecting prices that will fall well below the contract floor of its hedging program contracts in place at the time of the June filing. Even using the higher price forecasts in the informal July update, prices are still projected well below the floor for the six-month period ending January 2010. During the projected period, GPA showed only one contract in place with BP. The contract with BP expires in September and has a floor price of about \$94 per barrel.

Since GPA filed the June LEAC request, it has entered into additional fuel hedging contracts with BP and Morgan Stanley. In its informal update, GPA indicated that it has established

three new "no cost collar" hedges: one with BP and two with Morgan Stanley. The following table shows the new programs:

	Trade	Quantity	Period		Ceili	ng	Flo	or
	•	MT			\$/MT	\$/Bbl	\$/MT	\$/BbI
Morgan			07/01/09	-				
Stanley	5/27/2009	9969	09/30/09		390.00	59.09	343.00	51.97
BP			10/01/09	~				
Singapore	6/12/2009	9969	12/31/09	ł	455.00	68.94	381.50	57.80
Morgan			10/01/09	-				
Stanley	7/6/2009	9969	12/31/09		428.00	64.85	360.75	54.66

From a supply standpoint, the hedged volumes for October 2009 through December 2009 represent about 50% of supply. The amounts shown as the floor and ceiling are spot prices and do not include the \$6.53 per barrel premium that GPA pays its fuel supplier. The update in prices, while increasing the overall cost of Number 6 for the six-months ending January 2010, also decreases the difference between the market price and the ceiling price and thus the cost of the hedging program. The revised prices are within the floor and ceiling prices of the new hedging contracts.

GPA has indicated to us in conferences that it is still considering other possible options for hedging its fuel supply. Management has indicated that it is considering hedging some or all of GPA's volumes by using a call (or calls) on the supply, much the same as an investor uses calls for stock investment. This allows GPA to purchase fuel oil in the future at a fixed price for a premium. In informal discussion management advised that GPA has received an indication that to have a call or calls on the entire supply would cost about \$7 million a year or about the same as when GPA last looked into this option several years ago. However, with the annual cost of fuel now approaching \$200 million, the cost of such a program would not be as great when viewed as a percentage of total costs as it did in prior years. The risk would also be limited to the \$7 million annually if the total fuel supply was subject to a call option (a 3.5% premium over the fuel costs) and the benefits could be significant. Management further indicated that it was still reviewing this type of approach and agreed that such a plan if recommended by management would further need CCU and PUC approvals. We will continue to discuss this with GPA management to expand the understanding of such a program and the underlying implications.

As you may recall, GPA has been required to reserve significant amounts of cash for margin calls from BP as a result of the current and projected market prices of fuel oil being lower than the floor prices of various hedges entered into, because it was unable to obtain a letter of credit to satisfy the margin call requirement. In an effort to facilitate GPA's efforts to obtain a letter of credit facility, the PUC has approved the recovery of the costs of the facility through the LEAC were it to be obtained. However, GPA has still been unable to obtain such a facility. GPA had at times earlier this year reserved over \$21 million to satisfy BP margin call requirements. Since the peak reserve, BP has released about \$15 million back to the GPA working capital fund as actual and projected fuel oil prices have increased, which fund still

remains under-funded. The contract under which this large reserve had been required expires in September 2009 and funding requirements associated with the prior hedges will expire. The cost of the hedges will be passed on to ratepayers.

The other significant item of fuel handling expense is the inventory valuation costs. As you will recall, GCG recommended and the PUC approved recovery of the inventory valuation increase over the last fiscal year (the test year in the rate case). The value of the inventory during the test year increased from \$31.5 million (\$64.46 per barrel) as of September 30, 2007 to \$56.5 million (\$115.63 per barrel) as of September 30, 2008. This represented a total increase of \$25 million, which was offset by \$5.3 million from the payment by DPW for streetlight service arrearage leaving about \$19.7 million to be recovered from ratepayers through the LEAC and from Navy. This valuation is being amortized through the LEAC (\$1.6 million per month) over a period of one year. The last two months of that period is the first two months of the upcoming LEAC period - August and September 2009.

In addition to the amortization described above, GPA is projecting an increase in inventory valuation for the six-month period ending January 31, 2010 and is seeking recovery thereof. Since the update includes higher prices per barrel, the updated inventory valuation is also higher. While there was a significant decrease in valuation over the twelve months ending July 31, 2009, GPA has taken the position that the price per barrel as of September 30, 2007 (\$64.46 per barrel) represents a floor below which valuation credits should not be taken. In its January order in Docket 02-04, the PUC accepted GPA's position, pending a base rate filing originally anticipated to be in 2009.

However, the floor should also be used in the determination of the increases in price and valuation and should start with \$64.46 per barrel. In the June filing and in GPA's version of the update, it used a lower opening price and not the floor. We have corrected this calculation and have used the difference between the \$64.46 per barrel and the ending inventory cost of \$65.21 per barrel in the update and therefore additional costs are included in the update for this item.

Line Losses

The projection for the six months ending January 2010 losses is that line losses will occur at a rate of 7%, which the PUC has established as interim until GPA completes the Transmission study. On an actual basis, these losses have occurred at about the 7% level using a twelve month trailing average.

GPA has significantly reduced the level of line losses, since this matter first came to the attention of the PUC in 2004. At that time, the line loss for civilian customers was between 10 and 11%. GPA on its own initiative began a program to reduce this level of losses. Since that time, GPA has successfully reduced that loss to less than 7%, using a six-month rolling

⁶ All of the "hedging costs" in fuel handling cost exhibits relate to this contract.

⁷ In the June filing, the additional inventory costs for the period ending January 2010 should have been \$0.

average for these losses. This reduction in losses results in a lower fuel expense to be recovered through the LEAC process.

In its Order in this docket dated November 2, 2007, the PUC established certain standards or targets that it believed were achievable by GPA. For the six-month period ending July 2008 a standard of 7.3% was established; for the six-month period ending January 2009 a 7% standard was established; and for the six-month period ending July 2009 a 6.7% standard was established. All of these targets were to be measured based upon a twenty-four month rolling average basis.

In the January 2009 LEAC filing, GPA had achieved the 7% standard and was forecasting a line loss percentage of 6.7%, using a six month rolling average. In that proceeding GPA requested modification of the prior Order setting 6.7% as the line loss standard. GPA requested that an interim standard of 7% be adopted by the PUC, while GPA was still in the process of completing the Transmission Study and other activities with the intent of reducing this interim standard even further. GCG agreed to recommend that as an interim step until completion of the activities, that the PUC should adopt the 7% as an interim standard, with further review in connection with subsequent LEAC adjustments.

In its January 26, 2009 Order in Docket 02-04, the PUC accepted GPA's proposal and indicated that GPA should file this study no later than December 31, 2009 and include a proposal for a new line loss standard.

RECOMMENDATIONS

As a result of the review of the May 2009 request by GPA for a new fuel factor, updates to the fuel price forecasts since that filing and as a result of information discussion with GPA management, it is our recommendation that:

- In setting the next LEAC factor the PUC should not use the fuel price forecasts used by GPA in its June petition, but rather should use the updated fuel price forecast information as set forth in Tables 2 and 3 above and a correction to the inventory valuation described above.
- The PUC should approve a decrease in the current LEAC factor of GPA from \$0.13645 per kWh to \$0.12967 per kWh, as shown in the right column of Table 1 above, effective on all meters read on or after August 1, 2009;
- The PUC should require that GPA continue to seek a standby letter of credit related to future margin calls and submit any proposed letter of credit ("LOC") for expedited review;

- The PUC should reaffirm the intent to include any additional costs incurred by GPA in
 obtaining the standby LOC and any interest incurred related to use of the LOC funds (if
 applicable) in the LEAC computation;
- GPA should be required to file its next LEAC adjustment filing on or before December 15, 2009: and
- GPA should submit its Transmission Study no later than December 31, 2009 and use the line loss target in that study in the December 15, 2009 LEAC filing.

This concludes our report. If I can be of further assistance, please do not hesitate to contact us.

Yours truly,

Edward R Margerison

CC: William J Blair, Esq.
Graham Boetha, Esq.
Fred Horecky, PUC
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Attachment A1 LEAC Projection August 2009 Through March 2010

RAUTHORITY	Reconciliation
UAN POWE	Fuel Clause
5	

Schodule 1

	% To <u>Total</u> 79.777% 20.223%	Schadule 2 Schadule 3 Schedule 4 Schedule 5	681,851 FY10 is based on FY09 Sales Forecast 416,025 518,439 897,586) (0)	\$129.67065: Rate to fully recover in Six Moni \$2.136.45000; Current rate effective 05-01-09 37 10) 12×5.897.586 Decrease/(Increase) in Deferred F
FY10 Naw 343,809 939,37 58,09 31,66 31,66 1,70 1,70	TOTALS 776,697 196,887 973,584	\$ 90,492,781 2,006,439 0 0 5 92,499,221 10,937,003 \$103,436,224	661,851 88,416,025 62,518,439 0 (5,697,586) 5,697,586) (0)	44
FY 09 Navy 343,809 943,809 93,37 58,09 31,96 31,96 1,70 1,70	Jan-10 34 <u>Forecast</u> 130,657 <u>33,171</u> 164,028	\$ 15,954,266 250,064 0 \$ 16,204,330 5 16,706,283	114,877 14,896,178 13,327,791 (1,568,387)	1,568,387 (1,568,387)
FY 10 Civilan 1,356,230 3,205,71 229,15 126,07 153,53 6,71	Dec-08 31 Forerast 130,867 33,171 164,028	\$ 16,041,142 318,416 0 5 16,359,558 502,351 \$ 16,861,909	114,897,178 14,898,178 13,451,946 (1,444,233)	3,012,620 (1,444,233) 1,588,387
FY 09	Nov-09 30 Forecast 126,635 32,101 158,736	\$ 15,540,453 379,819 \$ 15,920,273 \$ 16,420,332	111,171 14,415,656 13,099,658 (1,315,988)	4,328,608 (1,315,988) 3,012,620
	Oct-09 31 Forecast 130,857 33,171 184,028	\$16,145,479 537,351 0 \$16,682,831 502,825 \$17,185,656	114,877 14,896,178 13,710,221 (1,185,957)	5,514,565 (1,185,957) 4,328,608
Total FY 10 1,700,099 4,645,08 3,40% 4,14% 0,18%	<u>Sep-09</u> 30 Forecasi 126,635 32,101 158,738	\$ 14,127,805 161,803 \$ 14,289,608 4475,505 \$ 18,765,114	111,171 14,415,656 14,970,287 554,611	4,959,954 554,511 <u>5,614,565</u>
Total FY 08 1,700,039 4,657.81 6,18% 3.40% 4,14% 0.18%	Aug-09 31 Forecast 130,857 33,171 164,028	\$ 12,683,635 358,985 3 13,042,620 4454,308 \$ 17,496,929	114,877 14,898,178 13,958,546 0 (937,632)	5,897,586 (937,632) 4,859,354
•			\$129,57065 79,777%	8
1 Start Date 2 Total Sales 3 Daity Sales 4 Plant Use 6 Transmission Loss 8 Distribution Loss 7 Company Use 8 Total Daity Demand	9 Month 10 Days 11 Required Generation-Civilian 12 Required Generation-Navy 13 TOTAL REQUIRED GENERATION	14 Number 6 (HSFO/LSFO) 15 Number 2 (GPA) 16 Number 2 (USN) 17 TOTAL COST 18 Handling Costs 19 TOTAL EXPENSE Calculation of Civilian Factor	20 Sales-Civilian 21 Fuel Cost Recovery 22 Civilian Costs (Total Expense x %) 22a Deferred Fuel Arnort. 23 Under(Covet) 24 Estimated Under/(Ovet) 25 Not Recovery Under/(Ovet)	26 Proposed Fuel Cost Recovery , Civilian Clause Reconciliation: 27 Opening Recovery Balance-July 31, 2009 Under/(Over) 29 Closhig Recovery Balance

Bills Computed at 1000 kWh/month	ບ	Current	Ö	Current	ın≎	Rate to	트	ncrease
	_	Rates		Bill		fully recover	ë	(Decrease)
Customer Charge \$/month	W	5.53	LA	5,53	ų,	5.53	s	١.
Non Fuel Enorgy Charges (\$/Kwh)								
Ufeline Usage (500 Kwh)		0,03354	49	16,77	W	18.77	₩	ı
Non Lifeline Usage		0.08439	1	42,20	49	42,20	w	•
WaterWell Charge								
Lifeline Usage (500 Kwh)		000000	4	•	43	٠	W	٠
Non Lifeline Usage		0,00257	"	1.29	u	1.29	v)	1
Insurance Charge		0.0029	45	2.90	₩	290	67	•
Fuel Recovery Charge			4	138,45	₩	129,67	6 3	(6.78)
TOTAL BIII			49	205,13	~	198,35	44	(6,7.8)
Increase (Decrease) From Current Bill					é	(6.78)		
Percent Increase (Decrease)						X02.5		
Decrease From Current Lead Factor					æ	(6.78)		
Percent Increase (Decrease)						4.97%		

		Unit Forecas lumber 6 Oil	t				
IWPS TOTAL GENERATION	164 028	158,736	164 02	3 158736	164 028	164.028	973 584
A-1- 114	ALKT-09	Sep-09	Oct-0	Nov-09	Dec-09	<u>Jan-10</u>	Total
Cabras #1	25 593	29 871	30 942	27.400	05 000	05.547	464.400
Generation (Mwh) Kwh/Barrel	20 593 502	29 87 1 602	_		25 029 602	25 517 602	164 192
Banels	42,514	48 288			41 576	42 388	272,744
MinishulKwin (Heat Rate)	10 133	10 133			10,133	10 133	212,144
Gabras #2							
Generation (Mwh)	35,357	27 538	33 091	28 284	33,341	25 237	182 849
KwivBarrel	602	602	602	602	602	602	
Banels .	58 732	45,744	54 969	46 984	55 384	41 922	303 735
Mmbłukwh (Heat Rale)	10 133	10 133	10 133	0	10 133	10 133	
Cabras #3	20 040	10.104	00 -00		44.444		10.000
Ganeration (MWh)	20 659	19 836	22 866		20 921	21 452	124,233
Kwh/Barrel Barrels	765 27 006	765 25 929	765 29 890		7 65 27 348	765	460 000
Mmbtu/Kwh (Heat Rate)	7 974	7 974	7 974		7,974	28,042 7 974	162 396
Cabras #4							
Generation (Mwh)	15 997	23,147	21 368	17,144	18 658	24 869	121 183
Kwh/Barrel	760	760	760		760	760	12 140
Barreis	21,049	30 456	28 116	22 558	24,550	32 722	159 451
Mmblu/Kwh (Heat Rate)	8 026	8 028	8 026	8 026	8 026	B 026	
Tanguleson #1							
Generation (Mwh)	8 563	3 857	8 703	8 218	7 210	8 346	44 886
Kwh/Barrel	491	491	491	491	491	491	
Barrels	17 419 12 424	7 856 12 424	17,725 12 424	16 738 12,424	14 685 12 424	16 998 12,424	91 421
Mmblu/Kwh (Heat Rate)	12 424	12 424	12 424	12.424	12 424	12/124	
Tanguisson #2							
Generation (Mwh)	7,289	3,680	7 852	6 666	6 456	6 160	38 003
Kwh/Barrel	467	487	487	487 13 483	487	487 12 648	78 035
Barrels Mmblu/Kwh (Heat Rate)	14,987 12 526	7 557 12 526	16 124 12 526	12,526	13,258 12 526	12,526	70 000
Piti Power Plant 4 & 5							
Generation (Mwh)	0	0	0	0	0	0	D
Kwh/Barrel	463	463	483	463	463	463	·
Barrels	0	0	0	0	0	0	0
Mmblu/Kwh (Heat Rate)	ō	Ō	Û	ŏ	٥	0	
Enton (IPP) Pill #8							
Generation (Mwh)	19 496	24 495	11 338	21 782	22 788	21,497	121 396
Kwh/Barrel	719	719	719	71 9	719	719	
Berreis	27,116	34 068	15 769	30 295	31,694	29 898	166,840
Mmblu/Kwh (Heat Rate)	8 484	8,484	8 484	8 484	8 484	8,484	
Enron (IPP) PM #9			04.000	60.000	27 6 62	29 458	164 554
Generation (MWh)	28 800	25 469	24,626 713	28 529 713	713	713	104 224
Kwh/Barrel	713	713	34 539	40 012	38.796	41.329	230,791
Barreis Mmbiu/Kwh (Heat Raie)	40 393 <i>8 5</i> 55	35 721 <i>8 5</i> 55	8,555	8 S55	8,555	8 555	200,701
		157 693		156 460	182,064	162 547	961,296
Total Generation (Mwh)	161,745 249,195	157 593 236,819	160,787 248,531	239,830	247,288	245,949	1 487 412
Total Barrels	\$50.90	\$59.71	\$64.96	\$84.80	\$64.87	\$64.87	1401412
Price/Bartel				\$15.540 453	-\$16,041,142····	- \$15 954 268	\$90 492,781
Total Cost (Sch B)	15 903 A	14,12, 000	A10 140410	POP OF COLUMN	4.5464133-12	÷.+ •- · =••	
% to Total MWH Generation	99%	99%	98%	99%	99%	99%	99%
% to Fuel Cost	97%	99%	97%	98%	98%	98%	98%
	• • • •						

THE GUAM POWER AUTHORITY GPA Diesel Unit Forecast Cost of Number 2 Oil

Remaining Demand 2 283 1 043 3 240 2,276 1 984 1 481 12 287 <u>Aug-09</u> Sec-09 Oct-09 Nov-09 Dec-09 <u>Jan-10</u> Total Dededo CT #1 0 Generation (Mwh) Û Ó Kwh/Barrel 374 374 374 374 374 374 Barrels Ð Ď MmblulKwh (Heet Rate) 0 0 0 0 0 Dededo CT #2 0 0 0 0 Generation (Mwh) 0 Kwh/Barrel 374 374 374 374 374 374 Barrels | 0 0 Ø Q 0 0 Mmblu/Kwh (Heat Rate) D 0 Macheche CT Generation (Mwh) 0 472 28 47 19 93 472 472 472 472 198 58 99 40 0 Barrels #VALUE Ō 12 288 12 288 0 Mmbtu/Kwh (Heat Rate) Yigo CT 279 827 243 76 73 Generation (Mwh) 157 O 446 Kwh/Barrel 446 446 446 446 1,855 353 õ 625 544 163 Barrels Mmblu/Kwh (Heat Rate) Tenjo Vista 1,77B Generation (Mwh) Kwh/Barrel 1,881 1 043 2 444 1 694 1 121 9 961 622 622 622 622 622 622 2723 16 015 2 858 1 802 3 025 1677 3 929 Barrels 9 325 9 325 9325 Mmbiu/Nwh (Heat Raie) 9.325 9 325 9,325 TEMES 0 Û Generation (Mwh) 0 410 0 41D 0 410 0 410 0 41D 0 410 0 Kwh/Barrel 0 Barrels Hmbtu/Kwh (Heat Rale)

Schedule 3 Page 1 of 2

		<u>Aug-09</u>	į	Sep-05	2	Qct-05	2	Nov-09	į	Dec-09	į	<u> Jaπ-1(</u>	<u>)</u>	<u>Total</u>
Manengon (MDI)		•					_							
Generation (Mwh) Kwh/Barrel		37		(112		53		46		95		344
Rands Banels		64 57		64	-	84		64		64		64		
MmbluKwh (Heat Rate)		8 964		0		174 8 964		82 8,964		71 8,964		147 8 964		532
*								_,,		0,000		4,004		
Talofolo														
Generation (Mwh)		180		0		358		183		147		192		1.061
Kwh/Barrel		619	}	619	_	619	•	519		619)	819	,	
Barrels		291		0		579		296		238		310		1,715
MinduKwh (Heal Rale)		9 370		0		9 370		9 370		9 370		9 370		
Marbo CT														
Generation (Mwh)		0		0		۵		O		D		0		0
Kwh/Barrel		293		293		293		293		293		293		•
Barrets		0		0		0		0		Ö		0		0
Mmblu/Kwh (Heat Rate)		0		0		Ō		Ō		Ū		ō		•
Dededo Diesel														
Generation (Mwh)		D		0		0		0		0		a		0
Kwh/Barrel		521		521		521		521		521		. 521		Ū
Barreis		ö		Ö		Ö		Õ		0		. V21		0
Minblu/Kwh (Heat Raia)		ō		ŏ		ŏ		ŏ		õ		Ď		·
Total Generation (MWH) #2 Units		2,283		1 043		3 240		2 276		1 964		1.481		
Total Barrais		3.783		1.677		5.406		3.821		3,203		2,423		20.314
Price/Barrel-See Schedule 7	\$	94.88	s	96.47	\$		\$	99,40	\$	99.40	ŝ	103.21	\$	20,314 98.77
Total Cost	•	\$358 985	٠	\$161 803	9	\$537 351	Ą	\$379 819		318,416		250,064		2 006 439
Total Gross Generation		164 028		158 736		164 000		450 700		164 028		464 675		
Total Barrals		252 979		238,296		164 028 253 937		158,736 243 651		164 028 250 492		164,028		
% to Total MWH Generation		232 919		230,290 1%		293 937 2%		243 051		200 492 1%		248,372 1%		
% to Fuel Cost		3%		1%		3%		2%		2%		2%		
AN IO I GELOOGI		370		170		376		470		470		479		

