



**MARIANNE WOLOSCHUK**  
Legal Counsel  
Guam Power Authority  
Gloria B. Nelson Public Building  
688 Route 15, Mangilao, Guam 96913  
Telephone: (671) 648-3203  
Fax No. (671) 648-3290  
Email: [mwołoschuk@gpagwa.com](mailto:mwołoschuk@gpagwa.com)

*Attorney for Guam Power Authority*

## **BEFORE THE GUAM PUBLIC UTILITIES COMMISSION**

**IN THE MATTER OF:**

**GPA DOCKET NO. 25-18**

**UNARMED UNIFORMED SECURITY  
GUARD SERVICES**

**PETITION OF THE GUAM POWER  
AUTHORITY TO AWARD CONTRACT  
FOR COMPREHENSIVE UNARMED  
UNIFORMED SECURITY GUARD  
SERVICES**

The Guam Power Authority (GPA) petitions the Guam Public Utilities Commission (PUC) to approve GPA to award a contract for comprehensive unarmed uniformed security guard services. In support of the petition, GPA attaches the resolution of the Consolidated Commission on Utilities (CCU) on this matter. *See* Ex. 1 (CCU GPA Resolution No. FY2025-24, Aug. 26, 2025).

### **I. Background.**

GPA oversees the Island Wide Power System comprising critical infrastructure that includes vital assets, systems, and networks. To protect this critical infrastructure on behalf of interested stakeholders, GPA has partnered with Guam Homeland Security, the U.S. Department of Homeland Security, the Department of Defense and other agencies to develop a comprehensive security strategy and plan. As part of GPA's overall security strategy, GPA uses

1 multiple layers of protection against threats and risks, including unarmed uniformed security  
2 guard services to protect GPA assets, employees, and customers during and after duty hours.

3  
4 The current contract for unarmed uniformed security guard services, which consisted of  
5 a 1-year base contract and two 1-year options, expired on June 30, 2025. The current vendor,  
6 Pacific Island Security Agency (PISA), continues to provide services on a month-to-month basis  
7 until GPA awards a new contract. In Docket No. 25-09, the PUC authorized GPA to issue a  
8 solicitation for unarmed uniformed security guard services. GPA issued a solicitation under  
9 MS IFB GPA-059-25 on May 8, 2025, and received three bids as of bid opening on June 12,  
10 2025.  
11  
12

13 On July 16, 2025, GPA's evaluation committee issued its recommendation, naming PISA  
14 as the lowest responsible, responsive bidder. The cost of the contract with PISA would be  
15 \$100,039.20 monthly or \$1,200,470.40 annually. The total cost for a 3-year base contract with  
16 two 1-year options would be \$6,002,352.00. This represents an increase of approximately  
17 3.48 percent over GPA's initial estimate of \$5.3-to-5.8 million for the 5-year period. However,  
18 it would allow GPA to adjust required service locations over the term of the contract based on  
19 GPA's strategic plan and the anticipated decommissioning of several facilities in the coming  
20 years. In addition, the multi-year contract encouraged competitive bidding at lower costs.  
21  
22  
23

## 24 **II. Request for Approval.**

25  
26 The PUC's contract review protocol requires the PUC authorization for all contracts in  
27 excess of \$1.5 million. GPA seeks the PUC's approval to award the contract under MS IFB  
28 GPA-059-25 to PISA, with a 3-year base contract from October 2025 to September 2028 at a  
29 cost of \$3,601,411.20, and two 1-year options to renew at a cost of \$1,200,470.40 each or  
30 \$2,400,940.80 for both, for a total cost of \$6,002,352.00 over the five-year period ending in  
31  
32

1 September 2030, subject to availability of funding as shown in Exhibit A to the CCU's  
2 Resolution. *See* Ex. 1 at 4.

3 In its resolution, the CCU approved GPA's request to award the contract as reasonable,  
4 necessary and prudent. *See* Ex. 1 at 2.

6 **III. Conclusion.**

7  
8 Based on the foregoing, GPA requests that the PUC approve the award of the contract to  
9 PISA for a 3-year base period from October 2025 to September 2028, with two 1-year options  
10 to renew, up to September 2030. The total cost over five years would amount to \$6,002,352.00.  
11

12 This contract is reasonable, necessary, and prudent.

13 Respectfully submitted this 5th day of September 2025.

14 *Attorney for Guam Power Authority*

15  
16 By:   
17 Marianne Woloschuk  
18 GPA Legal Counsel  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32



**CONSOLIDATED COMMISSION ON UTILITIES**  
Guam Power Authority | Guam Waterworks Authority  
P.O. Box 2977 Hagåtña, Guam 96932 | (671) 648-3002 | guamccu.org

**GPA Resolution No. FY2025-24**

**Relative to Authorizing Guam Power Authority to Contract for  
Comprehensive Unarmed Uniform Security Services**

**WHEREAS**, the Guam Power Authority Island-Wide Power System is critical infrastructure whose assets, systems, and networks, whether physical or virtual, are considered so vital to the island community, military and nation that the incapacitation or destruction thereof would have a debilitating effect on readiness, economic security, public health or safety, or any combination thereof; and

**WHEREAS**, the Guam Power Authority's Comprehensive Security Strategy and Plan, developed in partnership with Department of Homeland Security, Department of Energy, Department of Defense, Federal Bureau of Investigation, Guam Homeland Security, American Public Power Association members and affiliates, E-ISAC partners and other entities, encompasses local, federal and industry recommendations, requirements and best practices in addressing creditable threats and risks; and

**WHEREAS**, the Guam Power Authority's Security Strategy and Plan employs multiple layers of protection to defend against risks and threats including but not limited to the utilization of manned security services and technological solutions such as surveillance systems, intrusion detection systems, access control systems, each serving as a critical component of the Authority's security strategy that overall improves security posture, and minimizes security risks to customers, personnel and property; and

