### BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN THE MATTER OF:	) GPA Docket 17-12
The Application of the Guam Power Authority to Approve the Cabras 3 & 4 Plant and Engine Cleaning.	) ) ORDER )
	)

### INTRODUCTION

1. This matter comes before the Guam Public Utilities Commission ["PUC"] upon the Application of the Guam Power Authority ["GPA"] to Approve the Cabras 3 & 4 Plant and Engine Cleaning.<sup>1</sup>

## **BACKGROUND**

- 2. The Cabras 3 & 4 explosion occurred on August 31, 2015. Since the explosion occurred, GPA has been negotiating settlement of its claims through its Insurers.
- 3. Recently, GPA received notice from its Insurers to proceed with preservation efforts for the Cabras 3 & 4 plants.<sup>2</sup>
- 4. GPA's own insurance claims consultant, the Greenspan Co./Adjusters International, wrote a letter to the Insurers' representative McLarens indicating that, at the insurers' request, GPA should undertake cleaning of the Cabras 3 & 4 building structure, as well as the Cabras 3 Engine Exterior Cleaning.<sup>3</sup>
- 5. Cabras 3 & 4 suffered extensive smoke and soot contamination from the fire after the Cabras explosion.<sup>4</sup> The Insurer has requested that GPA clean the Cabras 3 & 4 building, as well as the Cabras 3 engine exterior.
- 6. GPA's Performance Management Contractor for the Cabras 3 & 4 Plant is Korea East West (KEWP). KEWP has obtained the necessary price quotes for services and

<sup>&</sup>lt;sup>1</sup> GPA Application to Approve the Cabras 3 & 4 Plant and Engine Cleaning, GPA Docket 17-12, filed November 15, 2016.

<sup>&</sup>lt;sup>2</sup> GPA Application to Approve the Cabras 3 & 4 Plant and Engine Cleaning, GPA Docket 17-12, filed November 15, 2016, at p. 1.

<sup>&</sup>lt;sup>3</sup> Letter from Greenspan Vice President Masood Khan, Esq. to Regional Managing Director, Russell Henderson, of McLarens, dated October 31, 2016.

<sup>&</sup>lt;sup>4</sup> GPA Application to Approve the Cabras 3 & 4 Plant and Engine Cleaning, GPA Docket 17-12, filed November 15, 2016, at p. 1.

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equipment required to decontaminate and clean Cabras 3 & 4 plant, including the Unit 3 engine exterior cleaning, in order to help preserve the Cabras Unit 3.5

- 7. GPA has a fiduciary responsibility to preserve Cabras Unit 3 until the insurance claim is finally settled.<sup>6</sup>
- 8. The PMCs for the Cabras plants often undertake procurements for capital improvement projects and other projects designed to improve the plants. In this case, PMC KEWP issued a procurement for Cabras 3 & 4 to include cleaning, and the cleaning of the Cabras 3 exterior engine. Two bids were received. Belfor USA was the lowest bidder.<sup>7</sup>
- 9. Belfor USA's detailed proposal for cleaning the Cabras 3 & 4 Plant Cleaning is also included in Attachment A. Belfor's cost proposal for the project is \$4,840,538.00.8
- 10. The Guam Consolidated Commission on Utilities, in Resolution No. 2016-68, approved GPA's request to undertake the Cabras 3 & 4 Plant and Engine Cleaning with KEWP, in the amount of \$4,840,538.00.9

# **DETERMINATIONS**

- 11. GPA's representation that the Insurers will pay for the Cabras 3 & 4 Plant and Engine Cleaning in the amount of \$4,840,538.00 is significant. The cost for the project will have no direct impact upon the rates paid by the ratepayers of Guam.
- 12. However, expenditure of such funds for the Cabras 3 & 4 Plant and Engine Cleaning will reduce the total amount of settlement funds available to GPA. One could suggest that expenditure of such funds should be made for more desirable purposes,

<sup>&</sup>lt;sup>5</sup> Id.

Ja.

<sup>&</sup>lt;sup>6</sup> Guam Consolidated Commission on Utilities, Resolution No. 2017-68, Relative to Authorizing Expenditure for Cabras 3 & 4 Plant Cleaning and Unit 3 Engine Cleaning, adopted November 22, 2016, at p. 1.

<sup>&</sup>lt;sup>7</sup> Attachment A to GPA's Petition, "Cabras 3 & 4 Plant Cleaning."

<sup>8</sup> I.d

<sup>&</sup>lt;sup>9</sup> Guam Consolidated Commission on Utilities, Resolution No. 2017-68, Relative to Authorizing Expenditure for Cabras 3 & 4 Plant Cleaning and Unit 3 Engine Cleaning, adopted November 22, 2016, at p. 2.

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such as the cost of the 180MW combined cycle combustion plant which GPA seeks to procure.

- 13. However, in terms of the overall insurance settlement claims process, GPA does have the duty to mitigate losses to the equipment and plant damaged by the explosion. An insurance claimant does have to mitigate its potential damage or loss by preserving the damaged property.
- 14. Therefore, GPA should be authorized to undertake these preservation efforts for the Cabras 3 & 4 Plant and Engine Cleaning. GPA is required to undertake preservation efforts as part of the insurance claim.<sup>10</sup>

## ORDERING PROVISIONS

After review of the record herein, GPA's Petition to Approve the Cabras 3 & 4 Plant and Engine Cleaning, and the PUC Counsel Report, for good cause shown, on motion duly made, seconded and carried by the undersigned Commissioners, the Guam Public Utilities Commission **HEREBY ORDERS** that:

- 1. GPA is authorized to proceed with the Cabras 3 & 4 Plant and Engine Cleaning with KEWP.
- 2. The contract with Belfor USA, procured and administered by KEWP, is authorized in the amount of \$4,840,538.00. However, such amount must be paid by the Insurers and not by GPA or KEWP.
- 3. The proposed Contract with Belfor, procured by KEWP, is reasonable, prudent and necessary.
- 4. GPA is ordered to pay the Commission's regulatory fees and expenses, including, without limitation, consulting and counsel fees and the fees and expenses of conducting the hearing proceedings. Assessment of PUC's regulatory fees and expenses is authorized pursuant to 12 GCA §§12103(b) and 12125(b), and Rule 40 of the Rules of Practice and Procedure before the Public Utilities Commission.

<sup>&</sup>lt;sup>10</sup> GPA Application to Approve the Cabras 3 & 4 Plant and Engine Cleaning, GPA Docket 17-12, filed November 15, 2016, at p. 2.

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Dated this 28th day of November, 2016.	
Jeffrey C. Johnson	Joseph M. McDonald
Chairman	Commissioner
Rowena E. Perez	Peter Montinola
Commissioner	Commissioner
Michael A. Pangelinan	Andrew L. Niven
Commissioner	Commissioner
Filomena M. Cantoria	

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Commissioner