GUAM POWER AUTHORITY Navy Dispatch

Schedule 4

Remaining Demand	0	0		0	δ	٥		(0)	
	Aug-09	Sep-09		<u>Oct-09</u>	Nov-09	Dec-09		<u>Jan-10</u>	<u>Total</u>
New Orote Plant									
Generation (Mwh)	0	0		0	0	0		0	0
Kwh/Barrel	600	600		600	600	600		600	
Barrels	. 0	0		0	0	0		0	0
Radio Barrigada Muse									
Generation (Mwh)	0	0		0	0	9		Ð	D
Kwh/Barrel	550	550		550	550	550		550	
Barrels	0	D		0	0	0	•	0	0
Naval Hospital Muse									
Generation (Mwh)	O	0		0	0	0		0	0
Kwh/Barrel	550	550		550	550	550		550	
Barrels	0	0		0	0	0		0	0
	_	_			_	_		_	
Total Barrels	0	0	•	0	0	0	•	0	0
Price/Barrel	\$ 94.88	\$ 96.47	\$	99.40	\$ 99.40	\$ 99.40	\$	103.21	***
Total Cost	\$0	\$0		\$0	\$0	\$0		\$0	\$0
Remaining Demand	0	0		0	0	0		(0)	0

GUAM POWER AUTHORITY Fael Handling and Other Costs

Schedule 5

	Aug 20	Con 40	0.407	Nov. 60	Dec 00	L- 40	
T-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	<u>Aug-09</u> 249,195	<u>Sep-09</u> 236,619		<u>Nov-09</u> 239.830	<u>Dec-09</u> 247,288	<u>Jan-10</u> 245,949	<u>Total</u>
Total Number Six Consumption Dock Usage Fee/Bartel	249,195 \$0.22	\$0.23		\$0.23	\$0,22	\$0.23	1 467 412
Total Dock Fee-Shell (FY09 Budget)	\$55 472	\$55.472		\$55.472	\$55 472	\$55 472	\$332 832
A) Excess Laytime Overline-Shell	2674	2 539		2,573	2 653	2.639	15748
Storage Tank Rental-Shell (FY09 Brdgel)	115.560	115 560		115.560	115 560	115.560	693 390
Pipeline Fee-Shell (FY09 Budget)	52,157	52,157		52,157	52,157	52,157	312,943
TOTAL SHELL	\$225 863	\$225 728		\$225 763	\$225,643	\$225 828	\$1.354.881
	•		* - "	-	_	_	•
PEDCO Management Fee (actual monthly throice)	\$ 54 358	\$54 356	\$54 358	\$54,356	\$5 4 356	\$54 358	\$326 13 8
Ship Demurrage Cost (FY 09 Budgel)	14,500	14 500	14,500	14.500	14 500	14,500	\$87 000
Fuel Hedging toss/gain (estimated)	2 332 748	2,347 700	0	0	0	0	4 660 448
E) Luba OI (FY09 1 2M)	100 000	100 000	100 000	100 000	100 000	100 000	600 000
Subscription Delivery fee Vacuum Rental Hauting (From Budget)	8 117	8 117	B 117	8 117	8 117	8 117	48 700
F) Sale of fuel to Malson	(64 981)	(64 96 1)		(64 981)	(64.981)	(64 981)	(389.884)
G) Wind Skidy approved by PUC	0	0	0	0	0	0	0
H) Inventory growth to be recovered this pariod-09/30/07 vs 9/30/08	1 634 020	1 634 020	0	0	D	0	3 2 68 039
 Inventory growth to be recovered this period-08/31/09 vs. 01/31/10 	64,074	84 074	64 074	84 074	64 074	84 074	384 444
GCU Approved Offset of \$2.5 million	0	0	0	0	0	0	0
SGS inspection (FY 09 Budget)	<u> 19,177</u>	19,177	19,177	<u> 19,177</u>	19,177	<u> 19,177</u>	<u>115,065</u>
TOTAL	\$4 162 009	\$4 178 963	\$195 249	\$195 243	\$195 243	\$195 243	\$9 119 946
Property Insurance Assignable to fuel	0	D	o	0	D	0	\$0
Excess & Polivijon Liebāty (ns	<u>0</u>	Q	Д	ō	0	O O	Q
The state of the s	õ	î î	õ	2	<u> </u>	<u>a</u> 0	\$0
C) Labor charges	\$ 10 417	\$ 10.417	\$ 10417	\$ 10417 \$	10417 \$	10 417	\$62 500
m 1/0 of a a Too to obtain	56 019	62,398	71,309	68 837	70.848	70 465	\$399 678
B) L/C Charges Bank Charges	20 0 19	02.380	71,703	99 931	70,40	70 700	40000.0
TOTAL ADDITIONAL COST	\$4,454,308	\$4,475,505	\$502.825	\$500,060	\$502,351	\$501.953	\$10.937.009
				-			
							10 937 003
Notes:							
(A) Total Excess Layline & O/T Charges for	450 455		(D) Fuel Hedging (ng Contract 19 in 1	place from	
period 10/07 thru 9/08	\$28 155		October 08 thru Sc	bleuroer sons			
Total barrets officeded FY 2008	2 523,897 \$0,0107		(E) Lube oil is base	des CV/ID Dischoo	For 184 200 0 000		
Ralo për barrel	SEATURE.		(C) CODE OR IN OBSE	2 041 1 1 4 5 1200 20	((e)		
(A) Total Bank Charges (commission Issurance LC fees)	FYOB		(F) Sala to Malson				
TC charges tato becamming	2.05%		Average No of Ba	rels for FY 2008			3 197
# of months charged by ANZ Bank	2		Multiplied by \$1 69	for handling fee:	and \$4 20 for but	nker fee plus 159	S markup
		1	G) Ward study		\$	400 000	
(c) Fiscal Year 09 hudget for Labor	<u>\$ 125,000.00</u>	1	i Moniks emorizațio	ın ,		6	
Divided by 12 months	12.00	1	Manthly recovery		\$	66.867	
Estimated labor charges fy09	\$ 10,416,67						
•			H) inventory Growth	calculated as folio	ME		
			09/30/07 vs. 9/30/08				

09/30/07 vs. <u>9/30/08</u>			
Destinion	Barrels	<u>एमरे ६०स</u>	Amount
Estimated ending Inventory as of C9/30/08	469,199	115,363	\$ 56,435,590,73
Actual androp Inventory as of 09/30/07	489,199	64.453	\$ 31,531,354.78
Change in foel inventory	· L	50.908	\$ 24,904,234.53
Leux: Amount collectedon from gov. quan			s 5,296,000.00
Amount recoverable for 12 months			\$ 19,609,275.53
Unicided by 12 exception in processor every month.	1		\$ 3,634,019.71

I) Inventory Growth calculated as follows: 07/31/09 vs. 01/31/10

Description	Barrels	Unit cost	Amount
Estimated ending inventory as oi01.31.10	489,799	65,241	\$ 31,915,798,60
Estimated ending inventory as of 07.31.09	489,199	54,458	\$ 31,531,351.20
Change in first Inventory	-		381,444
Oblided by 5 morths-to recover ayary excels			\$ 64,074.07

Note: 7/31/09 ending inventory with coal is \$45.46 per bound however GPA is using the walk cost of \$14.55 in order for GPA to meiniture the same level of reinhumenteest for feel inventory cost

\$3 03 AP &2 CO SMADURA CURINGS		X = 3 (m 2 3 0 m)
Links: Amount sollecteden from gav guiens	3	(5,295,000,00)
Additional field cost to salepayers	2	19,508,235.53
Total Inventory Change OL/31/10 in FY 89	5	384,444.43
Add: Amount collected flore gair quare	5_	<u>-</u>
territoral could the street	R	304.444.40

GUAM POWER AUTHORITY Inventory Effect of Number Siz Costs

		Aug-09	Sep-09	Oct-09	Nov-09	Dec-09	Jan-10	Ending		•				
harrad.		208.255	- colt.40	0000	1101-03	04000	Janeto	, Lineary						
Layer 1	Inveniory (bbls) Price/Bbl	49.29	49,28	49.29	49,29	49 29	49 23	49 29						
Layer 2	kryenlary (bbis) Price/8bi	240,000 58.84	197,059 58.64	- 58,64	58,64	58.64	. 0 58,64	0 59.64						
Layer3	inveniory (bisis)	249,000	240,000	200,440	-	_	-	· -						
Layer 4	Price/Bbt Inventory (bbts)	65.01 240,000	65,01 240,000	6 5.05 240,000	65.01 191,909	65.01	65.01	65.01 0						
Layer 5	Price/Bbl Inventory (bbb)	54.78 240,000	84.78 240,000	84,78 240,000	84.78 240,000	54.78 48,091	84 7B	64 78 0						
•	Price/8bl	54,87	64.87	64.87	64.97	64,67	64.87	64 67						
Layerd	inventory (bb/s) Pace/Bb/	240,000 64,87	240,000 64.87	240,000 \$4,87	240,000 64,87	240,000 84.87	40,603 64.87	84.87						
Loyer 7	inventory (abls) Price/Bbi	240,000 64 87	240,000 84 87	240,000 54.87	240,000 64 87	240,000 84 87	240,000 84.87	34,854 64.87						
		•	***	••	-14	****	-							
Total Consum	ption (bbls)	249 195	235,619	248 \$31	239,830	247 288	245 94 9							
Total Barrels	Layerd	208 255	a	٥	0	0	c							
	Layer2 Layer3	42 941 0	197 059 39 560	0 200.440	Ö	o o	0							
	Layer 4	ō	0	46.091	191 909	. 0	0							
	Leyer 5 Leyer 8	0	0	0	47 921 D	49.091 199 197	0 40 803							
	Layer 7	0	Ö	0	Đ	0	205 148							
	Total	249 195	236 619	248 521	239 830	247 288	245.948							
Cost	Layer 1 Layer 2	\$10 165 469 2 510 166	\$0 11 558,112	\$ 0	\$0	50	.50							
	Layer 3 Layer 4	:	2 571 693	13 030 130 13 115 349	12431 929	-	:							
	Layer 5	-	-	0 110 010	3,108,525	3 119 576	-							
	Løyer 5 Løyer 7	:	:	:	-	12 F21 587 -	2 548 892 13 307 464							
	Tolal	\$12 683 835	\$14 127 805	518 145,479	\$15.540,453	S16 041 142	515 954 266	\$90 492 781						
	Price Per Barrel	\$50 90	\$59 71	564 96	364 80	584 67	\$64 87							
	Till of Date													
		•												
	Apr-09	45 71 Actual					£303 5303	9 788 9 788	6,523 5,523	1,00 1,00		-	:	6 52 6 52
	May-09		ole: Fuel forecast was	based Morgan Siar	by		5303	8 788 8 788	6.523	100		-	-	8 52 9 52
	GO-list PO-guA	58 64 Actual 65 61 Forocest	Energy Hoon Co deled 07/07/09	rzit pelz ne elek ti D	D 180CBT	386 00	5 303 5 303	8.788	6.523 6.523	1 00		88 00	58.48	65.01
	Sep-09 Oct-09	64 78 Forecast 64 87 Forecast				384 50 385,08	5 303 5 303	8.768 8.788	6.523 6 623	1 90 1 00	3	84 50 85 08	58.28 58.35	64.78 64.87
	Nov-09	64 67 Forecast				385.00	5 303 5 303	8 788 8 788	8 523 8 523	100 100	31	95 08 95 08	58 35 58 35	64 BT 64 BT
	0eo-09 Jan-10	64 87 Forecast 85 81 Forecast				385.56 390 00	5.303	8 788	8 523	1.00	31	90 00	59 Ç9	65 61
	Feb-10	65 61 Forecast				390.00	5.303	8 788	8 523	1 00	3 2	00.00	59 OS	65 61
	Balance as of 03.3	1 09 LSFORHSFD			413 217 23	45.71	18.88676252							
1					•								,	.,
		Shipment for the m	SFO		71 233	5277	3 759,037							
			SFO.	-	171,858 243,088	49.28 50.31								
			iai	•	272,004		- 14-4-5/10/1							
		Shipment for the m 1.5	onth of June 2009 SFCI		-	:								
		H	SFD	-	259,695 259,895	49.29								
		To	lek	-	200,033	4038	(3/365/013							

90 722 211,344 271,068 61 38 \$ 3.564 542 57.88 \$ 12,231,534 58.84 \$ 15,698,076

Shipment for the month of July 2009 LSFO HSFO Total

Workpaper for Number 2 oil pricing: May-08 Actual Invoice Ternes Diese! Tenjo Cubras 1&2/Tango Total 0000 0 0000.0 0000.0 0000.0 0000 0 0000 0 Average Multiplied by 42

Premium fee \$ 14 20 Effective June 1, 2007

Forecast Price dated 06/26/09

Note: Fuel forecast was based on Morgan Stanley Gasolf swaps dated 07/07/09

Apr-09	Ş	146.58	Actual				
May-09	\$	86 59	Forecast		477.75	f	477.75
Jun-09	\$	100 26	Forecast		568.00	1	568.00
Jul-09	\$	93 59	Forecast		524.00	1	524.00
Aug-09	Ş	94.88	Forecast		532.50	1	532.50
Sep-09	\$	96 47	Forecast		542.99	1	542 99
Oct-09	\$	99 4D	Forecast		562.31	1	562.31
Nov-09	\$	99.40	Forecast		562.31	1	562.31
Dac-09	\$	99,40	Forecast		562.31	1	562 31
Jan-10	\$	103 21	Forecast		587.46	1	587.46

FUEL HEDGING PROGRAM GAIN/(LOSS)

GPA HEDGING CALCULATION

Platt's Posted Price Diff. between

Contract

GPA

					Trans restep Files	Platts Price vs.	Contract		GFA
F12 0000	······		}		HSFO 180 cst	Cap/Floor	Quantity		GAIN / (LOSS)
FY 2009	Trade Date	Month	Cap. Price	Floor Price	\$/MT	\$	MT	}	(\$)
J Aron	7/3/2008	February	\$827.00	\$726,50	257,588	(\$468.912)	9,969	\$	(4,674,583
BP Singapore	7/25/2008	February	\$772.00	\$669.85	257.588	(\$412.262)	9,969	\$	(4,109,839.
		ACTUAL N	ET GPA GAIN/	(LOSS)				\$	(8,784,423.
J Aron	7/3/2008	March	\$827.00	\$726.50	246.107	(\$480.393)	9,969	\$	(4,789,037.
BP Singapore	7/25/2008	March	\$772.00	\$669.85	248,107	(\$423.743)	9,969	\$	(4,224,293,
		ACTUAL N	T GPA GAIN	(LOSS)				\$	(9,013,331.
BP Singapore	8/8/2008	April	\$746.00	\$635.00	290,280	(\$344.720)	9,969	\$	{3,436,463.
Morgan Stanlay	8/13/2008	April	\$693,00	\$616.75	290.280	(\$326.470)	9,969	\$	(3,254,529.
	•	ACTUAL NE	T GPA GAIN/((LOSS)				\$	(6,690,993.4
BP Singapore	8/8/2008	May	\$746.00	\$535.00	289.014	(\$345.986)	9,969	ş	(2,689,377.
Morgan Staniay [8/13/2008	May	\$693.00	\$616.75	289.014	(\$327.736)	9,969	\$	(2,871,311.
· ·		ACTUAL NE	T GPA GAIN/(LOSS)				\$	(5,560,688.0
BP Singapore	8/8/2008	June	\$748.00	\$635,00	\$401.759	(\$233.241)	9,969	\$	(2,325,179.8
Yorgan Stanley	8/13/2008	June	\$693.00	\$616.75	\$401.759	(\$214.991)	9,969	\$	(2,143,245.2
}		ACTUAL NE	T GPA GAIN/(LOSS)				\$	(4,468,424.8
P Singapore	9/5/2008	July	\$662.00	\$620.00	\$405,450	(\$214.550)	9,969	\$	(2,138,848,9
Horgan Stanley	5/27/2009	July	\$390.00	\$343.00	\$405,450	\$15.450	9,969	\$	154,021.0
-	F	PROJECTE	NET GPA GA	AIN/(LOSS)				\$	(1,984,827.9
	7	otal Hedgir	ıg (loss)/Galn	(Feb. 09 thru Ju	1.09)			\$	(38,502,689.5
3P Singapore	9/5/2008	August	\$662.00	\$620.00	\$386.000	(\$234.000)	9,969	\$	(2,332,746.0
lorgan Stanley	5/27/2009	August	\$390.00	\$343.0D	\$386.000	\$0.000	9,969	\$	-
	P	ROJECTED	NET GPA GA	NN/(LOSS)		·		\$	(2,332,746.0
SP Singapore	9/5/2008 \$	September	\$662.00	\$620.00	\$384.500	(\$235.500)	9,969	\$	(2,347,699.5
lorgan Stanley	5/27/2009 5		\$390.00	\$343.00	\$384.500	\$0,000	9,959	\$	
-	. n	מאלו מפו	NET GPA GA	INVII OOO)				\$	(2,347,699.5

Schedule 8b

		GF	A HEDGE COM	VTRAC'	rs		
				<u> </u>			
	Trade	Quantity	Period	Ce	iling	F	loor
J Aron	12/5/2007	9969	01/02/2008 - 03/31/200	\$ 520.00		 	\$ 440,00
Morgan Stank	1/14/2008	9969	01/14-31/2008	519.00		- 	457.00
Morgan Stank	1/14/2008	9969	02/01-29/2008	519,00			450.75
Morgan Stank	1/14/2008	9969	03/01-31/2008	519.00		1	454.50
J Aron	12/5/2007	9969	01/02/2008 - 03/31/200	520.00			440.00
J Aron	1/17/2008	9969	04/01/2008 - 06/30/2008	522.00			438.75
Goldman	3/24/2008	9969	07/01/2008 - 09/30/2008	520.00		· ·	486.50
Morgan Stanie	5/23/2008	9969	07/01/2008 - 09/30/2008	710.00			618,25
BP Singapore	6/2/2008	9969	10/01/2008 - 12/31/2008	691.00			584.10
Morgan Stanle	6/20/2008	9969	10/01/2008 - 12/31/2008	733.00			633.50
J Aron	7/3/2008	9969	01/02/09 - 03/31/09	827.00			726.50
BP Singapore	7/25/2008	9969	01/02/09 - 03/31/09	772.00			669.85
BP Singapore	8/8/2008	9969	04/01/09 - 06/30/09	746.00	 -		635.00
Morgan Stanie	8/13/2008	9969	04/01/09 - 06/30/09	693.00			616.75
BP Singapore	9/5/2008	9969	07/01/09 - 09/30/09	662.00			620.00
		MT		\$/MT	\$/Bbl	\$/MT	\$/Bb1
Morgan Stanley	5/27/2009	9969	07/01/09 - 09/30/09	\$ 390.00	\$ 59.09	\$ 343.00	\$ 51.97
BP Singapore	6/12/2009	9969	10/01/09 - 12/31/09	455.00	68.94	381.50	57.80
Morgan Stanley	7/6/2009	9969	10/01/09 - 12/31/09	428.00	64,85	360.75	54.66

809,556

ASSUMPTIONS/ADD'L INFORMATION:

1 Total sales (Civilian & Navy) same as used in the Docket 98-002.

2. Plant use, losses and company use as a ratio to sales are calculated as follows.

			Rallo	
		<u>Mwh</u>	to Sales	
Total Mwh Sales -FY08		1,636,791		Ratio to net send out **
Plant Use - (FY 08)		101,218	6 18%	1,763,255
Transmission Losses (Note A)		55,686	3,40%	7.00%
Distribution losses (Note A)		67,815	4.14%	
Company use (FY08)		2,963	0.18%	
• • •				"tie in to report GPA 318 as of 09 30.08
			Allocated:	
			FY08	
Note A:	<u>/////////////////////////////////////</u>	Ratio	T&D Losses	
Total T&D Josses FY08	<u>123.501</u>		<u>7.55%</u> (Ratio to sale	s)
				
Transmission losses-9/30/91	48,579	45.09%	55,686	
Distribution losses- 9/30/91	<u>59,160</u>	54.91%	<u>67,815</u>	
	<u>107.739</u>		<u>123.501</u>	
bb series a most series		4 700 055		
Net Plant Output		1,763,265 123,501		
T&D Losses				
interim PUC adopted line loss standard		7.00%		