**WHEREAS**, GPA's firm requirements for unarmed uniformed security guard services shall continue to be required as an integral part of the Security Strategy and Plan; and

**WHEREAS**, the current contract for such services, inclusive of a one (1)-year base contract and two (2) one-year options, expired on June 30, 2025, however, GPA and the current vendor continue to provide the service on a month-to-month basis pending the award of a new services contract under IFB GPA-059-25; and

**WHEREAS**, CCU Resolution 2025-12 and Guam Public Utilities Commission Docket 25-09 authorized GPA to procure for Unarmed Uniformed Security Guard Services; and

*GPA Resolution No. FY2025-24*

*Page 1 of 4*

1       **WHEREAS**, GPA issued IFB GPA-059-25 on May 08, 2025 garnering three responses at bid  
2 opening on June 12, 2025, and committee evaluation completed on July 16, 2025; and

3       **WHEREAS**, GPA recommends award to the lowest responsive and responsible bidder,  
4 Pacific Island Security Agency (PISA) valued at \$100,039.20 per month, or \$1,200,470.40 per year,  
5 with a total value of \$6,002,352.00 for the three (3)-year base contract and the two (2) 1-year  
6 options; and

7       **WHEREAS**, the recommended award is 3.48% above GPA's estimated cost of \$5.3 million  
8 to \$5.8 million for the 5-year service period; and

9       **WHEREAS**, the contract terms allow GPA to adjust required service locations based on  
10 the Security Strategy and Plan and/or the decommissioning of the various facilities over the next  
11 five (5) years; and

12       **WHEREAS**, the continuation of comprehensive unarmed uniformed security guard  
13 services is in the best interest of GPA and its ratepayers based on the proposed multi-year  
14 optional contract that encourages competitive bids at lower costs; and

15       **WHEREAS**, GPA seeks CCU approval to award and authorize GPA to petition the PUC to  
16 approve the award of IFB GPA-059-25 to Pacific Island Security Agency (PISA) and authorize GPA  
17 to contract for such services inclusive of the three-year base contract at the cost of \$3,601,411.20  
18 from October 2025 to September 2028, and to exercise, at its discretion, the 1-year options an  
19 additional cost up to \$2,400,940.80 from October 2028 to September 2030, totaling  
20 \$6,002,352.00 over the 5-year term, subject to funding availability as summarized in Exhibit A.

21  
22       **NOW, THEREFORE, BE IT RESOLVED**, by the CONSOLIDATED COMMISSION ON UTILITIES,  
23 the governing body of the Guam Power Authority:

- 24           1. The CCU finds the request by Guam Power Authority to contract for  
25           comprehensive unarmed uniformed security guard services reasonable, prudent  
26           and necessary.
- 27           2. The General Manager of GPA is authorized to petition the PUC for further  
28           authorization to award and contract for unarmed uniformed security guard  
29           services for an initial three (3)-year term beginning October 2025 through  
30           September 2028 at \$3,601,411.20, and the discretion to exercise two (2) 1-year

options from October 2028 through September 2030 for an additional  
\$2,400,940.80, for a maximum term of five years at a total cost of \$6,002,352.00;  
**RESOLVED**, that the Chairman of the Commission certifies and the Secretary of the  
Commission attests to the adoption of this resolution.

**DULY AND REGULARLY ADOPTED** at Mangilao, Guam, this 26<sup>th</sup> day of August 2025.

Certified by:



**FRANCIS E. SANTOS**

Chairman

Consolidated Commission on Utilities

Attested by:



**MELVYN F. DUENAS**

Secretary

Consolidated Commission on Utilities

**SECRETARY'S CERTIFICATE**

I, Melvyn F. Duenas, Secretary for the Consolidated Commission on Utilities, as evidenced  
by my signature above do certify as follows:

The foregoing is a full, true and accurate copy of the resolution duly adopted at a regular  
meeting by the members of the Guam Consolidated Commission on Utilities, duly and legally held  
at a place properly noticed and advertised at which meeting a quorum was present and members  
who were present voted as follows:

4 AYES  
0 NAYS  
0 ABSTENTIONS  
1 ABSENT



**EXHIBIT A**

**Resolution 2025-24**

**Unarmed Uniformed Security Guard Services**

**Costing & Budgetary Requirements**

<b><u>CONTRACT YEAR</u></b>	<b><u>TERM</u></b>	<b><u>FY</u></b>	<b><u>MONTH (\$)</u></b>	<b><u>ANNUAL (\$)</u></b>
1 <sup>st</sup> Base Year	Oct 1, 2025 – Sep 30, 2026	FY 2026	\$ 100,039.20	\$1,200,470.40
2 <sup>nd</sup> Base Year	Oct 1, 2026 – Sep 30, 2027	FY 2027	\$ 100,039.20	\$1,200,470.40
3 <sup>rd</sup> Base Year	Oct 1, 2027 – Sep 30, 2028	FY 2028	\$ 100,039.20	\$1,200,470.40
<b><i>Completion of 3-Year Base Contract:</i></b>				<b><u>\$3,601,411.20</u></b>
1 <sup>st</sup> 1-Year Option	Oct 1, 2028 – Sep 30, 2029	FY 2029	\$ 100,039.20	\$1,200,470.40
2 <sup>nd</sup> 1-Year Option	Oct 1, 2029 – Sep 30, 2030	FY 2030	\$ 100,039.20	\$1,200,470.40
<b><i>Completion of Two 1-Year Options:</i></b>				<b><u>\$2,400,940.80</u></b>
<b>Total Est. Cost for Base &amp; Options (5-Years):</b>				<b>\$6,002,352.00</b>