

**BEFORE THE GUAM PUBLIC UTILITIES COMMISSION**

**GPA DOCKET 25-14**

**PETITION OF THE GUAM POWER  
AUTHORITY TO ADJUST BASE RATE**

**ORDER GRANTING  
PETITION TO INTERVENE**



On November 14, 2025, NAVFAC Marianas, on behalf of the U.S. Department of Defense (hereinafter collectively referred to as the “Navy”) filed a Petition to Intervene (the “Petition”) in the instant matter. The Guam Power Authority (“GPA”) and the Marianas Consulting Group, L.L.C. each indicated to the undersigned Administrative Law Judge (the “ALJ”) their non-opposition to the Petition.

Rule 8 of the Guam Public Utility Commission’s Rules of Procedure provides that non-parties may intervene where such non-parties claim an interest in the pending proceedings. In this instance, the Navy seeks to intervene because it “maintains numerous military installations within the Territory of Guam which activities obtain and use electric services” from GPA; and that “[t]he nature and extent of DoD’s property, financial and other interests on Guam are substantial.”<sup>1</sup> The Navy further submits that the “DoD is one of the largest purchasers of electric services in the Territory of Guam.”<sup>2</sup> Significantly, too, it indicates that it has been a party in other dockets related to cost allocation and rate design issues; and that its “participation can assist in producing complete and accurate discovery and developing a sound record.”<sup>3</sup>

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<sup>1</sup> Petition for Leave to Intervene and Become a Party, NAVFAC Marianas and U.S. Department of Defense, GPA Docket 25-14, p. 1 (Nov. 14, 2025).

<sup>2</sup> Petition, p. 1.


<sup>3</sup> Petition, pp. 1-2.

Accordingly, the Navy submits that “[t]he nature of the matters which are the subject of this docket could have a substantial impact” on the Navy and that it has “a crucial and strategic interest in electric services at the lowest reasonable and nondiscriminatory cost.”<sup>4</sup> The Navy further submits that its intervention “would not unreasonably broaden the issues or delay the proceedings in this docket.”<sup>5</sup>

Indeed, the Navy is a significant customer of GPA; and its operations are undoubtedly crucial to the security of the nation and the island. Any adjustment to the Navy rate directly impacts the Navy. For these reasons, the Navy will certainly be affected by the outcome of this proceeding.

This Commission has historically permitted the Navy to participate in prior rate cases. This Commission has encouraged and permitted participation by stakeholders and ratepayers in the discharge of its statutory obligations. Based on the Navy’s assertions in its Petition, taking into consideration that the existing parties to these proceedings have no objections to the Navy’s proposed participation in this case, as well as the other reasons set forth herein, the ALJ hereby GRANTS the Navy’s Petition to Intervene in these proceedings, which participation shall be limited to discussions concerning “Schedule N” Navy Rate. The parties shall be cognizant that any outstanding matters shall be concluded by no later than December 15, 2025.

SO ORDERED this 19<sup>th</sup> day of November, 2025.



**JOEPHET R. ALCANTARA**  
Administrative Law Judge

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<sup>4</sup> Petition, p. 1.

<sup>5</sup> Petition, p. 2.