Attachment A2 LEAC Projection February 2009 through July 2009

1,700,099	% To Total S Total	744,209 79,828% 188,081 20,174% 932,290	\$ 71,745,484 Schedule 2 3,829,214 Schedule 3 0 Schedule 4 5 75,574,698 45,304,455 Schedule 5 \$121,479,153		647,710	94,877,676 98,252,824 0,1374,949 4,522,837 5,897,688	\$155.58709 Rate to fully recover in Six Monitos 136,45000 Rate effective May 2009	\$157.63000 Current rate(1,374.948) Decrease/(Increase) In Defended F
FY 09 Mavy 343,809 939,37 56.09 31.86 38.92 i.70	3.4	Forecast 130,857 33,171 164,028	\$ 12,314,166 \$ 190,173 \$ 12,504,339 \$ 3,575,022 \$ 16,0179,361 \$ 16,0179,361 \$ 1		114,877	15, 674 ,970 12,835,492 (2,839,478)	4	8,737,064 (2,839,478) 5,897,588
	90-047	Actual Forecasi 126,635 32,101 158,736	\$ 10,766,654 989,883 0, \$ 11,756,537 5,054,556 \$ 17,811,093		111,171	15,169,325 14,217,862 (951,464)		9.668,528 (951,464) 8,737,064
FY 09 Chillen 1,356,290 3,705,71 228,15 128,15 163,53 6,71 4,221,18	영중	Actual 130,857 33,171 164,028	\$ 10.892,024 244,100 Q \$ 11,136,124 \(\frac{7.51.849}{2.181.849}\)	;	114,877	15,674,970 14,598,616 (1,076,354)		10,764,882 (1.076,354) 9,688,528
	Apr-09 30	Actual 121,756 32,101 153,857	\$ 9,640,883 1,937,531 \$11,576,414 8,243,521 \$19,821,935	3	111,171	17,623,834 15,823,034 (1,700,900)		12,455,781 (1,700,900) 10,764,882
	<u>Mer-09</u> 31	Actual 117,798 33,171 150,969	\$ 12,446,181 43,545 \$ 12,489,706 10,546,593 \$ 23,036,299		102,775	16,200,423 18,193,570 1,993,147		10,472,634 1,993,147 12,465,781
Total 0 0.00 6.18% 3.40% 4.14% 0.18%	7eb-09 28	Actual 116,306 24,356 140,672	\$ 15,685,595 423,982 0 \$ 16,109,578 10,332,812 \$ 26,442,380	i d	92,838	14,634,054 20,584,051 0 5,949,997		, 4,522,837 5,949,997 10,472,634
						\$157.63000 79.826%		v 31, 2009
1 Start Date 2 Total Sales 3 Dally Sales 4 Plant Use 5 Transmission Loss 6 Distribution Loss 7 Company Use 8 Total Daily Domand	9 Month 10 Days	11 Required Generation-Civilian 12 Required Generation-Navy 13 TOTAL REQUIRED GENERATION	14 Number 6 (HSFO/LSFO) 15 Number 2 (GPA) 18 Number 2 (USN) 17 TOTAL COST 18 Handling Costs 19 TOTAL EXPENSE	Calculation of Civilian Factor	20 Sales-Civilian	21 Fuel Cost Recovery 22 Civilian Costs (Total Expense x %) 22a Deferred Fuel Amort. 23 Underi(Over) 24 Estimated Underi(Over) 25 Net Recovery Underi(Over)	26 Proposed Filel Cost Recovery	Civillan Clause Reconcillation: 27 Opening Recovery Balance-January 31, 2009 Under/(Over) 29 Closing Recovery Balance

Bills Computed at 1000 kWhimonth	Cument	Gurent	Rato to	Increase
	ĸ		fully recover	(Decrease)
Customer Charge \$/month	5.53000 \$	5,53	\$ 5.53	•
Non Fuel Energy Charges (\$/Kwh)				
Usine Usage (500 Kwh)	0,03354	16.77	16.77	УЭ
Non Lifetine Usage	0,08439	42.195	•	1 (/)
WaterWell Charge				
Lifetine Usage (500 Kwh)		Đ	0	*
Non Lifetina Usage	0.00257	1.285	1,285	•
Insurance Charge	0,00290	2.9	2.9	••
Fuel Recovery Charge	136.45000	135,45	155.59	\$ 19.14
TOTAL BIJI	**	205.13	\$ 224.27	•
Increase (Decrease) From Current Bill			\$ 19,14	
Percent Increase (Decrease)			9,33%	
Decrease From Cument Leac Factor			19.14	
Percent Increase (Decrease)			14.02%	

		ad Unit Porecas ! Number 6 Oil	l				
IWPS TOTAL GENERATION	× 140 672	150,969	153 85	7 184 028			. 932 290
	Feb-03	<u>Mar-09</u>	Apr-0	9 <u>May-09</u>	0 <u>90-nut</u> (Total
Cebraa #1							
Generation (Mwh)	23,296	25 952	28 72	7 32 573	24 149	28,769	161.467
KwhiBarrel	610	611			602	602	
Barrels	38 209	42,496	43 44	B 53 940	50,711	47.780	276 693
Mmbtu/Kwh (Heat Rate)	10 005	9 989	9 916	5 10 101	12 809	10,133	
Cabras #2							
Generation (Mwh)	19 373	25 634	16,012			28,557	113.268
Kwh/Barrel	604	611	618		1 077	502	
Barreis	32,053	41 988	25,902			47 436	169,384
Mmblu/Kwh (Heal Rale)	10 093	9 992	9 868	3 0	5 666	10 133	
Cabras #3							
Generation (Mwh)	17 245	21,745	12 355		24 179	20 745	119 415
Kwh/Barrel	748	793	780		810	785	
Barrels	23 040	27,412	15844		29,847	27.118	152401
Mimblu/Kwh (Heat Rate)	, B.150	7 690	7 923	7 680	7 530	7,974	
Cabras #4							
Generation (Mwh)	19 835	18 587	22 871		19 492	21,690	123 489
Kwh/Barrel	736	779	774		720	760	*****
Barrels	28 948	21,290	29 563		27 083	28 539	182 665
Mmblu/Kwh (Heat Rate)	8 288	7 830	7 885	7 751	B.475	8,026	
Tanguisson #1							
Generation (Mwh)	1 210	1 514	7 143	10 298	6 656	6,794	33 615
Kwh/Barrel	543	474	492		389	491	
Barre)s	2 227	3,194	14 527		17 099	13 898	72,117
Mmbtu/Kwh (Heet Rate)	11 227	12 869	12 408	12 5 77	15 670	12,424	
Tanguisson #2							
Generation (Mwh)	7 525	7 759	5 720	10 219	4 587	4,069	39 880
KwhiBarrel	475	471	491	478	449	487	
Barreis	15 856	16 489	11 660		10 206	8 355	83 927
Mmblu/Kwh (Heat Rale)	12 853	12,948	12 435	12 763	13 571	12 528	
Pili Power Plant 4 & 5							
Generation (Mwh)	0	0	0	0	0	O.	0
Kwh/Barret	483	463	463	463	463	463	
Barrels	0	0	0	0	O.	0	O
MmbtufKwh (Heat Rate)	0	0	0	0	0	0	
Enron (IPP) Piti#8							
Generation (Mwh)	26 371	25,652	27 347	30 774	27 681	24 812	161 437
Kwh/Barrel	716	764	740	717	735	719	
Barreis	35 42 6	36 442	36 94B	42 910	37 687	34 231	223 944
Mmblu/Kwh (Heat Rate)	8.518	8,666	8 242	8 506	8,305	8 484	
Enron (IPP) Plti#9							
Generation (Mwh)	25 481	25 844	28,390	29 030	25 955	27 557	162 237
Kwh/Barrel	717	700	740	718	734	713	
Barreis	35 491	36 92B	38 362	40 458	35,375	38.649	225 263
Mmblu/Kwh (Heat Rate)	8,503	8716	8,243	8 501	8,314	8 555	
Total Generation (Mwh)	139.316	150 687	146 665	159 054	156 394	162 793	914 809
Total Barrels	209,250	226,218	216,253	238,303	230,014	245,958	1 365,994
Price/Barrel	\$74,96	\$55 02	\$44,58	\$45.71	\$46.81	\$50.07	52.52
Total Cost (Sch. 6)	\$15 685,595	12 446 161		\$10 892 024	\$10 786,654	\$12 314.166	\$71 [.] 745484
	• • • • • • • • • • • • • • • • • • • •	•	•				
% to Total MWH Generation	99%	100%	95%	97%	99%	99%	98%
% to Fuel Cost	97%	100%	83%	98%	92%	98%	95%
,							

Baseload Unit Forecast

THE GUAM POWER AUTHORITY GPA Diesol Unit Forecast Cost of Number 2 Oil

Schedule 3 Page 1 of 2

Remaining Demand	1,356	282	7 292	4 974	2 343	1 235	17 481
	<u>Fab-09</u>	<u>Mar-09</u>	Apr-09	May-09	<u>Jun-09</u>	717-03	<u>Total</u>
Dededo CT#1							
Generation (Mwh)	ů.	G	501	0	0	D	501
Kwh/Barrel	374	374	365	374	374	374	
Barreis	0	0	1,373	Ð	0	0	1 373
Mobiu/Kwh (Haat Rate)	0	0	15 895	Ø	O	٥	
Dededo CT #2							
Generation (Mwh)	0	O	C	0	0	0	0
Kwh/Barrel	374	374	374	374	374	374	•
Barreis	0,0	Ö	0	ő	0	0	à
Mmbluffwh (Heat Rate)	ő	ŏ	ŏ	ŏ	ŏ	ŏ	•
andomican from carry	v	•	ŭ	•	•	•	
Macheche CT							
Generation (Mwh)	0	٥	Ð	54	58	97	209
Kwh/Barrel	472	472	472	482	615	472	
Barreis	21	0	0	112	95	206	434
MmbloKwh (Heal Rate)	0	0	Đ	12 030	9 428	0	
Yigo CT							
Generation (Mwh)	65	54	281	0	132	0	632
Kwh/Barrel	546	403	434	Ū	1 039	446	
Barrels	119	134	847	22	127	0	1,049
MiniptulKwh (Heat Ride)	10 618	14 393	13 354	0	5 583	Ō	,
Tenio Vista							
Generation (Mwh)	999	175	4 018	1 393	1 714	1 017	9 3 1 4
Kwh/Barrel	627	621	645	621	775	622	0011
Barrels	1 594	282	6 223	2 244	2 211	1 635	14 188
Mmblu/Kwh (Heal Rate)	9,254	9 348	8 987	9 343	7 480	9 326	11100
MUDICALLIA (LIGHT LATER)	0,204	30-10	0001	0.070	1 140	0 020	
TEMES							
Generation (Mwh)	214	54	7 135	684	G	0	2 087
Kwh/Banel	437	331	421	413	0	410	
Barrels	490	163	2 694	1 656	1 570	٥	6 573
Mmbtuffühlt (Heat Rate)	13,280	17,507	13 767	14.042	0	0	

Schedule 3 Page 2 of 2

		Feb-09	!	<u> Mar-09</u>	!	Apr-09		May-09	!	<u>Jun-09</u>		Jul-09		Total	Į
Manengon (MDI)															
Generation (Mwh)		79		0		720		0		148		50		998	
Kwh/Barrel		63	2	647	7	. 625	i	647	7	323	3	647	,		
Barrels		125		D		1,152		0		458		78		1 813	
MmbtulKwh (Heat Rale)		9 177		Ō		9 280		Ó		17.941		8 964			
Talofolo															
Generation (Mwh)		0		٥		638		17		290		70		1,015	
Kwh/Barrel		619		619		596	:	472		474		619		1,010	
Remeis		212	,	019	•	1 071	•	38	•	612	•	114		2 045	
		414 B		0		9 736		12 262		12.245		9 370		2 040	
MmbluKwh (Heat Rale)		U		U		9730		12 402		(4.243		9 370			
Marbo CT															
Generation (Mwh)		a		0		0		0		D		Ð		0	
Kwh/Barrel		293		293		293		293		293		293			
Barreis .		0		0		0		D		0		C		Ó	
MmblufKwh (Heat Rate)		Ŏ		Û		ā		Ď		D		0			
* * * * * * * * * * * * * * * * * * * *		_													
Dadedo Diesei															
Generation (Mwh)		Ð		D		D		0		0		Q		0	
Kwh/Barrei		521		521		521		521		521		521			
Barrels .		O		0		a		a		14		0		14	
MmbluKwh (Heat Rete)		ū		0		ū		0		0		0			
The state of the s		_		_		•		•		-		-			
Total Generation (MWH) #2 Unite		1 357		283		7 291		2 148		2,343		1.235			
Total Barrels		2,561		579		13,160		4,070		5.087		2,032		27,489	
Price/Barrel-See Schedule 7	\$	165,55	\$	75.21	3		S	59.98	S	194.59	\$	93.59	\$	139,30	
Total Cost	7	\$423 982	•	43 545	į	\$1.937 531		\$244 100		989 883	5	190 173	5	3 829 214	
		•													
Total Gross Generation		140 673		150 970		153 856		- 161 202		158 736		164 028			
Total Barrels		211 811		226,797		229413		242 373		235,101		247 968			
% to Total MWH Generation		1%		0%		5%		1%		1%		1%			
% to Fuel Cost		3%		0%		17%		2%		8%		2%			

GUAM POWER AUTHORITY Navy Dispatch

Schedule 4

Remaining Demand	(1))	(1))	1		2,826		(0)	0		
	Feb-09		<u>Mar-09</u>		<u>Apr-09</u>		May-09		<u>Jun-09</u>		<u>Jul-09</u>	<u>Total</u>	
New Orote Plant													
Generation (Mwh)	0		0		0		0		0		0	0	
Kwh/Barrel	600		600		600		600		600		600		
Barrels	0		0		0		0		0		0	0	
Radio Barrigada Muse													
Generation (Mwh)	0		0		0		0		0		0	0	
Kwh/Barrel	550		550		550		550		550		550		
Barrels	0		0		. 0		0		0		0	. 0	
Naval Hospital Muse													
Generation (Mwh)	0		0		0		0		0		0	0	
Kwh/Barrel	550		550		550		550		550		550		
Barreis	0		0		0		0		0		0	0	
Total Barrels	0		0		0	_	0	_	0	_	0	0	
Price/Barrel	\$ 165.55	\$	75.21	\$	147.23	\$	59.98	\$	194_59	\$	93.59	. _	
Total Cost	\$0		\$0		\$0		\$0		\$0		\$0	\$0	
Remaining Demand	(1)		(1)		1		2,826		(0)		0	. 0	

	Feb-09		Apr-09	Mav-09	<u>Jun-09</u>	<u>Jul-09</u>	<u>Total</u>
Total Number Stx Consumption	209,250	226,218	2(8,253	238,303	230,014	245,950	1,365 994
Dock Usego FeorBarrel	\$0,19			\$0.23			
Total Dock Fas-Shall (FY09 Budgst)	\$39 326			S55,472	S55.472	355.472	\$281 235
A) Excrec Laytime/Overline-Shell	3 390			2 557	2,468		17 373
Sicrage Tank Renial Shell (FY09 Godget)	115 560			115.560	115 <i>5</i> 50	115,560	693 360
Pipeline Fre-Shell (FY09 Budgell)	38,514			<u>52.157</u>	52,157	<u>52.157</u>	<u>271.409</u>
TOTAL SHELL	\$196 788	5 197 270	\$192 069	\$225.746	\$225 657	\$225,828	\$1 263 378
PEOCO Management Fac (actual monthly Involve)	\$54 358	\$54,356	\$54 358	554 356	554 356	SS4 356	\$929 138
Repetral diesel pipeline	\$45,000		******	20,400	, 007,020	VI.100	4444 144
Medium Range Study	7.5.55		518.837				
5No Demurage Cost (FY 09 Budget)	_		*	14 500	14,500	14.500	\$43,500
(i) Fuel Hedging loss/pain [self-rated]	8 784,424	9 013 332	6,690 993	5 560,668	4 458 425	1.984.828	3B 502,690
E) Little Oil (FYOI 1.2M)	74,309	111 525		100,000	100 000	100 000	551 965
Schemiption Delivery (see Vacuum Rental Hatting (Free build)	660	6.851	1.999	8.117	8 117	8 117	34 080
F) Sale of Real to Matson	(58 627)			(42 455)	(46 952)		(264 224)
G) Wind Shady approved by PUC	(44-44)	(-0-0)	Ō	,, D	,,,,,,,,,	(15,000)	(45.124)
H) Inventory growth to be recovered this period -09/30/07 vs. 9/30/08	1,634,020	1,634,020	1,634,020	1,834 020	1,634,020	1,634,020	9,804 118
It is the second of the period -07/31/09 vs 01/31/09	(480 712)			(480 712)	(480 712)	(480 712)	(2,884,274)
	17.783	14 230		19,177	19.177	19,177	98:148
SGS lorpetion (FY 09 Budget) TOTAL	\$10,073,432	S10 285 318	\$7 969,026	36,887,680	56 770 930	S3 284 360	\$44 207 138
TOTAL .	91010100100	310 200 314	41 4004020	CONTRACT VICES	40110330	40 207 400	477 201 150
Property Insurance Assignable to fuel	0	0	0	a	Q	D	\$0
Excess & Polision Liability ins	Q	D	0	2	0	<u>0</u>	Q
·	Q	Ö	D	O	0	D	\$0
C) Labor charges	\$ 10.558	\$ 10,837	9,017	\$ 10,417	\$ 10417	\$ 10417	\$61,663
B) UC Charges Bank Charges	52 034	53.168	53 390	48108	47 553	54 388	\$306,639
TOTAL ADDITIONAL COST	\$10.332,812		<u> 88 243 521</u>	<u>\$7 151 049</u>	\$8.054.55B	\$3.575.022	\$45,040,818
	1 163 308	1 153 308	7 090 214				
	1 153,307	1 153 307	1 153 307				45,840,918
Notes:	0	0					
(A) Total Excess Layenne & O/T Charges for			(O) Fual Hetigling			ju bjece tow	
period 10/07 9x4 9/06	\$28 155		October 08 thru S	eptember 2009			
Total barrels officialed FY 2008	2.523,697						
Pale per berrel	\$0.0107		(E) Luba oli la basa	ed on FY07Bud	gel of (51 200 00)	11	
(8) Total Bank Charges (commission Issuance LC (see)	FY 09		(F) Sola to Matson				
LC chatges rate per serium	2.69%		Average No. of B	emais for FY 20	08		3,197
# ci months charged by ANZ Bank			Multiplied by \$1.6	9 for handling for	to and \$4,20 for	booker (se plus 1:	5% mentap
• •			•	-		•	-
			G) Wind study			\$ 400,000	
(c) Fiscal Year 09 budget for Lebor	S 125,000,00	1	Usatrome extnolly 0	lon		6	
Divided by 12 months	12.00	1	Monthly receivery		:	\$ 65,967	
Estimated labor charges (yti9	\$ 10,418.67		•				
		1	H) inventory Grewit	orientaled as fo	iows:		
			naranny ve sand				

F) inventory Creptin calculated as in OSIGNOT vs. SIGNOS DESCRIPT vs. SIGNOS Inhabated ending forestry as an objective Adheal and providing as an objective Change in Earl Inventory Council in Committee of the Committee of the Council inventory for Exempting Committee of the Change in Exemption for Exempting Committee of the Change in Committee of the Committee of the Change in Committee of the Committee of the Change in Committee of the Committee of the Committee of the Change of the Committee of the Committee of the Committee of the Change of the Committee of 115,383 \$ 64,455 \$ 56,900 \$ 26,435,590,73 31,531,154,20 24,554,256,53 5,256,000,50 19,606,254,53 1,634,016,37

l) Invariory Growth exiculated as letteres: 01/31/09 vs. 07/31/09

Posities	Berrels	Unik cos		- Account
ficilizated coding feverybyy as of 1731 #1	489,159	BLATS.	*	31.33135120
Aracal ending investory as of \$1.31.00	489,159	ותנג		34.415.671.48
Change is Rui Invertory	489,190	(5.FM)	\$	(2,346,276,28)
Add Amount entertains from gor, parm			3	
Amount recoverable for 6 months				(2,84(274(3)
Ofridad by 6 transfer has recover every manife			\$	(440,712,36)

CREATON ACTORNA			
Description	- Barrelt	lekoet	Accessed
Actual unding bearing as of \$1,31,09	461,198	20.331	2 34,415,624.0I
Advision and a female report of 89,36.08	489,139	115343	\$ 55,415,550,70
Change in fuel inventory	429,190	(45,011)	\$ (22,017,902.74)
Add Anamst Etilopiedon from yer, guarn			\$ 5,294,000.00
Amount mouverable for 4 months			\$ (16,722,P62.3Q
Divising by 4 processes to recover every recess			\$ {4,1M,390.50

Takes 7/2000 underg herekung seht und in 948,46 pur based berkeset CPA is soling tha said cost, of 1942 SI in order for CPA is annichala this source loved of refederations for field herealthy cost change

PY 07 to, FY 40 Seventory Charge	5	24.80423 4.3 3
Lunc Amand colonidas bas gas quen	1	
Additional five cost to retopages	<u>t</u>	10,601,204.51
Oct. 2008 H. Newby 09 Acrestory Charge	4	(15,721,002.21
Just, 2009 vs. July 09 Intentory Change	<u>s</u>	PER COUNTY
Total lovertary Charge is F1'09	\$	(19,800,208.50
Applifement collected boss per grave	3.	

