

BEFORE THE GUAM PUBLIC UTILITIES COMMISSION

IN RE:)
) PTI Docket 19-01
)
PETITION OF TELEGUAM HOLDINGS LLC)
AND PTI PACIFICA INC. d/b/a IT&E FOR) **ALJ REPORT**
APPROVAL OF INTERCONNECTION)
AGREEMENT)
_____)

INTRODUCTION

1. This matter comes before the Guam Public Utilities Commission [“PUC”] upon the Petition of TeleGuam Holdings LLC [“GTA”] and PTI Pacifica Inc. d/b/a IT&E [“PTI”] (jointly “the Parties”).¹
2. The Parties submit their Interconnection Agreement for approval by the PUC in accordance with the terms of Section 252(e) of the Telecommunications Act of 1996. They request that the PUC approve the Agreement in accordance with the requirements of Section 252(e).²

BACKGROUND

3. On August 13, 2007, the PUC approved an Interconnection Agreement between IT&E Overseas Inc. [the Predecessor to PTI] and GTA Telecom LLC.³
4. On December 13, 2011, the PUC approved the Interconnection Agreement between GTA Telecom LLC and PTI as filed. At that time, the Parties adopted an Interconnection Agreement previously approved by the PUC for GTA and Pacific Data Systems Inc.⁴

¹ Petition of GTA and IT&E, PTI Docket 19-01, filed February 27, 2019; although the Petition is only signed by the Representative of PTI, the ALJ confirmed in a telephone conversation on March 8, 2019, with GTA Vice President Dan Tydingco, that GTA supports and joins in the Petition.

² Representatives of both Parties executed the Interconnection Agreement on February 26, 2019.

³ PUC Order, Docket 07-06, dated August 13, 2007.

⁴ PUC Order, GTA Docket 11-13, dated December 13, 2011, at pg. 2.

5. On September 25, 2012, the PUC approved the Assignment of the Interconnection Agreement between GTA Telecom LLC and PTI to TeleGuam Holdings LLC.⁵
6. In the instant docket, after discussion and negotiations, on February 27, 2019, GTA and PTI filed their final, executed Interconnection Agreement with the PUC.

ANALYSIS

7. The Interconnection Agreement provides for a term of three (3) years.⁶
8. PTI's wireless network is interconnected to GTA's landline network through PTI's wireline network and the parties mutually exchange traffic.⁷
9. The Agreement describes and enables specific Interconnection and Reciprocal Compensation arrangements between the Parties solely for the exchange of CMRS Non-Access Traffic with GTA's wireline Non-Access Traffic between their networks.⁸
10. The exchange of fixed wireless services and exchange of Local Traffic between fixed wireless subscribers of PTI's network and the end users of GTA's network is deemed to fit within the definition of "interconnection" for purposes of the Agreement.⁹
11. The Agreement provides detailed provisions concerning services to be provided, payment requirements, dispute resolution, handling of confidential information, default, good faith performance, indemnification, insurance, liabilities, and other matters.
12. The provisions of the ICA incorporate some of the updated definitions and provisions of the recently negotiated ICA between GTA and Pacific Data Systems, Inc. in GTA Docket 18-01 on March 28, 2018.

⁵ PUC Order, GTA Docket 12-09, dated September 25, 2012, at p. 3.

⁶ Agreement by and between PTI Pacifica, Inc., and TeleGuam Holdings, LLC, for Guam, dated February 26, 2019, at p. 2.

⁷ Id. at p. 1.

⁸ Id.

⁹ Id. at p. 2.

13. PTI Counsel has indicated that the Parties were able to successfully negotiate an ICA Agreement by eliminating certain mileage-based charges and tariffs that were previously included, and successfully defining a “Mid-Span Fiber Meet” for the Point of Interconnection.¹⁰ Such fiber meet point is the interconnection arrangement whereby the Parties physically interconnect their networks via an optical fiber interface at a point of interconnection.¹¹
14. The Parties also negotiated an Interconnection Attachment and a Pricing Attachment.¹²
15. The Parties have successfully negotiated all necessary revisions to the Agreement and have resolved pending issues. The execution of the Agreement by PTI and GTA indicates that they have reached final and complete resolution of any issue concerning the acceptability of their new Interconnection Agreement. The provisions of the Agreement appear to have resulted in a final product which adequately protects the interests of both.
16. The Agreement does not discriminate against a telecommunications carrier not a party to the Interconnection Agreement pursuant to the standards set forth in 47 USC §252[e][2][A]. In the Agreement, it is specified that neither party will use any service provided which in any manner prevents other persons from using their service or destroys the normal quality of service to other carriers or to either Party’s customers.¹³
17. The Agreement is consistent with the public interest, convenience and necessity. In accordance with the Guam Telecommunications act of 2004, it is in the public interest to provide the people of Guam with modern, innovative, accessible, and affordable telecommunication services and products.¹⁴
18. The rates in the Pricing appear to be “just and reasonable” as they are based upon the pricing set forth in GTA’s General Exchange Tariff (GET).

¹⁰ Phone Conversation between PUC ALJ Horecky and IT&E Counsel Steve Carrera on March 8, 2019.

¹¹ Id. at p. 40.

¹² Id. at pgs. 40 and 46.

¹³ Id. at p. 38.

¹⁴ See Guam Telecommunications Act of 2004, 12 GCA §12101(2).

RECOMMENDATION

19. The Interconnection Agreement of the Parties should be approved, as the proposed Interconnection Agreement satisfies the requirements of 47 USC §252[e][2][A].
20. The ALJ has submitted a proposed Order which would approve the adoption by the Parties of their Interconnection Agreement.

Dated this 11th day of March, 2019.

Frederick J. Horecky
Chief Administrative Law Judge