GUAM POWER AUTHORITY Inventory Effect of Number Six Costs

				May-09) Jun-09	Jul-09	Ending					
Layer 1	Invantory (bbb)			413,217	174,914							
Layer 2	Price(Bb) (riventory (bbb)			45.71 243.029	45.71 243,089	45,71 187,989	4571 D					
	Price/Bb)			50.31	50,31	50.31	5031					
Layer 3	Invanicity (bbls) Price/Bbi			259,895 49,29	269,895 49.29	269,995 49.20	211 928.22 49.29					
Layer 4	Inventory (bbls) Price/Sbl			240,000 58,64	240,000 58,64	2411,000 58.64	240,000 58.64					•
Leyer 5	inventory (bbis)			240,000	240,000	240,000	240,000					
Layer 6	Price/301 Inventory (bbls)			64,78 240,000	64.78 210.000	64.78 240,000	84,78 240,000					
Layer?	Price/Bisi Inventory (bbls)			64,67 240,000	64.67 240,000	84.87 240,000	64.87 240,009					
	Price/Bibli			64.87	64.87	64.87	64.87					
Total Consum	niion /birls)			238.303	230.014	245,958	714 273.01					
			238293 77									
Total Samile	Layer (layer 2		•	238,303 0	174 914 55,100	0 167989						
	Løyer 3 Løyer 4			0	0	57 967 0						
	Layer 5			ō	0	0						
	Løyer 8 Løyer 7			0	0	0						
	Total			238,303	230.014	245,958						
				-								
Cost	Layer 1			610,692,024	\$7 994 738 2 771 918	\$0 9.457 215						
	Layer 2 Layer 3			:		2 856 951						
	Layer 6 Layer 6			:	-	:						
	Layer 8			-	:	-						
	Layer 7					040 M44 400	634 D74 E46					
	Total			510 B02 024	\$10 768 654	\$12 314 188	\$33 972,645					
	Price Per Berrel			545.71	\$48.51	\$50.07	\$47.56					
	Apr-09	4571 Actual	•			4303	8.768	6 523 6 523	1.00	-	-	8 62 6 52
	May-09 Jun-09	5031 Actual 49.29 Actual	Note: Fuelforecast was based Morgan Sla	atey		6.303 5.303	6.768 6.768	6 523	100	-	<u></u>	8 52
	Jul-09 Aug-09	55,84 Actual 64,78 Forecast	Energy Hoon Call Auto on Sing HSS dated 07/07/09	D INDEST	384,50 384,50	5.303 5.303	6 768 6 768	6.523 6.523	1 00 1 00	366,00 364.50	58.48 58.26	65.01 64.78
	Sep-09	64,87 Forecast	Graphic - 17 - 17		385.08 385.06	5 303	5756	6.523 6.523	1.00 1.00	385.08 385.08	53.35 53.35	64.67 64.87
	Oct-09 Nov-09	64.87 Forecast 64.87 Forecast			385.08	5393 5.103	8.788 8.788	6 523	1.00	385 08	58.35	64 87
	Dag-09 Jan-10	85.61 Forecast 65.81 Forecast			390,00 390,00	5.303 5.300	8.768 8.768	6 523 6 523	1.00 1.00	390 DO	59.08 59.09	65.61 65.61
	Balance at of \$4.3			413 217 23	4571	16,886,762.52						
		Shipment for	the month of May 2009 LSFO	71 233	5277 \$	3 759.037						
			· HSFO	171,856	49.29 \$	8,470,095						
			Total .	243,089	<u>50.31</u> <u>\$</u>	(2,221,13)						
		Shipment for	the month of June 2009	_	•							
			LSFO HSFO	209,895	49.29 \$							
			Total .	269,895	4929 \$	13,302,045						
		Shipment for	the month of 1/4/ 2008 LSFO	59,722	613B S	3,664 542						
			HSFO .	211,344	57.44 8	12:231,534						
			Total	271,065	58.64 5	15,896,078						

Premium fee \$

\$ 14 20 Effective June 1, 2007

Forecast Price dated 06/26/09

Note: Fuel forecast was based on Morgan Stanley Gasoli swaps dated 07/07/09

Apr-u9	\$ 147.23 Actual			
May-09	Property update	477.75	1	477.75
Jun-09	A Proposition of the Control of the	568.00	1	568.00
Jul-89	\$ 93 59 Forecast	524.00	1	524.00
Aug-09	\$ 9488 Forecast	532.5D	1	532.50
Sep-09	\$ 96.47 Forecast	542.99	1	542 99
Oct-09	\$ 99.40 Forecast	562.31	1	562 31
Nov-09	\$ 99.40 Forecast	562.31	1	562,31
Dec-09	\$ 99.40 Foreçast	562.31	1	562,31
Jan-10	\$ 103.21 Forecast	587. 4 8	1	587.46

FUEL HEDGING PROGRAM GAIN/(LOSS)

GPA HEDGING CALCULATION

Platt's Posted Price Platts Price vs.

GPA

					HSFO 180 cet	Platts Price vs. Cap/Floor	Quantity		GAIN / (LOSS)
FY 2009	Trade Date	Month	Cap. Price	Floor Price	\$/MT	\$	MIT		(\$)
•	.,					1			
	min to mana			#700.50	407 500	tarno ata		-	/
J Aron	7/3/2008	February	\$827.00	\$726.50	257,588	(\$468.912)	9,969	\$	(4,674,583,73
BP Singapore	7/25/2008		\$772.00	\$669.85	257,588	(\$412.262)	9,989	\$	(4,109,839.88
}		ACTUAL NE	T GPA GAIN	(LOSS)	1			\$	(8,784,423.61
J Aron	7/3/2008	March	\$827.00	\$726.50	246.107	(\$480.393)	9,989	\$	(4,789,037.82
BP Singapore	7/25/2008	March	\$772.00	\$669.85	246.107	(\$423.743)	9,969	\$	(4,224,293.97
[ACTUAL NE	T GPA GAIN/	(LOSS)				\$	(9,013,331,78
BP Singapore	8/8/2008	April	\$746.00	\$635.00	290,280	(\$344.720)	9,969	\$	(3,436,463.84
Morgan Stanie	8/13/2008	April	\$693.00	\$616.75	290,280	(\$326.470)	9,969	\$	(3,254,529.59
		CTUAL NE	T GPA GAIN/	(LOSS)		<u> </u>		\$	(6,690,993.43
BP Singapore	8/8/2008	May	\$746.00	\$635.00	289.014	(\$345.986)	9,969	\$	(2,689,377.01)
Morgan Stanle	8/13/2008	May	\$693.00	\$616.75	289.014	(\$327.736)	9,969	\$	(2,871,311.00)
	p	CTUAL NET	GPA GAIN	(LOSS)				\$	(5,560,688.01)
BP Singapore	8/8/200B	June	\$746.00	\$635,00	\$401.759	(\$233.241)	9,969	\$	(2,325,179.53)
Morgan Stanle	8/13/2008	ปุกนธ	\$693.00	\$616.75	\$401.759	(\$214.991)	9,969	\$	(2,143,245,28)
	A	CTUAL NET	GPA GAIN/	LOSS)				\$	(4,468,424.81)
aP Singapore	9/5/2008	July	\$662.00	\$620,00	\$405.450	(\$214.550)	9,969	\$	(2,138,848.95)
vorgan Stanle	5/27/2009	July	\$390.00	\$343,00	\$405.450	\$15,450	9,969	\$	154,021.05
	P	ROJECTED	NET GPA G	AIN/(LOSS)				\$	(1,984,827.90)
<u> </u>	T	otal Hedging	g (loss)/Gain	(Feb. 09 thru J:	ıI.09)			\$	(36,502,689.54)

Schedule 8b

GPA HEDGE CONTRACTS												
}	Trade Date	Quantity	Period	Call Strike \$	Put Strike \$							
J Aron	12/5/2007	9969	01/02/2008 - 03/31/2008	520.00	440.00							
Morgan Stanley	1/14/2008	9969	01/14-31/2008	519.00	457.00							
Morgan Stanley	1/14/2008	9969	02/01-29/2008	519.00	450.75							
Morgan Stanley	1/14/2008	9969	03/01-31/2008	519.00	454.50							
J Aron	12/5/2007	9969	01/02/2008-03/31/2008	520.00	440.00							
J Aron	1/17/2008	9969	04/01/2008 - 06/30/2008	522.00	438,75							
Goldman	3/24/2008	9969	07/01/2008 - 09/30/2008	520.80	486,50							
Morgan Stanley	5/23/2008	9969	07/01/2008 - 09/30/2008	710.00	618.25							
BP Singapore	6/2/2008	9969	10/01/2008 - 12/31/2008	\$691.00	\$584.10							
Morgan Stanley	6/20/2008	9969	10/01/2008 - 12/31/2008	733.00	633.50							
Goldman	7/3/2008	9969	1/1/89-3/31/09	827.00	\$726.50							
BP	7/25/2008	9969	1/1/09-3/31/09	772.00	\$669.85							
BP Singapore	8/8/2008	9969	4/1/09-6/30/09	746.00	\$635.00							
Morgan	8/13/2008	9969	4/1/09-6/30/09	693.00	\$616.75							
BP Singapore	9/5/2008	9969	7/1/09-9/30/09	662.00	\$620.00							

791,618

ı

- ASSUMPTIONS/ADD'L INFORMATION:

 1. Total sales (Civilian & Navy) same as used in the Docket 98-002.

 2. Plant use, losses and company use as a ratio to sales are calculated as follows.

			'Ralio	
		<u>Mwh</u>	to Sales	
Total Mwh Sales -FY08		1,638,791		Ratio to net send out **
Plant Use ~ (FY 08)		101,216	6 18%	1,763,255
Transmission Losses (Note A)		55,686	3.40%	7.00%
Distribution losses (Note A)		67,815	4.14%	
Company use (FY08)		2,963	0.18%	
. ,		•		**(ie in to report GPA 318 as of 09 30,08
			Allocated	
			FY05	
Noie A:	<u>Mwh</u>	Ratio	T&D Losses	
Total T&D losses FY08	123,501		7.55% (Ratio to	o sales)
•				
Transmission losses-9/30/91	48,579	45.09%	55,686	
Distribution losses- 9/30/91	<u>59.160</u>	54.91%	<u>67,815</u>	
	107.739		123,501	
				
Net Plant Oulput		1,763,255		
T&D Losses		123,501		
Interim PUC adopted line loss standard		7.00%		

Guam Power Authority Actual Fuel Inventory Valuation

Fuel Inventory Growth

09/30/07 va. 09/30/08 .

Description		Barrels	<u>Unit cost</u>	Amount
Actual ending inventory as of D9/30/08*		489,199	115.363	\$ 56,435,591
Actual ending inventory as of 09/30/07		489,199	64.A55	\$ 31,531,354
Change in fuel inventory		-	\$0.008	\$ 24,904,237
Less: Amount collectedon from goy, guam				\$ 5,296,000.00
Amount recoverable for 12 months				\$ 19,608,236.53
Divided by 12 months-to recover every month				\$ 1,634,019.71
Amount recoverable from 19/08 thru 01/09				\$ 6,636,078.84
Civilian share	77.80%			\$ 5,085,069,34

Description	Barrels			Amount
Actual ending inventory as of 01.31.09	489,199	70.351	\$	34,415,628.48
Actual ending inventory as of 09,30.08	489,199	115,363	\$	56,435,590.73
Change in fuel inventory	489,199	(45.012)	\$	(22,019,962.24)
Add Amount collectedon from gov. guam			\$	5,236,000.00
Amount recoverable for 4 months			\$	(16,723,962.24)
Civilian share	77,90%	· · · · · · · · · · · · · · · · · · ·	\$	(13,011,242.63)

Beginning Fuel Over/Under as of 01.31.09

\$12,248,811

C

В

Wind Study projected costs from November 2008 thru january 2009

\$200,000

D

Reconciliation of fuel over/under recovery:

Fuel Over/Under Recovery GL Balance as of 03.31.09	\$	17,885,435.00
Inventory cost change 09:30.08 vs 09:30.07	\$	5,085,089,34
Inventory cost change 01.31.09 vs 09,30,68	\$	(13,011,242.63)
Inventory cost change 02.28.09	\$	1,153,307.33
Inventory cost change 03.31.09	\$	1,153,307,33
Wind Study projected costs from November 2008 thru January 2009	<u>\$</u>	200,000.00
Fuel DverfUnder Recovery Balance as of 03.31.09	\$	12,465,876.37

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

PETITION OF GUAM WATERWORKS AUTHORITY FOR RATE RELIEF

GWA DOCKET 09-03



FY09 RATE DECISION

Background

On March 3, 2009, after complying with the prefiling notice requirements of 12 GCA §12001.2, Guam Waterworks Authority [GWA] petitioned the Guam Public Utilities Commission [PUC] for rate relief. The rates originally requested, if granted, would have produced across-the-board rate increases in FY2009, FY2010, FY2011, FY2012, and FY2013 of 12.9%, 2%, 8%, 2%, and 8% respectively. ¹ Georgetown Consulting Group [GCG], which serves as PUC's independent regulatory consultant, joined as a party pursuant to Rule 5 of the PUC Rules of Practice and Procedure.

GCG undertook discovery regarding the GWA petition during the period from March 16, 2009 through July 7, 2009. In addition, on June 10, 2009, GWA filed an Emergency Petition for approval of the "moratorium" project contract, and to issue approximately \$168 Million in revenue financed bonds to fund GWA Master Plan capital projects and the moratorium project. ² The Emergency Petition impacts upon GWA's rate case, as it requires substantial funding for the moratorium project and projects required to be carried out under the Stipulated Order and GWA's Master Plan.

GWA and GCG met before the Administrative Law Judge [ALJ] for pre-hearing conferences on July 7, 2009 and July 9, 2009. As a result of discussions, on July 14, 2009, the parties entered into a stipulation [Stipulation Re Rate Relief-Attachment A], in which they recommend terms and conditions under which they would support a PUC award of base rate relief to GWA. In the Stipulation, the parties revised the original five year plan for rate relief based upon various factors, including: (1) the prior PUC initiated rate increase of 6.6% granted to GWA effective April 1, 2009; (2) the need to provide appropriate debt service coverage for the bond financed projects; and (3) adjusting the rate increase request in accordance with the Resolution of the Consolidated Commission on Utilities.

After carefully considering the Stipulation, the record herein and the July 22, 2009 Report of its Administrative Law Judge [ALJ], for good cause shown and on motion duly made, seconded and carried by the affirmative vote of the undersigned Commissioners, PUC makes the following determinations.

¹ Testimony of Greg Cruz, filed March 3, 2009.

² Emergency Petition filed by GWA on June 10, 2009, GWA Docket 09-05.

Determinations

- 1. GWA has complied with the requirements of the Ratepayer's Bill of Rights in this docket. All required notices have been duly given.
- 2. 12 GCA §12001.2[d] requires that in each GWA rate proceeding, PUC should consider the results of an annual staffing study of GWA, which PUC is required to conduct under this statute. As part of its deliberations in this proceeding, PUC has considered GCG's July 15, 2009 staffing study, including materials referenced therein.
- 3. In order to meet GWA's projected revenue requirements over the next four fiscal years [the "Rate Plan Period"], GWA should be awarded overall increases in customers' bills, including water and wastewater rates across all customer classes (including the Navy) as follows:
 - a. FY2010 14%
 - b. FY20118%
 - c. FY2012 4.9%
 - d. FY20138%

The increase for FY 2010 should be implemented on August 1, 2009. The increase for FY 2010 should apply to current Lifeline rates for water and waste water services. There should be no further increase in Lifeline rates until FY2013, at the earliest. Based upon the information received by the PUC as of the date of this Order, these rates are "just" and "reasonable" pursuant to 12 GCA §§12015 and 12017.

- 4. With regard the bond funding and projects, the PUC determines as follows:
 - a. The moratorium project in the approximate principal amount of \$38 Million and its associated bond financing (approximately \$50 Million in total) should be approved. The moratorium project bonds should be amortized over a 30 year period and have an interest rate not greater than 9%.
 - b. In accordance with the recommendation of GCG, the Moratorium Project should be approved under the contract review protocol.
 - c. GWA should award a contract for the Moratorium Project. GWA should also be authorized to issue certain short term debt sufficient to bridge the financing requirements from the authorization to proceed to the issuance of the Moratorium Project Bonds, which is expected by the end of 2009.
 - d. GWA should be authorized to issue revenue financed bonds in the principal amount of approximately \$64 Million, in addition to the Moratorium Project Bonds, by the end of December 2009. These bonds should provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance[the projects to be funded with these bonds

- are shown as Attachment B to the Stipulation]. The bonds should be amortized over a 30 year period and have an interest rate of not greater than 9%.
- e. GWA should be authorized to issue revenue financed bonds in a principal amount of not more than \$126.1 Million on or about January 1, 2012. These bonds should provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance [the projects to be funded with these bonds are shown as Attachment C to the Stipulation]. The bonds should be amortized over a 30 year period and have an interest rate of not greater than 9%.
- f. GWA should be authorized to incur short term debt of up to \$30 Million to: (a) provide bridge financing for the moratorium project; (b)fund the OMRRRF (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); (c) fund the O&M Reserve Fund (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); and (d) fund approximately \$5 Million in FY 2009 accounts payables (this portion of the short term debt also having a term of 5 years and provide for level interest and principal payments). GWA should make all prudent efforts to get as low an interest rate as is possible on such short term borrowing. GWA should advise the PUC if the interest rate on such borrowing is greater than 12% before issuance of the short term debt.
- 5. The existing surcharge established by the PUC to recover past amounts due to GPA and Navy should continue on a level sufficient to recover the amounts due, until such time as the amounts due are paid off in full.
- 6. GWA and GCG should continue to collaboratively develop a proposed System Development Charge ["SDC"] to recommend to the PUC for implementation. The parties should present a separate stipulation to the PUC for the implementation of the SDC.
- 7. In accordance with the PUC approved target Debt Service Coverage Ratio ("DSCR") of 1.75x, GWA should use the following coverage ratios (computed in a manner consistent with the GWA bond indenture) as target ratios for each year of the Rate Plan Period as follows:

FY2010 2.21; FY2011 2.75; FY2012 3.17; FY2013 1.74

8. Due to the uncertainties in the projected levels of both revenues and expenses, GWA should provide certain information to the PUC on or before June 1 of each year during the Rate Plan Period, in accordance with paragraph 7 of the Stipulation. Such information relates to the revenues and expenses of GWA. Based upon such information provided by GWA to PUC, PUC will modify, if necessary, the initial estimates for future rate increases determined in this proceeding to reflect the updated information.

- 9. GWA and GCG should initiate discussions on a Cost of Service ["COS"] study no later than November 1, 2009. The parties target July 1, 2011 for the completion of the COS.
- 10. GWA should provide a report to the PUC not later than November 12, 2009 relative to the status of its meter replacement program, which report shall provide such information as required by paragraph 9 of the Stipulation.
- 11. Under ordering paragraph 5 in the PUC's August 13, 2007 FY07 Rate Order in Docket 07-04 (the "FY07 Rate Order") the interim Tiyan Rates approved by the PUC in its September 28, 2006 order in Docket 05-05, were to be converted to permanent rates within two years of the date of the FY07 Rate Order. The FY07 Rate Order should be amended to extend the interim Tiyan rates, pending further PUC action; provided, however, that such interim rates should be subject to the same percentage increases as set forth in paragraph 3 of this Order, as they may be annually adjusted.

Ordering Provisions

After careful review and consideration of the above determinations, the Report and Recommendations of ALJ, the Stipulation and the record herein, for good cause shown, on motion duly made, seconded and carried by the undersigned Commissioners, the Guam Public Utilities Commission HEREBY ORDERS THAT:

- 1. All rulings and orders of the ALJ in this proceeding are confirmed and ratified. All motions not heretofore granted or denied are denied. No other matters currently require discussion.
- 2. In order to meet GWA's projected revenue requirements over the next four fiscal years [the "Rate Plan Period"], GWA is awarded overall increases in customers' bills, including water and wastewater rates across all customer classes (including the Navy) as follows:
 - a. FY2010 14%
 - b. FY20118%
 - c. FY2012 4.9%
 - d. FY2013 8%

The increase for FY 2010 shall be implemented on August 1, 2009. The increase for FY 2010 shall apply to current Lifeline rates for water and waste water services. There shall be no further increase in life line rates until FY2013, at the earliest. Based upon the information received by the PUC as of the date of this Order, these rates are "just" and "reasonable" pursuant to 12 GCA §§12015 and 12017.

- 3. With regard the bond funding and projects, the PUC determines as follows:
 - a. The moratorium project in the approximate principal amount of \$38 Million and its associated bond financing (approximately 50 Million in

- total) is approved. The moratorium project bonds shall be amortized over a 30 year period and have an interest rate not greater than 9%.
- In accordance with the recommendation of GCG and PUC Legal Counsel, the Moratorium Project is approved under the contract review protocol.
- c. GWA shall award a contract for the Moratorium Project. GWA is also authorized to issue certain short term debt sufficient to bridge the financing requirements from the authorization to proceed to the issuance of the Moratorium Project Bonds, which is expected by the end of 2009.
- d. GWA is authorized to issue revenue financed bonds in the principal amount of approximately \$64 Million, in addition to the Moratorium Project Bonds, by the end of December 2009. These bonds shall provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance[the projects to be funded with these bonds are shown as Attachment B to the Stipulation]. The bonds shall be amortized over a 30 year period and have an interest rate of not greater than 9%.
- e. GWA is authorized to issue revenue financed bonds in a principal amount of not more than \$126.1 Million on or about January 1, 2012. These bonds shall provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance [the projects to be funded with these bonds are shown as Attachment C to the Stipulation]. The bonds shall be amortized over a 30 year period and have an interest rate of not greater than 9%.
- f. GWA is authorized to incur short term debt of up to \$30 Million to: (a) provide bridge financing for the moratorium project; (b)fund the OMRRRF (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); (c) fund the O&M Reserve Fund (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); and (d) fund approximately \$5 Million in FY 2009 accounts payables (this portion of the short term debt also having a term of 5 years and provide for level interest and principal payments). GWA shall make all prudent efforts to get as low an interest rate as is possible on such short term borrowing. GWA shall advise the PUC if the interest rate on such borrowing is greater than 12% before issuance of the short term debt.
- 4. The existing surcharge established by the PUC to recover past amounts due to GPA and Navy shall continue on a level sufficient to recover the amounts due, until such time as the amounts due are paid off in full.
- 5. GWA and GCG shall continue to collaboratively develop a proposed System Development Charge ["SDC"] to recommend to the PUC for implementation. The parties shall present a separate stipulation to the PUC for the implementation of the SDC.

6. In accordance with the PUC approved target Debt Service Coverage Ratio ("DSCR") of 1.75x, GWA should use the following coverage ratios (computed in a manner consistent with the GWA bond indenture) as target ratios in each year of the Rate Plan Period as follows:

FY2010 2.21; FY2011 2.75; FY2012 3.17; FY2013 1.74

- 7. Due to the uncertainties in the projected levels of both revenues and expenses, GWA shall provide certain information to the PUC on or before June 1 of each year during the Rate Plan Period, in accordance with paragraph 7 of the Stipulation. Such information relates to the revenues and expenses of GWA. Based upon such information provided by GWA to PUC, PUC will modify, if necessary, the initial estimates for future rate increases determined in this proceeding to reflect the updated information.
- 8. GWA and GCG shall initiate discussions on a Cost of Service ["COS"] study no later than November 1, 2009. The parties target July 1, 2011 for the completion of the COS.
- 9. GWA shall provide a report to the PUC not later than November 12, 2009 relative to the status of its meter replacement program, which report shall provide such information as required by paragraph 9 of the Stipulation.
- 10. Under ordering paragraph 5 in the PUC's August 13, 2007 FY07 Rate Order in Docket 07-04 (the "FY07 Rate Order") the interim Tiyan Rates approved by the PUC in its September 28, 2006 order in Docket 05-05, were to be converted to permanent rates within two years of the date of the FY07 Rate Order. The FY07 Rate Order is hereby amended to extend the interim Tiyan rates, pending further PUC action; provided, however, that such interim rates are subject to the same percentage increases as set forth in paragraph 2 of these Ordering Provisions, as they may be annually adjusted.
- 11. GWA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §\$12002(b) and 12024(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.
- 12. PUC will keep this docket open in order to conduct the annual review and reconciliation process provided for in paragraph 7 of the Stipulation. ALJ is authorized and directed to oversee such administrative tasks and to issue such administrative orders as may be reasonable and necessary to implement this Decision.

Dated this 27th day of July, 2009.

Jeffrey C. Johnson Chairman

Michael A. Pangelinan

William willow



BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

PETITION OF GUAM)	GWA DOCKET 09-03
WATERWORKS AUTHORITY FOR)	
RATE RELIEF)))	STIPULATION RE RAȚE RELIEF
	•	

The Guam Waterworks Authority ("GWA") and Georgetown Consulting Group, Inc. ("GCG"), which serves as independent regulatory consultant to the Guam Public Utilities Commission ("PUC") ("The Parties"), hereby enter into this evidentiary stipulation and make the following recommendations to the PUC for its consideration:

- 1. GWA has petitioned the PUC for an increase in its rates that would, if granted, produce across-the-board rate increases in FY2009, FY2010, FY2011, FY2012 and FY2013 of 12.9%, 2%, 8%, 2% and 8% respectively (Cruz testimony). GWA requests PUC approval for the entire 5 years of the plan ("the Rate Plan") with the understanding that an annual review will be conducted by the PUC to determine the sufficiency and reasonableness of the proposed rate(s). The PUC in GWA Docket 09-02 granted GWA an emergency rate increase of 6.6% due to increased power and navy water costs which took effect on April 1, 2009. Subsequent to the original filing of its proposed rates in this proceeding, and following consultation with GCG, its underwriters, financial advisor, bond counsel and GEDA officials, GWA sought and received approval from the Consolidated Commission on Utilities ("CCU") to adjust its rate request to produce annual rate increases not to exceed 41.5% through FY2013. These modifications to GWA's original request were proposed in order to achieve an appropriate debt service coverage ratio. The CCU Resolution approving this modification is attached as Attachment A.
- 2. GWA's revenue request is driven primarily, but not exclusively, by the following factors:
 - a. The need to produce sufficient Net Revenues to produce a PUC approved target DSCR of 1.75x over the Rate Plan period;

- b. The requirement to issue sufficient bonds to fund the construction of approximately \$150 million in bond funded capital improvement projects that are part of a plan to fund \$209.4 million in construction projects during the 5 year Rate Plan period, which includes funding the Moratorium Project¹ in the principal amount of approximately \$38 million, other capital projects enumerated in the Stipulated Order ("SO"); and other projects (See Attachment B);
- c. The requirement to appropriately fund all reserves required under GWA's bond indentures including the Operating and Maintenance Fund ("O&M Fund") reserve and the Operating and Maintenance Renewal and Replacement Reserve Fund ("OMRRRF"); and
- d. The need to generate sufficient cash flow to fund internally generated Capital Improvement Projects in the approximate amount of \$21.3 million over the Rate Plan period, which is a portion of the plan to fund \$209.4 million in construction projects.
- 3. In order to meet GWA's projected revenue requirements over the next four fiscal years (the "Rate Plan period"), the Parties jointly recommend that overall increases in customer's bills be approved by the PUC as follows and in accordance with the following process:

a.	FY 2010	14%
ь.	FY 2011	8%
c.	FY 2012	4.9%
đ.	FY 2013	8%

The increase for FY 2010 is recommended to be implemented on August 1, 2009. The increase for FY2010 should apply to the current lifeline rates for water and wastewater services. Under applicable law, lifeline rates are not to be increased until GWA's costs have increased by at least 20%. The Parties agree that this threshold has currently been reached. The Parties further agree that, according to the projections being agreed to be used, no further increase in the lifeline rates will be allowable until FY2013, at the earliest.

The requirements for filing of further information by GWA and determining the precise future annual increases beyond the FY 2010 increase are dealt with in Paragraph 7 of this stipulation. The actual future increases will be examined and approved annually by the PUC, which will take into consideration actual results to date, changed future circumstances and unforeseen cost changes. Future rate increases will be predicated on projections of reasonable and prudent levels of operations and controls.

4. The Parties jointly recommend the following with regard to bond funding and projects:

¹ See GWA Emergency Petition for contract review approval filed June 10, 2009 and P.L. 29-130

- a. The Moratorium Project in the approximate principal amount of \$38 million and its associated bond financing (approximately \$50 million in total) should be approved. GWA will attempt to market the bonds by the end of December 2009 in the same series as the other Master Plan Projects. To the extent that an earlier financing is possible there are no objections from the Parties. These Moratorium Project bonds are anticipated to provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest, as well as normal expenses of issuance. The Moratorium Project bonds shall be amortized over a 30 year period and have an interest rate not greater than 9%.
- b. GCG recommends approval of the Moratorium Project under the contract protocol review and has issued a separate letter on the project to the PUC in GWA Docket 09-05. The Moratorium Project has already been bid, evaluated by a GWA consultant and a winning bidder recommended. No further approvals are required at this time and GWA will abide at all times with the requirements of the contract review protocol in effect.
- c. GWA shall award a contract for the Moratorium Project as soon as practical after PUC approval is received in this proceeding. The Parties recommend that the PUC authorize GWA to issue short term debt sufficient to bridge the financing requirements from the authorization to proceed to the issuance of the Moratorium Project bonds, which is expected by the end of December 2009. Depending on the terms of the short term bridging facility obtained by GWA and assuming it would be in the best interest of GWA and its ratepayers to do so, the short term Moratorium Project debt will be refinanced with the long term bond debt described in subparagraph 4(a).
- d. The Parties recommend that the PUC authorize GWA to issue revenue financed bonds in the principal amount of approximately \$64 million, in addition to the Moratorium Project bonds, by the end of December 2009. These bonds shall provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance. The bonds shall be amortized over a 30 year period and have an interest rate of not greater than 9%.
- e. The Parties recommend that the PUC authorize GWA to issue revenue financed bonds in a principal amount of not more than \$126.1 million on or about January 1, 2012. These bonds shall provide for a fully funded debt service reserve of one year's interest and principal and three years of capitalized interest as well as normal expenses of issuance. The projects to be funded with these bonds are shown on Attachment C. The schedule shows the projects and the current estimated cost and the draw-down of the project by year. The bonds shall be amortized over a 30 year period and have an interest rate of not greater than 9%.

- f. The Parties recommend that the PUC authorize GWA to incur short term debt of up to \$30 million to: (a) provide bridge financing for the Moratorium Project (this component of the short term debt shall, if advisable, be refinanced with long term debt); (b) fund the OMRRRF (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); (c) fund the O&M Reserve Fund (this portion of the short term debt shall have a term of 5 years and provide for a level interest and principal payment); and (d) fund approximately \$5 million in FY2009 accounts payables (this portion of the short term debt also having a term of 5 years and provide for level interest and principal payments). GWA shall obtain any additional required approvals and authorizations necessary to acquire short term debt. GWA shall make all prudent efforts to get as low an interest rate as is possible on such short term borrowing. GWA shall advise the PUC if the interest rate on such borrowing is greater than 12% before issuance of the short term debt.
- The Parties agree that over the 5 year Rate Plan in this proceeding there are significant uncertainties with regard to GWA's projected revenues and expenses. These uncertainties include the time frame of the anticipated armed forces buildup in Guam and the resultant increases in services required; the possibility that the USEPA may require GWA to go to secondary treatment at its Agana and Northern Wastewater Treatment Plants; the possibility that GEPA may declare large portions of GWA's current water production to be ground water under the direct influence of surface water; expenses for electricity based largely on the future price of fuel oil; potential benefits from capital projects coming on line and providing more efficient operations; potential changes in operations that may arise from the management audit currently underway; expenses for water purchases from Navy based on annual notifications that cannot be challenged by GWA: and the volumes of Navy water purchased. Taking into account the above uncertainties, the Parties agree, for the purposes of this Stipulation, that the following assumptions should be the basis for the initial rate determination in this proceeding, as reflected in the jointly prepared financial schedules supporting the proposed rate increases and financial projections (Attachment D):
 - a. Customer growth shall be 2% per year for all years from 2010 through 2013. The growth in consumption shall be 2% in FY 2010 and FY 2011 and shall be 5% for FY 2012 and FY 2013.
 - b. Expenses for power and purchased water from Navy shall be as currently budgeted by GWA. However, given that these expenses are largely out of GWA's direct control, the Parties recommend that annual adjustments to take into account price changes be reflected in the following year's annual increase. The difference between the actual and budgeted expenses for 2010, for example, shall be determined and flowed through as an expense in FY 2011. These electric and water purchase expenses currently represent approximately 39% of GWA revenue requirements. The ability to mitigate a major cause of expense increases that is generally beyond the control of GWA should be viewed favorably by rating agencies. In consideration for this automatic reconciliation mechanism,

GWA agrees actively to monitor its power and water expenses for reasonable levels and take remedial action as soon as possible when high costs or low efficiencies are identified. GWA will work closely and continually with GPA to ensure that the meters that record power received from GPA are accurate. GWA will actively monitor water purchases from Navy and seek to minimize the amount of water purchased in a cost efficient manner.

- The existing surcharge established by the PUC to recover past C. amounts due to GPA and Navy shall continue on a level sufficient to recover the amounts due. The amounts due to GPA are expected to be paid off in FY 2010 and the amounts due to Navy are due to be paid off in FY 2012. Upon the satisfaction by GWA of the amounts due to GPA and Navy under these surcharges, the surcharges shall promptly cease.
- GWA and GCG are collaboratively developing a proposed System Development Charge ("SDC") to recommend to the PUC for implementation. The Parties will present a separate stipulation to the PUC for the implementation of the SDC. The Parties agree that all SDC revenues shall be placed a special restricted fund and shall only be used for the purposes specified in 12 G.C.A. 12015.5. The funds received from the implementation of the SDC shall be used for qualifying projects and will reduce the amount of external financing that would otherwise be required to fund such projects.
- Salaries and wage expense have been computed based on the actual levels for FY 2009 and increase at a projected rate of 5% for the remaining four fiscal years of the Rate Plan period. The Parties agree that there is a level of uncertainty associated with the future level of wages. GWA and GPA are both in the process of implementing wage scales for Certified Technical Personnel ("CTP") based on recommendations of a consultant, which process is subject to CCU approval and PUC review. GWA has also hired a consultant to conduct a management audit that will examine opportunities for efficiencies and both Parties agree that the recommendations of this consultant will impact personnel expenses. Additional hiring may become necessary to address expanded service requirements resulting from the anticipated military building up and USEPA and GEPA decisions. Also, there are uncertainties related to the rising costs of employee benefits, including health care insurance and retirement contributions.
- Based on the above recommendations and assumptions, the resulting Debt 6. Service Coverage Ratio ("DSCR") computed in a manner consistent with the GWA bond indenture is projected to be as follows by the Parties:
 - FY 2010 2.21 2 FY 2011 2.75 b.
 - FY 2012 3.17
 - FY 2013 1.74 d.

The coverages in the fiscal years 2010 through 2012 are projected to be higher than the PUC previously ordered level for rate setting of 1.75 times because the \$114 million of bonds expected to be issued around the end of December 2009 are projected to have interest capitalized for three years and therefore there will be no additional full debt service associated with those bonds until FY 2012. Interim rate increases are provided for these years to cover increasing operating expenses and to avoid a very large single rate increase in FY 2013 during which the DSCR is within the range of the previously authorized PUC level.

- 7. The parties agree that because the various projected levels of both revenues and expenses are uncertain, GWA shall provide information for review and approval by the PUC as provided herein. The Parties agree that the general principle to be followed with regard to such updated information is that the initial estimates for future rate increases determined in this proceeding will be modified to reflect the updated information; provided, however, that GWA will be required to show that the anticipated modified revenue and expense levels are reasonable and prudent, that GWA took reasonable operating measures throughout the year to monitor for unusual revenues and expenses and GWA took reasonable corrective action as required. GWA shall provide to the PUC the following information on or before the June 1 of each year during the Rate Plan period:
 - a. A comparison of budget to actual data for the 7 months ending April of the current fiscal year. Any summary of changes in previous budget assumptions sought for the next fiscal year.
 - b. Details for actual customer and usage growth by customer class.
 - c. A summary for GWA's power use and purchases, including information relative to the accuracy of meters, summaries of internal studies for the efficiencies of major electrical components such as pumps, and a summary of any changes in assumptions sought for the next fiscal year.
 - d. A summary of GWA's water production and the cost and amount of water purchased from Navy as well as a summary of any changes in assumptions sought for the next fiscal year.
 - e. GWA's computation of the difference between the budgeted and actual costs for power and water purchases that would be flowed into the next annual rate increase.
 - f. A summary of GWA's actual personnel costs and level of personnel (which include pensions, health insurance and all other related costs), which summary shall include a discussion of the status of GWA's implementation of the CTP wage increases consistent with PUC requirements as well as a summary explanation of any changes in assumptions sought for the next fiscal year.

- g. A summary of the status of meter replacement implementation and the performance of installed meters, including an overall summary of the capital and installation program to date and the projected costs and time to completion. GWA agrees to identify and record lost revenues from malfunctioning meters by month.
- h. A summary of GWA's short and long term borrowings including: the amounts borrowed; the amounts drawn down; projects financed; payments made; and amounts outstanding.
- i. A summary of the status of GWA's reserve funds required by its indenture, including the O&M Fund and the OMRRRF. Deficiencies will be identified together with any changes in the fund balances. GWA acknowledges that with the full funding of the reserves by financial resources made available in this proceeding that, absent unforeseen and unusual conditions, it is the expectation that the reserves will remain fully funded and any change will be fully explained.
- j. The status of the implementation of GWA's SDC program to include: amounts collected; amounts expended; amount in the special restricted fund; and a list of current qualifying projects.
- k. A summary of grants received and projects funded from grants, and a summary of any changes in assumptions sought for the next fiscal year.
- l. Proposed annual rate increase for the next fiscal year (if any) with supporting narrative and schedules.
- 8. The Parties agree that rate design changes based on a Cost of Service ("COS") study should be implemented as soon as is practicable. The Parties agree that it is desirable to undertake a collaborative approach to the study. The Parties agree to initiate discussions on the structure of the study no later than November 1, 2009. Given the inherent difficulties associated with undertaking a complete rate re-design, the Parties agree to target July 1, 2011 for the completion of the COS.
- 9. GWA agrees to provide a report to the PUC not later than November 12, 2009 relative to the status of its meter replacement program, including current zero read meters figures, meter failures and a summary of what GWA steps GWA has taken to the present to correct this problem and what plans it intends to undertake in the future relative to ensuring that GWA's revenues can be maintained. GWA agrees to take all reasonable steps to minimize any loss through the inability to back-bill by identifying and correcting malfunctioning replacement meters as soon as possible. In addition, in order to minimize the resulting transfer of costs from those customers with malfunctioning replacement meters to those whose meters are functioning normally, GWA agrees to seek authorization from the CCU to investigate whether the statutory limitation on back-

billing due to meter malfunction can be temporarily suspended or extended for a longer period until problems with the malfunctioning replacement meters are resolved and installation of properly functioning replacement meters is accomplished.

10. Under ordering paragraph 5 in the PUC's August 13, 2007 FY07 Rate Order in Docket 07-04 (the "FY07 Rate Order"), the interim Tiyan rates approved by the PUC in its September 28, 2006 order in Docket 05-05 were to be converted to permanent rates within two years of the date of the FY07 Rate Order. The process for reconciling interim Tiyan bills and usage has not yet taken place for a number of reasons beyond the control of GWA and the PUC, including, but not limited to, lack of resolution of land title and easement issues. GWA and GCG, therefore, recommend that the FY07 Rate Order be amended to extend the interim Tiyan rates, pending further PUC action, provided, however, that such interim rates shall be subject to the same percentage increases as set forth in paragraph 3, as they may be annually adjusted as recommended herein.

SO STIPULATED:

GEORGETOWN CONSULTING GROUP, INC.

By: BLAIR STERLING JOHNSON
MARTINEZ & LEON GUERRERO
A PROFESSIONAL CORPORATION

Ву:___

WILLIAM J. BLAIR

Attorneys for Georgetown Consulting Group, Inc.

GUAM WATERWORKS AUTHORITY

DATED: JULY / / 32009

DATED: JULY

SAMUEL J. TAYLOR
Attorney for the Guam Waterworks Authority

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GUAM CONSOLIDATED COMMISSION ON UTILITIES RESOLUTION NO. 20 - FY2009

RESOLUTION APPROVING: (1) A MODIFICATION IN THE STRUCTURE OF PROPOSED RATES UNDER THE FIVE YEAR FINANCIAL PLAN; (2) AUTHORIZING SHORT-TERM BORROWING TO FUND RESERVES, START-UP MORATORIUM COSTS AND CERTAIN ACCOUNTS PAYABLES; AND (3) AUTHORIZING GWA TO PROPOSE A BILL TO AMEND ARTICLE 2 OF CHAPTER 14 OF TITLE 12 TO INCREASE GWA'S SHORT-TERM BORROWING CAPACITY TO THIRTY MILLION DOLLARS (\$30,000,000) AND TO MODIFY THE CAP ON GWA'S COUPON RATE FOR THE REMAINDER OF BONDS UNDER P.L. 28-71 FROM 6.5% TO 9%

WHEREAS, the Consolidated Commission on Utilities ("CCU") in Resolution No. 08-FY-2009 approved the Guam Waterworks Authority's ("GWA") Five Year Final Financial Plan that called for 33% of rate increases over a five year period beginning October 1, 2009; and

WHEREAS, following consultation with the Georgetown Consulting Group ("GCG"), the Guam Public Utilities Commission's ("PUC") consultants, it was determined that the timing of the rates had to be modified to assure adequate debt service coverage that is a prerequisite to issuing another series of bonds under the additional bonds test in the 2005 Series Bond Indenture and; and

WHEREAS, GWA proposes that the 33% rate increase be restructured to not exceed 41.5% through FY2013; and

WHEREAS, GWA has determined that in order to be able to issue bonds by the end of December 2009, it will need to pursue a short-term taxable credit facility in the amount of twenty-two million dollars (\$22,000,000) to fund the following: (1) Operation and Maintenance Fund in an amount sufficient to fund fifty-five (55) days of GWA's budgeted operational and maintenance expenses; and (2) the Operation, Maintenance, Renewal and Replacement Reserve Fund in an amount equal to one-fourth (1/4) of the sum of the amounts of Operation and Maintenance Expenses and Renewal and Replacement Costs budgeted by the Authority; and (3) to provide bridge financing for the Moratorium Project in the principal amount of five million dollars (\$5,000,000); and

WHEREAS, under 12 G.C.A. § 14235 GWA's short-term borrowing authorization is set at five million dollars and GWA is seeking authorization to propose a bill to modify this provision to satisfy the borrowing purposes set forth above by changing the maximum cap on its short-term borrowing authorization to thirty million dollars \$30,000,000; and

WHEREAS, based upon advice given to it by its underwriter, financial advisor, bond counsel and representatives of the Guam Economic Development Authority, GWA is also requesting to modify the maximum coupon rate cap of 6.5% established in P.L. 28-71 to 9% given the recent public finance sector crises and fluctuating market conditions; and

WHEREAS, GWA desires that all other terms of Resolution No. 08 – FY2009 and Resolution No. 18 – FY2009 not in conflict with this Resolution shall remain in effect; and

WHEREAS, GWA requests that the CCU authorize GWA Officials to engage in all necessary acts required to fulfill the purposes specified herein; and

NOW, THEREFORE, BE IT RESOLVED, by the Guam Consolidated Commission on Utilities as follows:

- GWA is hereby authorized to negotiate a change in the originally adopted rate structure except that the total amount of rate relief shall not exceed 41.5% through FY2013.
- 2. GWA is authorized to issue a short-term credit facility (or facilities) in a total principal amount not to exceed thirty million dollars (\$30,000,000) for the following purposes:
 - for funding the O&M and OMRRF funds specified in the 2005 Series
 Bond Indenture to their required limits.
 - to fund bridge financing for the Moratorium Project until GWA issues the additional bonds currently scheduled to issue by the end of December 2009.

- the remainder, if any, to be used by GWA Management only if necessary to fund either of the above as a contingency which can be used by GWA management to ensure that the purposes established above are met,
- 3. GWA is hereby authorized to present a bill to I Liheslaturan Guåhan for the purpose of increasing GWA's short-term borrowing capacity under 12 G.C.A. § 14235 from five million (\$5,000,000) to thirty million dollars (\$30,000,000) to satisfy the purposes set forth in item No. 2 above and which also modifies its maximum coupon rate bond cap from 6.5% to 9%.
- The intentions and terms of CCU Res. Nos. 08 FY2009 and 18 FY2009 are
 hereby reiterated and remain in effect to the extent that they do not conflict with this
 Resolution.
- This resolution shall continue to constitute the official intention of the CCU.
 RESOLVED, that the Chairman certifies and the Secretary attests to the adoption of this Resolution.

DULY ADOPTED AND APPROVED THIS 1st day of July 2009.

Certified by:

SIMON A. SANCHEZ, II

Chairperson

Attested by:

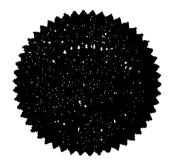
GLORIA B. NELSON

Secretary

 I, Gloria B. Nelson, Secretary for the Consolidated Commission on Utilities do hereby certify as follows:

The foregoing is a full, true and accurate copy of the resolution duly adopted at a regular meeting by the members of the Guam Consolidated Commission on Utilities, duly and legally noticed and advertised at which meeting a quorum was present and the members who were present voted as follows:

AYES:	3
NAYS:	0
ABSTENTIONS:	0
ABSENT:	2



GPUC DOCKET 09-03

USES OF FUNDS

PROJECT NAME	20	110 Projects	2011 Projects			TOTALS
WATER TREATMENT COOKS CONTROL OF						
Ugum Water Treatment Plant Intake Modifications	S	620,000				\$620,000
Water Wells (growth associated with military build-up)	\$	2,356,000			Г	\$2,356,000
WATER DISTRIBUTION (MACE)		•		·		
Water Distribution System Pipe Replacement	\$	2,300,000	\$	2,500,000		\$4,800,000
Pressure Zone Realignment/Development 2005 Improvements	\$	1,450,000	\$		Γ	\$1,450,000
Northern System Water Distribution System 2005 Improvements	\$	2,600,000	\$		_	\$2,600,000
Central Water Distribution System 2005 Improvements	3	600,000	5		Т	\$600,000
Southern System Water Distribution System 2005 Improvements	\$	500,000	S			\$500,00
Water Booster Pumping Station 2005 Improvements	\$		Š	500,000	\vdash	\$500,000
Mechanical/Electrical Equipment Replacement	\$	-	Š	500.000		\$500,000
Meter Replacement Program	ļ š	2,500,000		2,500,000		\$5,000,000
WATERSTORAGE	<u> </u>		-			**********
Water Reservoir Internal/External Corrosion Assessment Program	\$	500,000			\vdash	\$500,000
Water Reservoir Internal/External Corrosion Rehabilitation Program	ŤŠ	800,000	s	800,000	_	\$1,600,000
Mater System Reservoirs 2005 Improvements	S	2,500,000			-	\$2,500,000
LIFT STATION UPGRADES	1		<u> </u>			
S Priority 1 Ligarates	S	2,000,000	5		\vdash	\$2,000,000
WASTEWATER COLLECTION	Ť		_		$\overline{}$	7
Moreforium	5	18,000,000	5	20,000,000	5	38,000,000
Old Agat Collection Project Continuation (III)	\$	2,200,000	Ť		Ť	\$2,200,000
Manhole Frame Seal Repair	Ś	84,000	_		$\overline{}$	\$84,000
Agat Manhole Rehabilitation	Š	55,000			_	\$55,000
Wastewater Collection System Replacement/Rehabilitation Program	\$	250,000	5	250,000	-	\$500,000
WASTEWATER TREATMENT OF THE PROPERTY OF THE PR	 *		Ť.		╌	*****
Facilities Plan/Design for the Baza Gardens STP Replacement	\$	1,250,000	S	1,250,000	_	\$2,500,00
Facilities Plan/Design for the Northern District STP - Biosolids	Š	500,000			_	\$500,000
NDWTP Diffuser Installation	1	3,000,000				\$3,000,000
Facilities Plan/Design for the Agat-Senta Rita STP Replacement	Š	600,000		_		\$600,000
WWTP Priority 1 Upgrades	3	1.000,000	\$	1,000,000		\$2,000,000
ELECTRICAL AND SCADA						
Wastewater Pumping Station Electrical Upgrade	\$	250,000	\$	250,000		5500,000
Electrical Upgrade - Water Wells	5	500,000		500,000		\$1,000,000
Electrical Upgrade - Water Booster Pump Stations (Pago Bay, Brigade,	<u> </u>	325,000		325,000	_	\$650,000
Electrical Upgrade -Water Booster Pump Stations (Gaylinero, Santa Rosa,	<u> * </u>	350,000				\$350,000
Electrical Upgrade - Other Water Booster Pump Stations	\$	250,000				\$250,000
GWA SCADA System - Phase 1	\$	250,000				\$250,000
GWA SCADA System - Phase 2	\$	1,100,000	5	-		\$1,100,000
GWA SCADA System - Phase 3	3		\$	2,500,000		\$2,500,000
CMA SCADA System - Phase 4	一	· ·	\$	850,000	5	850,000
FACILITIES, EQUIPMENTA MISCELLANEOUS	-		_		_	
Land Survey	5	500,000	\$	500,000	\$	1,000,000
	s	2,500,000	ŝ	5,700,000		\$8,200,000
Water System Reservoirs 2005 Improvements	S	1,500,000		3,700,000	s	1,500,000
Tumon Bay Sewer Upgrades General Plant Improvement/Water Distribution System Pipe Replacement	\$	2,000,000	-5-	2,000,000		4,000,000
General Plant improvement/vvaler Distribution System Pipe Replacement	ٿا	2,000,000	Ψ.	2,000,000	3	+,000,000
TOTAL INTERNALLY FUNDED + BOND + SDC +ST LOAN PROJECTS	\$	55,190,000	\$	41,925,000	\$	97,115,000

SOURCES OF FUNDS

_	2010	2011	IOTAL
Bond	68,607	_	68,607
SDC	5,636	5,749	11,385
Internal	3,582	4,741	8,323
Grant	1,900	1,900	3,800
ST 5YR Loan	5,000		5,000
_	84,725	12,390	97,115

GPUC DOCKET 09-03

USES OF FUNDS

		_		1	
PROJECT DESCRIPTION	20	12 Projects	20	13 Projects	TOTALS
WATER PRODUCTION AND TREATMENT					
Water Wells (growth associated with military build-up)	\$	1,000,000			\$1,000,000
WATER DISTRIBUTION AND PUMPING					
Water Distribution System Pipe Replacement	-\$	5,000,000	\$	4,500,000	\$9,500,000
Pressure Zone Realignment/Development 2005 Improvements	-\$	1,000,000	\$	1,000,000	\$2,000,000
Northern System Water Distribution System 2005 Improvements	\$	1,100,000	\$	300,000	\$1,400,000
Central Water Distribution System 2005 Improvements	\$	300,000	\$	300,000	\$600,000
Southern System Water Distribution System 2005 Improvements	\$	650,000	\$	650,000	\$1,300,000
Mechanical/Electrical Equipment Replacement	\$	430,000		430,000	\$860,000
Water Booster Pumping Station 2005 Improvements	\$	700,000	Ť		\$700,000
WATERIRANSMISSION	Ť	,			1,11
Northern System Raw Water Transmission Lines	-\$		S		
UIA CEUT TOPACE	<u>`</u>		Ť		
Ugum Water Treatment Plant Reservoir Replacement	-\$	2,350,000	\$	2,350,000	\$4,700,000
Water Reservoir Internal/External Corrosion Rehabilitation	-\$	800,000	\$	000,008	\$1,600,000
Neter System Reservoirs 2005 Improvements	\$	2,500,000	\$	2,500,000	\$5,000,000
WASTEWATER: PUMBING FAGILITIES (**)					
LS Priority 1 Upgrades	\$	3,500,000	\$	3,900,000	\$7,400,000
WASTEWATER COLLECTION FACILITIES					
Priority 1 Sewer Upgrades - Agat District	\$	500,000			\$500,000
Priority 1 Sewer Upgrades - Baza Gardens District	\$	650,000	_		\$650,000
Wastewater Collection System Replacement/Rehabilitation Program	\$	1.750,000	\$	1,000,000	\$2,750,000
WASTEWATER TREATMENT CAPACITY UPGRADES	_ -	11.0-1-00	Ť		V231. U U 19U U
Baza Gardens STP Replacement	-\$	7,667,000	5	7,578,000	\$15,245,000
Facilities Plan/Design for the Umatac-Merizo STP Improvements	Š	140,000		1,010,000	\$140,000
Facilities Plan/Design: Hagatna STP Improvements & Effluent WWPS	Ť	1.0,000	\$	1,900,000	\$1,900,000
Hagatha STP Improvements & Effluent WWPS			Ť	2,000,000	\$2,000,000
Northern District STP Expansion - Biosolids	\$	2,500,000	\$	2,500,000	\$5,000,000
WASTEWATER TREATMENTERER CORMANCE UPGRADES					
WWTP Priority 1 Upgrades	S	4,000,000	Ś	2,000,000	\$6,000,000
ELECTRICAL AND SCADA 1945	_	0,000	<u> </u>		70,000,000
Wastewater Pumping Station Electrical Upgrade	\$	750,000	\$	750,000	\$1,500,000
Electrical Upgrade - Water Wells	Š	1.500,000		1,500,000	\$3,000,000
FACILITIES EQUIPMENT & MISCELL'ANEOUS	Ť	1,000,000			40,000,000
PACIFIED Continuation	5	800,000			\$800,000
Land Survey: Continuation	Š	- 000 000	\$	250,000	\$250,000
Land Survey	\$	1.200.000		200,000	\$1,200,000
Lab Renovation	\$	2,500,000	•	2,500,000	\$5,000,000
Water System Reservoirs 2005 Improvements	\$	1,600,000	\$	1,700,000	\$3,300,000
Collection System Upgrades	\$	1,600,000	\$	1,700,000	\$3,300,000
Distribution System Upgrades	\$	5,000,000		5,000,000	\$10,000,000
General Plant Improvement/Water Distribution System Pipe Replacement	S	5,000,000		5,000,000	\$10,000,000
LS Priority 1 Upgrades	\$	1,000,000	\$ -	500,000	\$1,500,000
WWTP Priority 1 Upgrades				52,608,000	\$1,000,000
TOTAL INTERNALLY FUNDED + BOND + SDC+ GRANT + ST LOAN PROJECTS	Ģ:	7,487,000	\$	54,000,000	\$110,030,000

SOURCES OF FUNDS

	2012	2013	IATOT
Bond	81,423	_	81,423
SDC	5,864	5,981	11,845
Internal	8,460	4,567	13,027
Grant	1,900	1,900	3,800
	97,647	12,448	110,095

GPUC Dacket 09-03

	_	FY2010		FY2011	FY2012	FY2	FY2013
Water Purchases							
As Filed							
Purchased kGal Rate Per Kgal Total Purchase Costs	₩	944,545 4,16 3,929,307	₩	886,912 4.33 3,837,137	828,194 4.50 \$ 3,726,873	₩	766,581 4.68 3,587,599
As Updated:							
Purchased kGal Rate Per Kgal Total Purchase Costs	(A	944,545 4.06 \$ 3.834,853	69	886,912 4.12 3.654.078	828,194 4.30 \$ 3.561,234		766,581 4.48 \$ 3.434.283

GPUC DOCKET 09-03

FY13 6.0% 8.0%	\$ 52,002 26,214 2,206 992	\$ 81,405 \$ 17,457 \$ 20,881 19,510 (1,491) 6,770 6,720 6,426	\$ 06,159 \$ 15,245	365 668 600 (14,424) (281) (1,125) (1,125) (1,200) (2,200) \$ 81,405 \$ 80,423 6,069 7.5%
FY12 4.9% 0.0%	\$ 45,946 23,767 2,673 1,964 982	\$ 76,336 \$ 16,656 \$ 3,161 \$ 20,217 \$ (1,420) 8,510 15,253 \$ 4,063	\$ 52,204	2,814 668 668 600 (5,439) (1,599) (1,990 (1,994) \$ 75,338 \$ 76,338 \$ 74% 7,4%
FY11 8.0% 0.0%	\$ 42,036 22,552 22,555 1,800 982	\$ 69,920 \$ 15,907 \$ 19,561 \$ 17,688 (1,382) 6,259 \$ 14,253 \$ 3,907	\$ 9,496	668 668 660 (42) (42) (42) (508) (508) 1,900 1,900 (1,800) \$ 69,620 \$ 68,638 3,152 4,8%
FY10 14.0%	\$ 39,552 21,004 4,436 1,634 982	\$ 66,668 \$ 15,365 \$ 19,190 \$ 19,180 \$ (55) \$ 6,018 13,283	\$ 8,247	\$,146 668 600 (5,549) (126) (150) (150) (150) (2,40) - 1,900 1,900 \$ 4,004 \$ 68,858 \$ 68,858 12,978 12,978
ችሂበ9 የ.6% 0.0%	\$ 30,402 16,487 3,237 1,407 982 1,176	\$ 53,690 \$ 16,261 \$ 4,445 \$ 20,707 16,051 (250) 5,787 10,768	\$ (2,965)	250 (554) (254) (254) (368) (375) (375) (375) (375) (382) \$ 53,690 \$ 53,690 \$ 53,690
Change in Basic and Consump. Rates Change in Lifeline Rates	OPERATING REVENUES Water Revenues Wastewater Revenues Existing GPANIay/PUC Surchange Existing GPANIay/PUC Surchange Chipter Surchange Chipter Revenues System Development Chenge Rate increase (Aug-Sep 09)	Total Operoting Revenues Power Purchases Sub-Total Sauntes and Wages (Gross) Lossic political Lubor Admin and General Depraciation Expense	iig cxpense come (Loss)	Interest Income Construction Fund Interest Income Other Funds Interest Expense-Bonds Interest Expense-Bonds Interest Expense-Bonds Interest Expense-Bonds Interest Expense-ST Note(AP Note) Interest I
Change in Basic and Con Change in Lifeling Rates	OPERATING REVENUES Water Revenues Wastewater Revenues Existing GPANtavy/PUC & Retiree Surcharge Other Revenues System Development Che Rate Increase (Aug-Sep D	Total Operoting Revenues Power Purchasee Water Purchases Sub-Total Salanies and Wagos (Gros Loss:Capitelized Labor Admin and General Depreciation Expense	Operating Income (Loss)	Interest income Constinct Interest income Other Fulterest Income Other Fulterest Income Others States Expense-Bonds Interest Expense-ST Not ArrUDG ArrUDG ArrUDG Cher Expenses/Income Grant Recoveries of bad debis Not Income (Loss) TOTAL REVENUES Less: SDC Revenues Calculation of Revenues Carrent Revenues Surrent Revenues

GPUC DOCKET 09-03

\$ 15,245 \$ 15,245 968 1,000 (2,206) 18,263 \$ 30,961	\$ 14,424 3,408 \$ 17,831 1,74	\$ 742 16,253 (3,65) (1,026) (1,109) (4,509) (1,109) (4,409)	(1,900) (,000) (,000) 5,981 (5,981) (5,981)	10-14 \$ 21,350 1-1013 50urce Source FY2010-2013 2012 Bond 2012 Bond 2012 Bond 2012 Bond 2012 Bond 2012 Bond 2012 Bond Granl- FY2010-2013 Interest CF FY2010-3013
\$ 12,131 \$ 12,131 \$ 188 \$ 1,000 \$ (4,637) \$ 15,253 \$ 24,416	\$ 5,438 2,270 \$ 7,708	\$ 8,705 15,253 (2,814) (4,175) (9,07)	(1,900) 1,000 (2,673) 5,664 (5,864) (5,864) (4,23) \$ 8,460	Total Net Rev. FY10-14 Shio read: FY2010-1013 GWA Construction Net Gross Source 21,230 \$ 23,230 SDC FY. 21,350 21,350 ST FA SOURCE 21,350 1,26,105 2010 BH,423 1,26,105 2010 BH,620 T,600 Granl- 7,500 T,206 Granl- 7,500 T,206 Indexs 209,416 \$ 7,206 Indexs
\$ 8,486 856 856 1,000 (4,251)	\$ 5,546 2,160 \$ 7,706 2,75 x	\$ 3,627 14,253 (679) (4,502) (891)	(1,900) 1,900 1,000 (2,450) 6,746 (5,746) \$ 4,741	us us
\$ 8,247 858 1,000 (6,130) 13,263 \$ 17,038	\$ 5,649 2,055 \$ 7,704	\$ 4,004 13,253 (3,148) (4,196) (707) (3,148)	(1,900) 1,000 1,000 (4,496) 5,639 5,639 5,639 5,639 6,600 68,607 (88,607) \$	
\$ (2,965) 250 1,000 (4,643) 500 10,768 \$ 4,890	\$ 5747 1,860 \$ 7,707 0,65 x	\$ (7.084) - 10,788 (1.002) - (5,352)	(1,900) 1,000 1,000 (3,237) 2,500 (2,500) \$ (6,806)	j
Debt Service Coverage Calculation Operating Income (Loss) Investment income (Loss) Unfunded Pension GPA and Retiree Surcharges SOC Surcharge Additional Fecovery Depreciation	Interest Principal Total Bond Debl Savice DSCR	Not Income (Loss) Not Income (Loss) Not income (Loss) Opening Cash Balance (Unrestroid) Deprecation & Amortization AEUDC Interest Income-Construction Fund Principal Payments (Bond & Other) Principal Payments ST Note (AP) Principal Payments ST Note (AP) Principal Payments Five Year O&M&OMRRF Note	CIP Internal CIP - Grants Unfunded Petiferanent Läbfiliy GPANNavy Surchange System Development Charge SSC Locktox ST Note (AP Psydown) Bond Proceeds Construction Fund Cash Surplus (Deflett)	TOTAL SDC Lockbox Addillone) Cesh Available Includes Principal on GPA end Navy Notes until paid

GPUC DOCKET 09-03

Series 2010 Bonds (000)

				(000)	1,00		
Bond Proceeds (Gross)	9	114,000)		Sond Size	\$ 114,000	
Term (Years)		30		Less	Cap I (3yrs)	27,380	
Interest Rate		8.004			COI	2,907	
Annual Payment	8	10,128	•		Band Reserve Fund		
Somi Appual Daymont	5	5,063	1	Constructio	Moratorium	5,000	
Semi-Annual Payment	•	5,000	•	CONSTRUCTO	u cunu	\$ 68,607	
			DS			Note	
			Payment	Principal	Interest	Balance	CAPI
						\$ 114,000	
January 1, 2010					3 4,560	114,000	
July 1, 2010 January 1, 2011					4,560 4,560	114,000 114,000	
July 1, 2011					4,560	114,000	
January 1, 2012					4,560	114,000	
July 1, 2012					4,560	114,000	\$ 27,360
January 1, 2013			5,053		4,550	113,497	
July 1, 2013 Jenuary 1, 2014			5,053 5,053		4,540 4,519	112,974 112,429	
July 1, 2014			5,063		4,497	111,863	
Jenuary 1, 2015			5,083		4,475	111,275	
July 1, 2016			5,063		4,451	110,663	
January 1, 2016			5,063		4,427	110,026	
July 1, 2016 January 1, 2017			5,083 5,063		4,401 4,375	109,364 108,675	
July 1, 2017			5,083	715	4,347	107,959	
January 1, 2018			5,063	745	4,318	107,214	
			•				
Colonian of Annual Dahr Sanda							
Calculation of Annual Debt Service			2010	2011	2012	2013	2014
Principal - 2005 Bond			\$ 2,055	\$ 2,160	\$ 2,270	\$ 2,380	\$ 2,500
Interest 2005 Bond			5,649	5,546	5,438	5,324	5,205
Principal - 2010 Bond						1,025	1,201
Interest - 2010 Bond					-	9,100	8,926
TOTAL Debt Service (Bonds)			\$ 7,704	\$ 7,708	\$ 7,708	5 17,831	\$ 17,832
				Series 2012 Ban (000)	ıd s		
Bond Proceeds (Gross)	5	126,105			Bond Size	\$ 126,105	
Term (Years)	•	30			Cap I (3yrs)	30,265	
Interest Rate		8,00%			COL	3,216	
Antival Payment	Ş	11,202		Construction	Bond Reserve Fund	11,202	
Semi-Annual Payment	\$	5,601		Construction	1 FUNG	\$ 81,423	
			DS			Note	
			Payment	D-111			
			L WILLIE III	Principal	Interest	Balance	CAPI
January 1, 2012			Lalinein	Рппсіраі		Balance \$ 126,105	CAP I
			resident	Р плараі	\$ 5,044	Balance \$ 126,105 126,105	CAPI
July 1, 2012			r a y () ic i i	Рплара	\$ 5,044 5,044	Balance \$ 126,105 126,105 126,105	CAPI
January 1, 2013			r a jilici ii	нплара	\$ 5,044 5,044 5,044	Balance \$ 126,105 126,105 126,105 126,105	CAP I
			r ajmen	Pплара	\$ 5,044 5,044	Balance \$ 126,105 126,105 126,105	CAP I
January 1, 2013 July 1, 2013					\$ 5,044 5,044 5,044 5,044 5,044 5,044	Balance \$ 125,105 126,105 126,105 126,105 126,105 126,105 126,105	CAP (\$ 30,285
January 1, 2013 July 1, 2013 January 1, 2014 July 1, 2014 January 1, 2015			5,801	557	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,044	Balance \$ 125,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548	
January 1, 2013 July 1, 2013 January 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015			5,801 5,601	557 579	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,044 5,022	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548 124,970	
January 1, 2013 July 1, 2013 January 1, 2014 July 1, 2014 January 1, 2015 January 1, 2016			5,801 5,601 5,601	557 579 602	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548 124,970 124,368	
Jenuary 1, 2013 January 1, 2014 July 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2016			5,801 5,601 5,602 5,601	557 579	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,042 4,999 4,975	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548 124,970	
January 1, 2013 January 1, 2014 July 1, 2014 July 1, 2015 July 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 January 1, 2017			5,801 5,601 5,601	557 579 602 626	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,407 124,970 124,368 123,741	
Jenuary 1, 2013 January 1, 2014 July 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2016			5,801 5,601 5,601 5,601 5,601	557 579 602 626 651	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,824 4,837	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548 124,970 124,368 123,741 123,790 122,413 121,709	
January 1, 2013 January 1, 2014 July 1, 2014 July 1, 2015 July 1, 2015 July 1, 2016 July 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 July 1, 2018 Juny 1, 2018 July 1, 2018			5,801 5,601 5,601 5,601 5,601 5,601 5,601	557 579 602 626 651 677 704 732	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,924 4,687 4,668	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,970 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,676	
January 1, 2013 July 1, 2014 January 1, 2014 July 1, 2014 July 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 January 1, 2017 January 1, 2017			5,801 5,601 5,603 5,601 5,601 5,601	557 579 602 626 651 677 704	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,824 4,837	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 125,548 124,970 124,368 123,741 123,790 122,413 121,709	
January 1, 2013 January 1, 2014 July 1, 2014 July 1, 2015 July 1, 2015 July 1, 2016 July 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 July 1, 2018 Juny 1, 2018 July 1, 2018			5,801 5,601 5,601 5,601 5,601 5,601 5,601	557 579 602 626 651 677 704 732	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,924 4,687 4,668	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,970 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,676	
January 1, 2013 January 1, 2014 July 1, 2014 July 1, 2015 July 1, 2015 July 1, 2016 July 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 July 1, 2018 Juny 1, 2018 July 1, 2018			5,801 5,601 5,602 5,601 5,601 5,601 5,601	557 579 602 626 651 677 704 732 762	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,924 4,837 4,866	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,976 —120,215	\$ 30,285
January 1, 2013 July 1, 2013 January 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2017 July 1, 2017 January 1, 2018 July 1, 2018 July 1, 2018 July 1, 2018 July 1, 2019 January 1, 2019 Calculation of Annual Debt Service			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601	557 579 602 626 651 677 704 732 762—	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,042 4,959 4,975 4,950 4,924 4,839 4,839	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,970 124,368 123,741 123,060 122,413 121,709 120,976 	\$ 30,285 2014
January 1, 2013 July 1, 2014 January 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 January 1, 2018 July 1, 2018 July 1, 2018 July 1, 2018 Calculation of Annual Debt Service Principal - 2005 Bond			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601 2010	557 579 602 626 651 677 704 732 762 2011 \$ 2,150	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,524 4,837 4,666 4,839	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,970 124,368 123,741 123,090 122,413 121,709 120,976 —120,215 —120,215 —2013 \$ 2,380	\$ 30,285 \$ 30,285 2014 \$ 2,500
January 1, 2013 July 1, 2013 January 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2017 July 1, 2017 January 1, 2018 July 1, 2018 July 1, 2018 July 1, 2018 July 1, 2019 January 1, 2019 Calculation of Annual Debt Service			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601	557 579 602 626 651 677 704 732 762—	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,042 4,959 4,975 4,950 4,924 4,839 4,839	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,215 — 120,215 — 2013 \$ 2,380 5,324 1,026	\$ 30,285 \$ 30,285 2014 \$ 2,500 5,205 1,201
January 1, 2013 July 1, 2014 January 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 January 1, 2018 July 1, 2018 July 1, 2018 - January 1, 2018 - Jan			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601 2010	557 579 602 626 651 677 704 732 762 2011 \$ 2,150	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,524 4,837 4,666 4,839	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,368 124,970 124,368 123,090 122,413 121,709 120,976 — 120,215 — 120,215 \$ 2,380 5,324	\$ 30,285 \$ 30,285 2014 \$ 2,500 5,205
January 1, 2013 July 1, 2014 July 1, 2014 July 1, 2014 January 1, 2015 July 1, 2015 July 1, 2016 July 1, 2016 July 1, 2017 July 1, 2017 July 1, 2017 July 1, 2018 July 1, 2018 July 1, 2018 July 1, 2018 January 1, 2019 Calculation of Annual Debt Service Principal - 2005 Bond Interest 2005 Bond Principal - 2010 Bond Interest - 2010 Bond Principal - 2012 Bond Principal - 2012 Bond			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601 2010	557 579 602 626 651 677 704 732 762 2011 \$ 2,150	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,954 4,668 4,839 2012 \$ 2,270 5,438	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,215 — 120,215 — 2013 \$ 2,380 5,324 1,026	\$ 30,285 \$ 30,285 2014 \$ 2,500 5,205 1,201
January 1, 2013 July 1, 2014 January 1, 2014 January 1, 2015 July 1, 2015 January 1, 2016 July 1, 2016 July 1, 2016 January 1, 2017 July 1, 2017 January 1, 2018 July 1, 2018 July 1, 2018 - January 1, 2018 - Jan			5,801 5,601 5,601 5,601 5,601 5,601 5,601 5,601 2010	557 579 602 626 651 677 704 732 762 2011 \$ 2,150	\$ 5,044 5,044 5,044 5,044 5,044 5,044 5,022 4,999 4,975 4,950 4,954 4,668 4,839 2012 \$ 2,270 5,438	Balance \$ 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 126,105 124,368 124,970 124,368 123,741 123,090 122,413 121,709 120,215 — 120,215 — 2013 \$ 2,380 5,324 1,026	\$ 30,285 \$ 30,285 2014 \$ 2,500 5,205 1,201

GPUC DOCKET 09-03

Proposed ST Note -	Moratorium Pro	jects
--------------------	----------------	-------

			Proposed S	T Note - Morat	orium Projects		
Principal Term Interest Rate Annua! Payment	\$ \$ \$1,38	12%	Years				
			DS Payment	Principal	Interest	Note Balance \$ 5,000	
October, 2009 November, 2009 December, 2009 January 1, 2010			\$ 50 \$ 50 \$ 50 \$ 5,000	\$.	\$ 50 \$ 50 \$ 50 \$ -	5,000 5,000 5,000	
			Proposed ST	Note - AP Pay	ydown		
Princip el Term Interest Rate Annual Payment		,000 5 12% ,387	Years				
			DS Payment	Principal	interest	Note Balance S 5.000	
FY2010 FY2011 FY2012 FY2013 FY2014			\$ 1,387 \$ 1,387 \$ 1,387 \$ 1,387 \$ 1,387	\$ 787 881 987 1,106 1,238	\$ 600 \$ 506 \$ 400 \$ 281 \$ 149	4,213 3,391 2,344 1,238 0	
		1	Proposed O&	m & OMRRF L	.oan		
Principal Temi Interest Rate Annual Payment	,	000 5 Y 12% 54B	ears/				
			DS Payment	Principal	Interest	Note Balance \$ 20,000	
FY2010 FY2011 FY2012 FY2013 FY2014		\$	5,548 5,548 5,548 5,548 5,548	\$ 3,148 3,526 3,949 4,423 4,954	5 2,490 2,022 1,589 1,125 594	16,852 13,326 9,377 4,954 0	
Debt Service Summary Principal Interest Debt Service		\$	2,400	2011 \$ 3,526 2,022 \$ 5,548	2012 \$ 3,949 1,599 \$ 5,548	2013 \$ 4,423 1,125 \$ 6,548	2014 4,95 <i>4</i> ,594 \$ 5,548
		E		and GPA Loa			
Principal - GPA Interest - GPA Principal - Navy Interest - Navy TOTAL DS & Required Surcharge		3	63 1,527 63	2,342 42 5 2,384	\$ - 1,905 8 \$ 1,913	2013	

FUND INTEREST

GPUC DOCKET 09-03

Assumed Interest Rate on All Funds	3%	
Debt Service Reserve Fund '05 Debt Service Reserve Fund '10 P&I Funds Both Series	\$ 7,700 10,126 4,457	
Total Funds	\$ 22,283	\$ 668
OMRRRF Fund TOTAL Interest	\$ 20,000	\$ 600 1,268

FUND RESERVES

GUAM WATERWORKS AUTHORITY GPUC DOCKET 09-03

		2010	2011	2012	2013	2014	
O & M Fund Budgeted O & M 55 days fund requirement Fund Balance Fund surplus (shortfall)	\$	45,262 6,820 7,933 1,112	\$ 46,268 6,972 7,933 961	\$ 48,259 7,272 7,933 661	\$ 50,335 7,585 7,933 348	\$ 52,643 7,933 7,933	\$ 7,933
OMRRRF Fund Budgeted O & M 3 months fund requirement Fund balance Fund surplus (shortfall)	\$	45,262 11,316 13,161 1,845	\$ 46,268 11,567 13,161 1,594	\$ 48,259 12,065 13,181 1,096	\$ 50,335 12,584 13,161 577	\$ 52,643 13,161 13,161	13,161
CCU ST Debt Limitation Adjus	simen	t					 (1,093)
O&M/OMRRRF Loan						~	\$ 20,000

SAMPLE BILL GOVERNMENT - HIGH SCHOOL

GPUC DOCKET 09-03

Assumptions: Average Gov't, Bill - High School 73,000 gal per month Sewer Service

Existing Rates:

existing rates:			
	Rates	Bill	
Water			
Basic Charge	\$ 54.07	S 54.07	
Water Consumption			
Lifeline		-	
Non-Lifeline	5.49	400.77	
Surcharges:			
Power Purchase	-	-	
Water Purchase	-	-	
GPA/Navy/PUC	8.03%	36,52	
Reitirement	3.49%	15.87	
Sub-Total Water			\$ 507.24
Sewer Charge (Fixed)	\$ 4.32	252.29	
Surcharges:			
Power Purchase	-	-	
Water Purchase	-	-	
GPA/Navy/PUC	8.03%	20,26	
Reilirement	3.49%	8.80	
Sub-Total Wastewater		-	281.35
TOTAL BILL		_	\$ 788.59
		_	
Proposed Rates:			
	Rates	Bill	

		Rates	Bill	_		
Water Basic Charge	ş	61.64	\$ 61.64			
Water Consumption Lifeline Non-Lifeline		6.26	- 456,88			
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reitirement Sub-Total Water		9.60% 3,49%	 - 49.78 18.10	. \$	586.39	15.6%
Sewer Charge (Fixed)	\$	4.92	287,61		4	
Surcharges: Power Purchase Water Purchase			 -			
GPA/Navy/PUC		9.60%	27.61			
Reflirement		3,49%	10.04			
Sub-Total Wastewater				, ,	325,26	15.6%
TOTAL BILL				\$	911.65	15.6%
Increased Bill				S	123.06	

SAMPLE BILL COMMERCIAL-HOTEL

GUAM WATERWORKS AUTHORITY GPUC DOCKET 09-03

Assumptions; Average Commercial Bill - Hotel 10,380,000 gal per month Sewer Service

Existing Rates:

Increased Bill

	Rates	Bill	,		
Water					
Basic Charge	\$ 146.77	\$ 146.77			
Water Consumption					
Lifeline		-			
Non-Lifeline	5.49	56,986.20			
Surcharges:					
Power Purchase .	-	-			
Water Purchase	-	•			
GPA/Navy/PUC	8.03%	4,587.78			
Reitirement	3.49%	1,99 <u>3.94</u>			
Sub-Total Weter			\$	63,714.69	
Sewer Charge (Fixed)	\$ 7.37	61,200.48			
Surcharges:					
Power Purchase	-	-			
Water Purchase	-	-			
GPA/Navy/PUC	8.03%	4,914.40			
Reitirement	3,49%	2,135.90			
Sub-Total Wastewater				68,250.78	
Sup-) oldi Masichalci					
TOTAL BILL			\$	131,985.46	
Proposed Rates:					
	Rates	Bill	•		
Water		44			
Basic Charge	\$ 167.32	\$ 167.32			
Water Consumption					
Lifeline					
Non-Lifeline	6.26	64,964.27			
Surcharges:					
Power Purchase		-			
Water Purchase					
GPA/Navy/PUC	9.60%	6,252.63			
Reitirement	3,49%	2,273,09			
Sub-Totel Water			\$	73,657.31	15.6%
Sewer Charge (Fixed)	\$ 8.40	69,768.55			
Surcharges:					
Power Purchase					
Water Purchase					
GPA/Navy/PUC	9.60%	6,697.78			
Reitirement	3.49%	2,434,92	_		
Sub-Total Wastewater				78,901.25	15.6%
TOTAL BILL			\$	152,55 <u>8.56</u>	15,6%
					•

20,593.10

GUAM WATERWORKS AUTHORITY . GPUC DOCKET 09-03

Assumptions: Average Residential Bill 10,000 gal per month Sewer Service

Existing Rates:

	 Rates			Bill	_	
Water Basic Charge	\$ 9.26		\$	9.26		
Water Consumption Lifeline Non-Lifeline	2.40 4.41			12.00 19.73		
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reitlrement Sub-Total Water	8.03% 3.49%		_	2.33 1.01	• \$	44.33
Sewer Charge (Fixed) Surcharges:	\$ 22.00			22.00		
Power Purchase	-			-		
Water Purchase	0.021/			•		
GPA/Navy/PUC Reitirement	8.03% 3.49%			-		
Sub-Total Wastewater	3.4479	•				22.00
TOTAL BILL.					\$	66.33

Proposed Rates:

Proposed Rates:			
	Rates	Bill	
Water Basic Charge	\$ 10.56	\$ 10.56	
Water Consumption Lifeline Non-Lifeline	2.74 5.03	13.68 22.49	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reitlrement	9.60% 3.49%	3.17 1.15	
Sub-Total Water			\$ 51.06 15.2%
Sewer Charge (Fixed)	\$ 25.08	25.08	
Surcharges: Power Purchase			
Water Purchase		_	
GPA/Navy/PUC	9.60%	-	
Reitirement	3.49%	-	
Sub-Total Wastewater			25.08 14.0%
TOTAL BILL		<u></u>	\$ 76.14 14.8%
Increased Bill		<u> </u>	\$ 9.81

SAMPLE BILI. COMMERCIAL - RESTAURANT

GPUC DOCKET 09-03

Assumptions: Average Commercial Bill - Restaurant 90,000 gal per month Sewer Service

Existing Rates:

Increased Bill

	F	Rates	_	Bill			
Water	s	21.63	s	21.63			
Basic Charge	•	21.00	•				
Water Consumption							
Lifeline		5.49		494.10			
Non-Lifeline		3.45		404.10			
Surcharges:	•						
Power Purchase		-		-			
Water Purchase		8.03%		41,41			
GPA/Navy/PUC Reitirement		3.49%		18.00			
Sub-Total Water		U	-		\$	575.14	
GBD-, Glar TTAIL.							
Sewer Charge (Fixed)	\$	10.21		735,12			
Surcharges:		_					
Power Purchase Water Purchase		-		-			
GPA/Navy/PUC		8.03%		59.03			
Reitirement		3.49%		25,66			
Sub-Total Wastewater						819.81	
					\$	1,394.95	
TOTAL BILL				1	*	7,004,00	
Proposed Rates:							
	F	Rates		BIII			
	_			-			
Water	_	T1 CC		2466			
Basic Charge	\$	24.66	\$	24.66			
Water Consumption							
Lifeline				-			
Non-Lifeline		6.26		563.27			
Oharanat							
Surcharges: Power Purchase							
Water Purchase				-			
GPA/Navy/PUC		9.60%		56.44			
Reitirement		3.49%		20.52		201.00	15 CO/
Sub-Total Water					\$	664.89	15.6%
Sewer Charge (Fixed)	\$	11.64		838.04			
Surcharges:							
Power Purchase	-			÷ '			
Water Purchase				-			
GPA/Navy/PUC		9.60%		80.45			
Reitirement		3.49%	_	29.25	-	947.74	15.6%
Sub-Total Waslewalar						371.17	- 5.0 /4
TOTAL BILL					\$	1,612.63	15.6%

217.68

GUAM WATERWORKS AUTHORITY GPUC DOCKET 09-03

Assumptions: Average Residential Bill 10,000 gal per month Sewer Service

Existing Rates:

	Rates	Bill	
Water Basic Charge	\$ 9.26	\$ 9.26	
Water Consumption Lifeline Non-Lifeline	2.40 4.41	12.00 22.07	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reltirement Sub-Total Water	- 8.03% 3.49%	2.52 1.09 S 4	6.94
Sewer Charge (Fixed) Surcharges: Power Purchase	\$ 22.00	22.00	
Water Purchase GPA/Navy/PUC	8.03%	- -	
Reilirement	3.49%		
Sub-Total Wastewater			2.00
TOTAL BILL		\$ 6	8.94
Beanced Pates			

Proposed Rates:

	Rates	Bill	
Water Basic Charge	\$ 10.56	S 10.56	
Water Consumption Lifeline Non-Lifeline	2.74 5.03	13.68 25. 1 6	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reitirement Sub-Total Water	9.60% . 3.49%	3.43 1.25	\$ 54.07 15.2%
Sewer Charge (Fixed)	\$ 25.08	25.08	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Reitirement Sub-Total Wastewater	9.60% 3.49%	- - -	<u>25.08</u> 14.0%
TOTAL BILL		=	\$ 79.15 14.8%
Increased Bill		=	\$ 10.21

SAMPLE BILL COMMERCIAL-HOTEL

GUAM WATERWORKS AUTHORITY GPUC DOCKET 09-03

Assumptions: Average Commercial Biil - Hotel 10,380,000 gal per month Sewer Service

Existing Rates:

	Rates	Bill	
Water Basic Charge	\$ 146.77	\$ 146.77	
Water Consumption Lifeline		_	
Non-Lifeline	5.49	56,986.20	
Surcharges:			
Power Purchase	-	-	
Water Purchase	-	-	
GPA/Navy/PUC	8.03%	4,587.78	
Reitirement	3.49%	1,993.94	- 0074470
Sub-Total Water		•	\$ 63,714.69
Sewer Charge (Fixed)	\$ 7.37	61,200.48	
Surcharges:			
Power Purchase	-	•	
Water Purchase	- 0.007	- 4.914.40	
GPA/Navy/PUC	8.03% 3.49%	4,914.40 2,135.90	
Reitirement	3.49%	2,130.50	68,250.78
Sub-Total Wastewater		_	00,230.70
TOTAL BILL		_3	131,965.46
Proposed Rates:			

	Rates	Bill	
Water Basic Charge	\$ 167.32	\$ 167.32	
Water Consumption Lifeline Non-Lifeline	6.26	- 64,964.27	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC Rellirement Sub-Total Water	9.60% 3.49%	6,252.63 2,273.09	\$ 73,657.31 15.6%
Sewer Charge (Fixed)	\$ 8.40	69,768.55	
Surcharges: Power Purchase Water Purchase GPA/Navy/PUC	9.60%	6,697.78	
Reitirement Sub-Total Wastewater	3.49%	2,434.92	78,901.25 15.6%
TOTAL BILL		=	\$ <u>152,558.56</u> 15.6%
Increased Bill		s	\$ 20,593.10

SAMPLE BILL GOVERNMENT - HIGH SCHOOL

GPUC DOCKET 09-03

Assumptions: Average Gov't. Bill - High School 73,000 gal per month Sewer Service

Existing Rates:

Increased Bill

	_	Rates	_	Bill	-		
Water							
Basic Charge	\$	54.07	\$	54.07			
Water Consumption							
Lifeline				-			
Non-Lifeline		5.49		400.77			
Surcharges:							
Power Purchase		-		-			
Water Purchase		- 0007		36.52			
GPA/Navy/PUC		8.03% 3.49%		15.87			
Reitirement		3.45%		10.01	s	507.24	
Sub-Total Water					Ţ	301.24	
Sewer Charge (Fixed) Surcharges:	\$	4.32		252.29			
Power Purchase		_					
Water Purchase		-		-			
GPA/Navy/PUC		8.03%		20,26			
Reitirement		3.49%		8,80	_		
Sub-Total Wastewater			•			281.35	
TOTAL BILL					\$	788.59	
Proposed Rates:							
. 100000 1101001							
		Rates	_	BIII			
Water							
Basic Charge	\$	61.64	\$	61.64			
2000 0770.30	•						
Water Consumption							
Lifeline				-			
Non-Lifeline		6.26		456.88			
Surcharges:							
Power Purchase				-			
Waler Purchase				-			
GPA/Navy/PUC		9.60%		49,78			
Reitirement		3.49%		18.10			45.00/
Sub-Total Water					\$	586.39	15.6%
Sewer Charge (Fixed)	\$	4.92		287.61			
Surcharges;	_						
Power Purchase				-			
Water Purchase		0.0054		OT 04			
GPA/Navy/PUC		9.60%		27.61			
Reilirement		3.49%	_	10.04	•	325,26	15.6%
Sub-Total Wastewater						020,20	101010
TOTAL BILL					\$	911.65	15.6%

\$ 123.06

GUAM WATERWORKS AUTHORITY

SAMPLE BILL COMMERCIAL - RESTAURANT

GPUC DOCKET 09-03

Assumptions: Average Commercial Bill - Restaurant 90,000 gal per month Sewer Service

Existing Rates:

	Rates	Bill	
Water Basic Charge	\$ 21.63	\$ 21.63	
•	•	•	
Water Consumption			
Lifeline	F 40	404.40	
Non-Lifeline	5.49	494.10	
Surcharges:			
Power Purchase	•	-	
Water Purchase	_	-	
GPA/Navy/PUC	8.03%	41.41	
Reitirement	3,49%	18.00	
Sub-Total Water	27.12.72	\$	575.14
Sewer Charge (Fixed) Surcharges:	\$ 10.21	735.12	
Power Purchase	_	-	
Water Purchase	-	-	
GPA/Navy/PUC	8.03%	59.03	
Reitirement	3.49%	25.66	
Sub-Total Wastewater			819.81
TOTAL BILL		<u>_\$</u>	1,394.95

Proposed Rates:

	Rates	Bill		
Water Basic Charge	\$ 24.66	\$ 24.66		
Water Consumption				
Lifeline Non-Lifeline	6.26	563.27		
Surcharges:				
Power Purchase		-		
Water Purchase	0.000	- 56,44		
GPA/Navy/PUC	9.60% 3.49%	20.52		
Reltirement	3.4970	20.52	664.89	15.6%
Sub-Total Water		4	004.05	10.070
Sewer Charge (Fixed)	\$ 11.64	838.04		
_Surcharges:				
Power Purchase		-		
Water Purchase	0.600/	80.45		
GPA/Navy/PUC	9.60% 3.49%	29.25		
Reitirement Suh-Total Wastewater	3.4376	23,20	947.74	15.6%
Sup-rotal wastewater			041114	10.070
TOTAL BILL		_3	1,612.63	15.6%
Increased Bill		_\$	217.68	

Public Hillities Commission

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

Docket No. 08-11

of Geam

ARBITRATION OF INTERCONNECTION DISPUTES BETWEEN PACIFIC DATA SYSTEMS, INC. AND GTA TELEGUAM LLC

ORDER

INTRODUCTION

- 1. This matter is before the Administrative Law Judge (the "ALJ") of the Guam Public Utilities Commission (the "PUC") pursuant to a Verified Petition for Rehearing (the "Petition for Rehearing") filed by GTA Teleguam L.L.C. ("GTA") in the above-captioned case and filed under Rule 37 of the Public Utilities Commission Rules of Procedure.
- On April 13th, 2009, the ALJ issued an Order (hereinafter referred to as the 2. "Decision") resolving issues arising from the dispute over the quality of dark fiber that GTA was required to provide to Pacific Data Systems, Inc. ("PDS") under the terms of an Interconnection Agreement entered into between these parties (the "Agreement"). The Petition for Rehearing raises several issues challenging the findings contained in the prior Decision.—In-particular, GTA-argues-that-it-never-agreed-to-apply-national-standards-to-thedark fiber it provided to PDS; that "applicable law" only requires GTA to provide UNEs to PDS that are at parity to what it provides to itself; and that GTA is not required to build new network elements.

Attachment H

3. This Order will resolve the issues raised in GTA's Petition for Rehearing. This Order, however, need not reach, and therefore will not address, every issue raised by GTA as the determination of the quality of dark fiber GTA agreed to provide PDS, which is the central and dispositive issue posed in GTA's Petition for Rehearing, is a question of fact that will be fully resolved below.

I. Binding Agreement

- 4. Under the federal Telecommunications Act of 1996, an incumbent local exchange carrier ("ILEC") like GTA "may negotiate and enter into a binding agreement with the requesting telecommunications carrier or carriers without regard to the standards set forth in subsections (b) and (c) of section 251." 47 U.S.C. § 252(a)(1). Such "agreement shall include a detailed schedule of itemized charges for interconnection and each service or network element included in the agreement." *Id*.
- 5. In the prior Decision, the ALJ found that the parties, GTA and PDS, entered into an Interconnection Agreement and that such Agreement was approved by the PUC on October 4, 2006, pursuant to federal law under 47 U.S.C. § 252.
- 6. In this instance, therefore, the parties legitimately entered into the Agreement having bargained for the provision that GTA provide such dark fiber in "guaranteed good working order." The Agreement, however, never defined the phrase "guaranteed good working order."
- 7. Accordingly, the ALJ must now examine the facts on record to ascertain the intent of the parties. Consequently, the ALJ first turns to the terms of the Agreement itself.

II. The Terms in the Agreement Are Ambiguous

- 8. In the prior Decision, the ALJ made several findings of fact concerning certain provisions contained in the Interconnection Agreement. In particular, the ALJ found that the Agreement contained the following provisions:
- a. Section 4.1 General Terms and Conditions, Applicable Law: "The construction, interpretation and performance of the Agreement shall be governed by (a) the laws of the United States of America and (b) the laws of the Territory of Guam."
- b. Section 31.1 General Terms and Conditions, Performance Standards: "GTA shall provide Services under this Agreement in accordance with the performance standards required by Applicable Law, including, but not limited to, Section 251(c) of the Act (Federal Communications Act)."²
- c. Section 1.1 Network Elements Attachment, General: "GTA shall provide to PDS, in accordance with this Agreement (including, but not limited to, GTA's applicable tariffs) and the requirements of Applicable Law, access to GTA's Network Elements on an unbundled basis and in combinations (Combinations); provided, however, that notwithstanding any other provision of this Agreement, GTA shall be obligated to provide unbundled Network Elements (UNEs) and Combinations to PDS only to the extent required by Applicable Law and may decline to provide UNEs or Combinations to PDS to

Decision, p. 3 (April 13, 2009); Administrative Record ("AR") Tab 1, ¶ 4.1, at 2.

² Decision, at 3; AR Tab 1, ¶ 31.1, at 19.

the extent that provision of such UNEs or Combinations is not required by Applicable

Law."³

- d. Section 1.8 Network Elements Attachment, General: "GTA will not be obligated to build or install new network elements unless required by applicable law; and in this event, only to the extent required by, and in accordance with, applicable law."
- e. Section 8.1 Network Elements Attachment, Dark Fiber: "Dark Fiber IOF will be provided in accordance with, but only to the extent required by Applicable Law."
- f. Section 8.2.8 Network Elements Attachment, Dark Fiber: "A Dark Fiber IOF will be offered to PDS in guaranteed good working condition."
- 9. The ALJ herein finds that the above-referenced provisions of the Agreement, when read together, create ambiguities in determining the type of quality of dark fiber GTA should provide PDS. For instance, while GTA agreed to provide PDS with dark fiber in "guaranteed good working condition," it is not known from the face of the Agreement what is meant by "guaranteed good working condition," as the Agreement fails to define the meaning of the phrase. Moreover, while GTA has contractually agreed to only provide services in accordance with the "performance standards required by

³ Decision, at 3; AR Tab 1, ¶ 1.1, at 61.

Decision, at 4; AR Tab 1, ¶ 1.8, at 62.

Decision, at 4; AR Tab 1, ¶ 8.1, at 72.

Decision, at 4; AR Tab 1, ¶ 8.2.8, at 75.

Applicable Law," it has also contractually agreed that such services shall "not be limited" by "Section 251(c) of the Act." Accordingly, the ALJ now finds that the contract is ambiguous insofar as the quality of dark fiber GTA contractually agreed to provide remains undefined.

10. As a result, where competing contract terms create ambiguity, a finder of fact must resolve such ambiguity in an effort to divine the intent of the parties to the contract. See National Union Fire Ins. Co. v. Argonaut Ins. Co., 701 F.2d 95, 97 (9th Cir. 1983) ("A question of fact concerning the interpretation of a contract does not arise unless the contract is ambiguous.").

III. Determining the Intent of the Parties to the Agreement Is a Question of Fact

question of fact. See Miller v. Safeco Title Ins. Co., 758 F.2d 364, 369 (9th Cir. 1985) ("The intent of the parties at the time a contract is executed is a question of fact. . . ."); Kirsch v. Huber, 264 F.2d 387, 392 (9th Cir. 1959) ("And what their intention was is a question of fact."); SCD RMA, LLC v. Farsighted Enterprises, Inc., 591 F. Supp. 2d 1131, 1137 (D. Hawai'i 2008) ("Where the language of a contract is ambiguous, so that there is some doubt as to the intent of the parties, that intent is a question of fact."). Thus, "[i]n construing what various terms in a contract mean, the task of the court is to discern and give legal effect to the intent of the parties at the time of contracting." Wasson v. Berg, 2007 Guam 16 ¶ 10.

- 12. In addition, evidence of intent can be deduced from subsequent correspondence and conduct between the parties. It is hornbook contracts law that the practical construction of an ambiguous agreement revealed by later conduct of the parties is good indication of its meaning. See Freeman v. Arnke, 308 P.2d 897, 901 (Cal. Ct. App. 1957) ("As an aid in discovering the all important element of intent of the parties to the contract, the trial court may look to the circumstances surrounding the making of the agreement including the object, nature and subject matter of the writing. Also applicable here is the familiar rule that when a contract is ambiguous, a construction given to it by the acts and conduct of the parties with knowledge of its terms, before any controversy has arisen as to its meaning, is entitled to great weight. . . . "); Taft Realty Corp. v. Yorkhaven Enterprises, Inc., 150 A.2d 597, 600 (Conn. 1959) ("The meaning of the terms of a contract as shown by the conduct of the parties regarding them is a proper consideration in the interpretation of the contract."); Greene County Bldg. & Loan Ass'n v. Milner Hotels, 227 S.W.2d 111, 121-122 (Mo. Ct. App. 1950) ("The interpretation put upon a contract by the parties themselves, as shown by their conduct in regard to it, is always persuasive in determining its true meaning.") (quoting Thomas v. Utilities Bldg. Corporation, 74 S.W.2d 578, 582 (Mo. 1934); Parrish v. Robertson, 80 S.E.2d 407, 411 (Va. 1954) ("When a written instrument is capable of more than one construction the courts will give to it the construction which the parties themselves have placed upon it.").
- 13. Hence, "[a]n important aid in the interpretation of contracts is the practical construction placed on the agreement by the parties themselves. The process of practical

interpretation and application is a further indication by the parties of the meaning which they have placed upon the terms of the contract they have made." 4 WILLISTON ON CONTRACTS 3d ed. § 623. "Courts give great weight to these expressions. . . ." Id.

IV. Factual Findings

- 14. As examined in the prior Decision, the ALJ made the following factual findings. First, the ALJ found that, in a letter dated October 23, 2007, GTA made representations to PDS that the PDS dark fiber routes were "in good working condition, per [the parties'] requirements of the Interconnection Agreement and are within GTA's specifications as well as IEEE and TIA/EIA Standards."
- 15. The ALJ additionally found that GTA and PDS agreed to mutually acceptable standards and jointly requested in an April 20, 2008 letter to John Limitaco of L&K Communications ("Limitaco") that he "provide consulting services" to determine if "dark fiber" provided by "GTA to PDS comply with industry standards (as defined by Telecommunications Industry Association and/or Electronic Industries Alliance and/or other applicable industry standards)."
- 16. The ALJ further found that Limitaco had concluded that nine of the fourteen routes failed to meet such mutually acceptable industry standards.⁹

Decision, at 5; AR, Tab 5.

⁸ Decision, at 5; AR, Tab 6.

⁹ Decision, at 6; AR, Tab 7.

- 17. Finally, the ALJ found that GTA did "not dispute the findings of Mr. Limtiaco" and that GTA has never "presented any expert opinions that the remaining disputed dark fiber routes comply with the mutually acceptable standards as identified in the joint submission of the parties" to Limtiaco on April 30, 2008. 11
- 18. At present, GTA has not offered any new evidence that would provide the ALJ with an opposing view of the facts as already found in the prior Decision. Thus, there is no additional evidence that would compel the ALJ to disturb these findings.
- 19. Instead, with all due respect, the ALJ is unpersuaded by GTA's contentions argued in its Petition for Rehearing and finds that the correspondence between the parties subsequent to the PUC's approval of the Agreement, in particular the October 23, 2007 letter from GTA to PDS, and the April 20, 2008 letter to Limtiaco, evidence the intent of the parties that GTA agreed to provide dark fibers to PDS "in good working condition, per [the parties'] requirements of the Interconnection Agreement and are within GTA's specifications as well as IEEE and TIA/EIA Standard" and that GTA "comply with industry standards (as defined by Telecommunications Industry Association and/or Electronic Industries Alliance and/or other applicable industry standards)." The ALJ herein is not finding that the communications of October 23, 2007 and April 20, 2008 ever amended the Interconnection Agreement. Rather, as just stated, the ALJ finds these

¹⁰ Id.: AR. Tab 8.

Decision, at 6.

communications to reflect the intent of the parties regarding the quality of dark fiber to be provided to PDS under the terms of the Agreement. This practical construction of the Agreement provides the ALJ with sufficient basis to interpret the meaning of the phrase "guaranteed good working condition."

- 20. In addition, the ALJ also finds that while Section 31.1 of the Agreement, which provides that "GTA shall provide Services under this Agreement in accordance with the performance standards required by Applicable Law, including, but not limited to, Section 251(c) of the Act (Federal Communications Act)," such provision is superseded by Section 8.2.8, which provides that "A Dark Fiber IOF will be offered to PDS in guaranteed good working condition." ¹³
- 21. "It is well settled that '[w]here there is an inconsistency between general provisions and specific provisions, the specific provisions ordinarily qualify the meaning of the general provisions." Brinderson-Newberg Joint Venture v. Pacific Erectors, Inc., 971 F.2d 272, 279 (9th Cir. 1992) (citing RESTATEMENT OF CONTRACTS § 236(c) (1932); see also Autry v. Republic Prods., 180 P.2d 888, 893 (Cal. 1947) (a specific provision is controlling over any general provision); RESTATEMENT (SECOND) OF CONTRACTS § 203(c) & cmt. e (1979)).

¹² Decision, at 3; AR, Tab 1, ¶ 31.1, at 19.

¹³ Decision, at 4; AR, Tab 1, ¶ 8.2. 8, at 75.

- 22. In this instance, Section 8.2.8 of the Agreement specifically addresses the quality of the dark fiber that GTA is to provide PDS. Thus, this provision, which requires GTA to provide such dark fiber in "guaranteed good working condition" supersedes the more general provision, namely Section 31.1, that GTA will provide its services "in accordance with the performance standards required by Applicable Law..."
- 23. Lastly, the ALJ is not persuaded that GTA may escape its contractual obligations based on Section 1.8 of the Network Elements Attachment in the Interconnection Agreement which provides that it is not "obligated to build or install new network elements unless required by applicable law, and in this event, only to the extent required by, and in accordance with, applicable law." As already discussed, under "applicable law" GTA and PDS were allowed to "negotiate and enter into a binding agreement . . . without regard to the standards set forth in subsections (b) and (c) of section 251." 47 U.S.C. § 252(a)(1). GTA and PDS did so when they agreed that the former would provide dark fiber to the latter in "guaranteed good working condition." Applicable law allowed GTA to contractually commit to this obligation and thus compels GTA to perform the obligation as well.
- 24. Based on the foregoing, the ALJ herein now finds that GTA intended to provide dark fiber to PDS that are in "guaranteed good working order," which meant that such dark fiber comply with the IEEE and TIA/EIA Standards referred to in the correspondence of October 23, 2007.

CONCLUSION

- 25. In sum, GTA has not furnished any new evidence that would compel the ALJ to disturb the findings already articulated in the prior Decision. Instead, the ALJ finds that the correspondence between the parties subsequent to the PUC's approval of the Agreement evidence conduct that GTA agreed to provide dark fibers to PDS "in good working condition, per [the parties'] requirements of the Interconnection Agreement and are within GTA's specifications as well as IEEE and TIA/EIA Standard" and that GTA comply with those "industry standards (as defined by Telecommunications Industry Association and/or Electronic Industries Alliance and/or other applicable industry standards)."
- 26. Thus, the ALJ finds that GTA intended to provide dark fiber to PDS that are in "guaranteed good working order," which meant that such dark fiber "comply with industry standards (as defined by Telecommunications Industry Association and/or Electronic Industries Alliance and/or other applicable industry standard)."
- 27. Additionally, the ALJ also finds that Section 8.2.8, which provides that "[a] Dark Fiber IOF will be offered to PDS in guaranteed good working condition," supersedes all other sections as it specifically concerns the quality of dark fiber. As a result, GTA is contractually bound to provide dark fiber in "guaranteed good working condition," which the ALJ has now defined above.
- 28. Finally, the ALJ incorporates by reference the other mandates expressed in the prior Decision, including but not limited to the scheduling of a status conference that

will address the process whereby GTA will bring the disputed dark fiber routes into compliance with the nationally accepted telecommunications standards articulated herein.

29. Accordingly, GTA's Petition for Rehearing is denied.

SO ORDERED this 20th day of July, 2009.

DAVID A. MAIR

Administrative Law Judge

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